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# **AGENDA FOR**

# PLANNING CONTROL COMMITTEE

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To: **All Members of Planning Control Committee** 

> Councillors: J Black, S Briggs, D Jones, A Matthews, A Quinn, S Southworth, Y Wright, R Skillen, C Preston,

E O'Brien, J Harris, R Hodkinson and M D'Albert

Dear Member/Colleague

# **Planning Control Committee**

You are invited to attend a meeting of the Planning Control Committee which will be held as follows:-

Date:	Tuesday, 15 March 2016
Place:	Peel Room, Bury Town Hall
Time:	7.00 pm
Briefing Facilities:	If Opposition Members and Co-opted Members require briefing on any particular item on the Agenda, the appropriate Director/Senior Officer originating the related report should be contacted.
	The Head of Development Management will brief the Committee on any changes made to the Planning Applications since the issue of the Agenda. This information will be circulated to Members and made available to the public on the Council's Website on the day of the meeting.
Notes:	Food will be available from 5.00 pm (Balcony Bar) Pre-meeting briefing/virtual site visits at 5.45 pm (Lancaster Room). Details of Site Visits/Member training will be circulated separately for the information of Members and Officers.

The Agenda and Reports for the meeting are attached.

The Agenda and Reports are available on the Council's Intranet for Councillors and Officers and on the Council's Website at <a href="https://www.bury.gov.uk">www.bury.gov.uk</a> – Council and Democracy.

Yours sincerely

M. Owen

MIKE OWEN
CHIEF EXECUTIVE

#### **AGENDA**

#### 1 APOLOGIES FOR ABSENCE

#### 2 DECLARATIONS OF INTEREST

Members of the Planning Control Committee are asked to consider whether they have an interest in any of the matters on the Agenda and, if so, to formally declare that interest.

- 3 MINUTES OF THE MEETINGS HELD ON 16 FEBRUARY, 2016 AND 23 FEBRUARY, 2016 (Pages 1 6)
- 4 PLANNING APPLICATIONS (Pages 7 140)
- a SUPPLEMENTARY AGENDA (Pages 141 148)
- **DELEGATED DECISIONS** (Pages 149 158)

A report from the Head of Development Management on recent delegated planning decisions since the last meeting of the Planning Control Committee held on 16 February, 2016.

6 PLANNING APPEALS (Pages 159 - 180)

A report from the Head of Development Management on recent planning appeal decisions since the last meeting of the Planning Control Committee held on 16 February, 2016.

7 **DEVELOPMENT MANAGEMENT VALIDATION CHECKLIST CRITERIA** (Pages 181 - 222)

A report from the Head of Development Management which outlines the updated checklists that are required for the validation process of planning applications submitted.

#### 8 URGENT BUSINESS

Any other business which by reason of special circumstances the Chair agrees may be considered as a matter of urgency.



Minutes of: PLANNING CONTROL COMMITTEE

**Date of Meeting:** 16 February 2016

**Present:** Councillor S Southworth (In the Chair)

Councillors J Black S Briggs, M D'Albert, J Harris, R Hodkinson, D Jones, A Matthews, E O'Brien, C Preston, A Quinn R Skillen and Y Wright

**Public attendance:** 4 members of the public were in attendance

Apologies for

absence:

#### PCC.711 DECLARATIONS OF INTEREST

No declarations of interest were made in respect of any of the items on the agenda.

#### PCC.712 MINUTES

### **Delegated decision:**

That the Minutes of the meeting held on 19 January 2016 be approved as a correct record and signed by the Chair.

#### PCC.713 PLANNING APPLICATIONS

A report from the Development Manager was submitted in relation to the applications for planning permission.

Supplementary information was also submitted in respect of application numbers: 59581 and 59600.

The Committee considered the submissions from applicants and representations from objectors as detailed in the applications contained in the report.

Prior to the Committee meeting, site Visits had taken place in relation to Planning Application 59428 and 59600.

## **Delegated decisions:**

1. That **Approval** be given to the following applications in accordance with the reasons put forward by the Head of Development Management in the report and supplementary information submitted and subject to the conditions included:

# 59428 1 The Rock, Bury - Bury East Ward

Change of use of  $1^{st}/2^{nd}/3^{rd}$  Floors from commercial (Class A2) use to 5 flats; Repairs and refurbishments of external elevations and windows.

(Approval was given to an additional condition regarding domestic waste collection arrangements and the storage of bins. The following condition was proposed by Councillor Black and seconded by Councillor Matthews. The Committee voted in favour of the proposal:- "No development shall commence unless or until a scheme for the collection and storage of bins has been submitted to and approved in writing by the Local Planning Authority. Only the approved scheme shall be implemented prior to first occupation of the units hereby approved and subsequently made available for use".

<u>Reason.</u> "To ensure that there is suitable provision for the storage of refuse pursuant to Policies H2/1 – The Form of New Residential Development and H2/2 – The Layout of New Residential development of the Bury Unitary Development Plan".)

## 59429 1 The Rock, Bury - Bury East Ward

Listed Building Consent for change of use of  $1^{st}/2^{nd}/3^{rd}$  floors from commercial (Class A2) use to 5 flats; Repairs and refurbishments of external elevations and windows.

# 59581 Burrswood House, Newton Street, Bury Bury East – Moorside Ward

Proposed extension to enclose lift (revised scheme)

2. That the following application be deferred and considered at a special meeting of the Planning Control Committee that will take place at 7:00pm on 25 February 2016, Bury Town Hall:-

# 59600 Site of Civic Centre, Thomas street/ New Church Street, Radcliffe - Radcliffe East Ward

Demolition of existing Civic Centre and erection of 40 dwellings with associated car parking and landscaping.

(Note: The Chair informed the meeting that consideration of the above application had been deferred for the reason that objectors to the application had not been notified of this meeting in accordance with the Council's planning procedures. Objectors to the application would be formally notified of the arrangements for the special meeting.)

3. That the following application be deferred for a site visit and be considered at the next scheduled meeting of the Planning Control Committee in March 2016:-

# 59509 Land to rear of 1-11 Carisbrook Avenue, Whitefield, Manchester

**Prestwich - Holyrood Ward** 

Erection of 1 bungalow

(Note: Prior to consideration of the application, Councillor D'Albert proposed that this consideration be deferred, to the next scheduled meeting, subject to a site visit. This was seconded by Councillor O'Brien. The Committee voted in favour of the proposal to defer).

## PCC.714 DELEGATED DECISIONS

A report of the Development Manager was submitted listing all recent Planning application decisions made by Officers using delegated powers.

## **Delegated decision:**

That the report be noted.

#### PCC.715 PLANNING APPEALS

A report of the Head of Development Management was submitted listing a recently lodged Planning Appeal since the last meeting of the Planning Control Committee.

## **Delegated decision:**

That the report be noted.

#### PCC.716 PLANNING ENFORCEMENT

A report of the Development Manager was submitted which provided statistical information on Enforcement activity 1 October 2015 and 31 December 2015.

## **Delegated decision:**

That the report be noted

# PCC.717 ARTICLE 4 DIRECTION PROPOSAL – HOLCOMBE CONSERVATION AREA

A report of the Development Manager was submitted seeking authorisation for the making of an Article 4 Directive to give greater planning controls over development in the Holcombe Conservation Area. The effect of an Article 4 Direction is that planning permission will be required for certain types of minor development that would otherwise not have required planning permission as a result of being permitted development. No fees are payable for planning applications arising as a result of the removal of permitted development rights.

# **Delegated decision:**

That approval be given to authorise the making of a non-immediate direction under Article 4 of the Town and Country Planning (General Permitted Development) (England) Order 2015 to remove the permitted development rights outlined in **Appendix 1** of the report submitted in relation to the Holcombe Brook Conservation Area which is identified edged red on the plan attached at **Appendix 2** of the report submitted.

CHAIR
COUNCILLOR SUSAN SOUTHWORTH

(Note: The meeting started at 7.00 pm and ended at 7:30pm)

Minutes of: PLANNING CONTROL COMMITTEE

**Date of Meeting:** 25 February 2016

**Present:** Councillor S Southworth (In the Chair)

Councillors M D'Albert, J Harris, R Hodkinson, E

O'Brien, C Preston and A Quinn

**Public attendance:** 11 members of the public were in attendance

**Apologies for** 

**absence:** Councillors J Black, S Briggs, D Jones, A

Matthews, R Skillen and Y Wright

#### PCC.730 DECLARATIONS OF INTEREST

No declarations of interest were made in respect of any of the items on the agenda.

#### PCC.731 PLANNING APPLICATIONS

A report from the Development Manager was submitted in relation to the applications for planning permission.

Supplementary information was also submitted in respect of application number: .

The Committee considered the submissions from applicants and representations from objectors as detailed in the application contained in the report.

The Committee had visited the site on 16 February 2016.

# **Delegated decision:**

1. That the Committee be **Minded to Approval** the following application in accordance with the reasons put forward by the Head of Development Management in the report and supplementary information submitted and subject to the conditions included:

# 59600 Site of Civic Centre, Thomas Street/New Street, Radcliffe - Radcliffe East Ward

Demolition of existing Civic Centre and erection of 40 dwellings with associated car parking and landscaping.

#### **CHAIR**

**COUNCILLOR SUSAN SOUTHWORTH** 

(Note: The meeting started at 7.00 pm and ended at 7:30 pm



Title Planning Applications

To: Planning Control Committee

On: 15 March 2016

By: Development Manager

Status: For Publication

## **Executive Summary**

The attached reports present members with a description of various planning applications, the results of consultations, relevant policies, site history and issues involved.

My recommendations in each case are given in the attached reports.

# This report has the following implications

Township Forum/ Ward: Identified in each case.

**Policy:** Identified in each case.

**Resources:** Not generally applicable.

**Equality Act 2010:** All planning applications are considered in light of the Equality Act 2010 and associated Public Sector Equality Duty, where the Council is required to have due regard for: The elimination of discrimination, harassment and victimisation;

The advancement of equality of opportunity between persons who share a relevant protected characteristic and person who do not share it;

The fostering of good relations between persons who share a relevant protected characteristic and person who do not share it; which applies to people from the protected equality groups.

**Human Rights:** All planning applications are considered against the provisions of the Human Rights Act 1998.

Under Article 6 the applicants (and those third parties who have made representations) have the right to a fair hearing and to this end full consideration will be given to their comments.

Article 8 and Protocol 1 of the First Article confer a right to respect private and family life and a right to the protection of property, ie peaceful enjoyment of one's possessions which could include a person's home, and other land and business assets.

In taking account of the Council policy as set out in the Bury Unitary Development Plan 1997 and all material planning considerations, I have concluded on balance that the rights conferred upon the applicant/ objectors/ residents/ other interested party by Article 8 and Article 1 of the First Protocol may be interfered with, since such interference is in accordance with the law and is justified in the public interest. Any restriction of these rights posed by refusal/ approval of the application is legitimate since it is proportionate to the wider benefits of such a decision, is based

upon the merits of the proposal, and falls within the margin of discretion afforded to the Council under the Town & Country Planning Acts.

# **Development Manager**

# **Background Documents**

- 1. The planning application forms and plans submitted therewith.
- 2. Certificates relating to the ownership.
- 3. Letters and Documents from objectors or other interested parties.
- 4. Responses from Consultees.

FOR FURTHER INFORMATION ON THE CONTENTS OF EACH REPORT PLEASE CONTACT INDIVIDUAL CASE OFFICERS IDENTIFIED IN EACH CASE.

**O1 Township Forum - Ward:** Bury West - Church **App No.** 59488

Location: Unit 2, Victoria Retail Park, Victoria Street, Bury, BL8 1LE

**Proposal:** Change of use from Class B1/B8 to any use within Class A1/A3/A5/B1/B8

**Recommendation:** Approve with Conditions Site N

Visit:

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**O2** Township Forum - Ward: Prestwich - Holyrood App No. 59509

**Land at rear of 7-11 Carisbrook Avenue, Whitefield, Manchester, M45 6UP** 

**Proposal:** Erection of 1 no. bungalow

**Recommendation:** Approve with Conditions Site Y

Visit:

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**O3 Township Forum - Ward:** North Manor App No. 59596

**Location:** Summerseat House, Summerseat Lane, Ramsbottom, Bury, BL0 9UD

Proposal: Internal and external alterations of Summerseat House and including

stable block, kitchen/dining block and link detached teaching block to create a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor,

associated car parking works for 114 spaces and landscaping

**Recommendation:** Approve with Conditions Site Y

Visit:

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**O4 Township Forum - Ward:** North Manor **App No.** 59630

**Location:** 480 Bolton Road West, Ramsbottom, Bury, BL0 9RU

**Proposal:** Demolition of existing dwelling and erection of 2 no. dwellings

**Recommendation:** Approve with Conditions Site N

Visit:

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**05 Township Forum - Ward:** Bury East - Redvales **App No.** 59636

**Location:** William Kemp Heaton Centre, 1 Howarth Close, Bury, BL9 9SB

**Proposal:** Demolition of existing day care centre and the erection of 60 no. extra care

apartments, communal facilities and external works

**Recommendation:** Approve with Conditions Site Y

Visit:

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**O6 Township Forum - Ward:** North Manor App No. 59645

**Location:** Summerseat House, Summerseat Lane, Ramsbottom, Bury, BL0 9UD

**Proposal:** Listed Building Consent - Internal and external alterations of Summerseat

House and including stable block, kitchen/dining block and link detached

teaching block to create a development & training centre (DTC);

Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking works for 114 spaces and

landscaping

**Recommendation:** Approve with Conditions Site Y

Visit:

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**07 Township Forum - Ward:** Bury West - Elton **App No.** 59693

**Location:** Site of Olives Paper Mill, Tottington Road, Bury, BL8 1RU

**Proposal:** Application to remove planning obligation under Section 106A of the Town

and Country Planning Act 1990 to provide a bridge link across the Kirklees

Brook

Recommendation: Refuse Site N

Visit:

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**08 Township Forum - Ward:** Bury East **App No.** 59699

**Location:** Moorgate Retail Park, Bury, BL9 7AQ

**Proposal:** 28 No. non-illuminated pole mounted car park management signs

(retrospective)

**Recommendation:** Approve with Conditions Site N

Visit:

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**O9** Township Forum - Ward: Prestwich - Holyrood App No. 59713

**Location:** Land at rear of 62 Peveril Close, Whitefield, Manchester, M45 6NR

**Proposal:** Erection of 2 no. semi-detached dwellings (resubmission) **Recommendation:** Approve with Conditions **Site** 

Visit:

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10 Township Forum - Ward: Whitefield + Unsworth - Unsworth App No. 59714

**Location:** Land at junction of Sunny Bank Road and Wastdale Avenue Bury, BL9

8HJ

**Proposal:** Prior notification of proposed telecomunications development comprising

of replacement 10 metre monopole with 14.7 metre phase 4 monopole

and 1 no. additional equipment cabinet

**Recommendation:** Approve with Conditions Site N

Visit:

11 Township Forum - Ward: Whitefield + Unsworth - Pilkington App No. 59722

Park

**Location:** 18 Dales Lane, Whitefield, Manchester, M45 7WW

**Proposal:** Variation of condition no. 2 (approved drawings) of application 51241 for

addition of rear dormer (resubmission)

**Recommendation:** Approve with Conditions Site N

Visit:

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Ward: Bury West - Church Item 01

**Applicant:** City Park Projects Limited

Location: Unit 2, Victoria Retail Park, Victoria Street, Bury, BL8 1LE

**Proposal:** Change of use from Class B1/B8 to any use within Class A1/A3/A5/B1/B8

**Application Ref:** 59488/Full **Target Date:** 22/01/2016

**Recommendation:** Approve with Conditions

#### **Description**

The site comprises part of a retail (A1) unit of 1598 square metres, a trade/bulky goods (A1) unit of 418 square metres and a 232 square metres B1/B8 (Business/Warehousing) unit. The retail units are occupied and trading, whilst the B1/B8 unit has remained empty. The site is located within the Bury Bridge/Daisyfield Employment Generating Area (EGA).

The site has highway frontages to Victoria Street to the east, Bolton Road to the south east and Ainsworth Road to the south, and is bounded by the elevated Manchester, Bolton and Bury Canal feeder to the west. On the opposite side of Victoria Road there is an 'island site' with mature trees and advertisement hoardings with a commercial/industrial mill building located further along Victoria Street. The nearest residential properties are to the south on the opposite side of Victoria Road.

The development of the site for the mixed use scheme was granted on appeal in 2014 (56249). A subsequent application to vary the approved plans to increase the footprint of the bulky goods/retail unit (A1) and reduce the floorspace of the industrial unit (B1/B8) was granted approval in 2015 (58382).

This application seeks the change of use of the B1/B8 unit to any use within B1, B8, A1, A3 or A5 (light industrial, storage, retail, restaurant/cafe or hot food takeaway).

#### **Relevant Planning History**

44513 - Car showroom with associated valet bays and bodyshop at land at Bolton Road/Victoria Street, Bury. Withdrawn - 7 July 2005

48886 - Erection of 15 employment units within Class B1, B2 and B8 with ancillary trade sales areas at land at Bolton Road, Bury. Withdrawn - 8 January 2008

49607 - Erection of 14 employment units within Class B1, B2, and B8 with ancillary trade sales area (revised scheme to 48886) at land at Bolton Road, Bury. Approved with conditions - 23 May 2008

56249 - Erection of 1598 m2 retail foodstore (Class A1), 325 m2 (Class B1/B8) unit and 325 m2 trade/bulky goods unit (Class A1) together with car parking and landscaping at Former Gasworks, Victoria Street, Bury. Refused - 17 September 2013. Appeal allowed - 8 September 2014.

57077 - Erection of 1598 m2 retail foodstore (Class A1), 325 m2 (Class B1/B8) unit and 325 m2 trade/bulky goods unit (Class A1) together with car parking and landscaping (resubmission) at Former Gasworks, Victoria Street, Bury. Refused - 17 September 2013.

58382 - Variation of conditions 2 and 15 of planning permission 56249 to amend floodspace to 232 square metres Class B1/B8) unit and 418 square metres (Class A1 trade/bulky goods) unit at Former Gasworks, Victoria Street, Bury. Approved with conditions - 16 April 2015.

#### **Publicity**

33 letters sent on 27/11/2015 to properties at Bolton Road, Heys Street, Arthur Street, Ainsworth Road and Victoria Street.

One letter of objection received on behalf of the owners of the Mill Gate Shopping Centre in Bury raising the following issues:

- The applicant is seeking an open A1/A3/A5 consent in an out of centre location which is not in accordance with established and emerging local planning policy and is of concern in the context of the potential impact on Bury town centre;
- Although adjoining Bury town centre, it is considered that the size of the proposed unit
  will have a negative impact on the health of the town centre and will serve to draw
  customers away, and be contrary to Bury UDP Policy S1/4.
- The original application (ref 56249) was allowed on appeal, the Inspector stated that 'the smaller building which includes the B1/B8 unit is an important component of the mixed-use development and a condition should be imposed to secure its provision alongside the foodstore'. It is clear the Inspector considers the B1/B8 use critical to ensuring a successful mixed use development;
- There is no suggestion that the range of goods sold at the proposed store should be restricted, as it could be operated by any retailer and directly compete with and impact upon the vitality and viability of the established town centre;
- Should the council be minded to approve the application, request that permission be subject to conditions which restrict both the type of goods sold to prevent direct competition within the town centre retail offer;
- Request that we have sight of draft conditions to be able to make comment and assist the Council in protecting Bury Town Centre from harmful out of centre development.

The objector has been notified of the Planning Control Committee meeting.

## **Consultations**

Planning Policy - No objection.

**Traffic Section -**

**Pollution Control** - No objection subject to a condition to submit a scheme for ventilation and treatment of fumes.

#### **Unitary Development Plan and Policies**

EC1/1	Land for Business (B1) (B2) (B8)
EC2	Existing Industrial Areas and Premises
EC2/1	Employment Generating Areas
EN1/2	Townscape and Built Design
EN7	Pollution Control
EN7/1	Atmospheric Pollution
EN7/2	Noise Pollution
EN7/5	Waste Water Management
S1/4	Local Shopping Centres
S2/1	All New Retail Proposals: Assessment Criteria
S2/6	Food and Drink
HT2/4	Car Parking and New Development
HT4	New Development
HT5/1	Access For Those with Special Needs
SPD11	Parking Standards in Bury
SPD14	Employment Land and Premises
NPPF	National Planning Policy Framework

#### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are

considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle - Employment land -** The employment allocation under UDP Policy EC1/1 has effectively been superseded by the development of the site itself, which was allowed on appeal by the Planning Inspectorate. However, the site does still sit within the Bury Bridge/Daisyfield Employment Generating Area (EGA) as defined under UDP Policy EC2/1. and the provision of the smaller B1/B8 unit was integral to the Inspector's decision making process and is referenced in the appeal decision letter.

Within the EGA, the Council will only allow development for Business (B1), General Industry (B2) and Warehousing (B8). Other uses will only be permitted where they constitute limited development or where it would not substantially detract from the area value as an EGA.

The proposed widening of the uses to include A1, A3 or A5 uses are inconsistent with the EGA designation. The issue is then, whether the proposal represents limited development or does not substantially detract from the area's value as an EGA.

The Inspector acknowledged that SPD14 does not generally relate to EGAs, but considered it to be reasonable to have regard to the tests within the SPD as a way of determining whether there was any prospect of an employment site being used for its intended purpose.

The applicant has employed an agent to market the site since September 2014 and the marketing has included advertising the property on the website, sending mail shots to B1 and B8 trade users. The unit was marketed in the region of £8 per square foot, which is a reasonable level for a new unit of this type. The marketing generated limited interest in the site but the traders preferred to be located on trade parks where there are a number of supporting trades. The agent has confirmed that there has been no interest in the unit since the application was submitted.

The proposed development would broaden the mix of uses to include A1, A3 and A5 uses but would retain the option of a B1 or B8 use. It is considered that on balance, the proposed development would constitute limited development within the EGA. Therefore, the proposed development would be in accordance with Policy EC2/1 of the Bury Unitary Development Plan and the NPPF.

**Design and appearance** - The proposed development would not include any external changes and would not be a prominent feature in the streetscene. The proposed development includes a cafe or hot food takeaway use and a flue or ventilation equipment would be required. It is envisaged that the proposed ventilation equipment would be located on the side or rear elevation and as such, would not be a prominent feature within the streetscene. Therefore, the proposed development would be in accordance with Policy EN1/2 of the Bury Unitary Development Plan.

**Impact on residential amenity** - The current use of the unit is as a B1 or B8 unit and the proposed development seeks to widen the choice of uses to A1, A3 or A5. The proposed additional uses would not generate any greater noise than the current commercial uses on site and the nearest residential properties would be 45 metres away. Given the distance and the level of potential noise, the proposed development would not have a significant adverse impact upon the amenity of the neighbouring properties. Therefore, the proposed development would be in accordance with Policy EN7/2 of the Bury Unitary Development Plan.

**Parking** - The scheme approved on appeal provided a total of 104 parking spaces and there would be no change to this provision. according to the maximum standards stated in SPD11, uses which fall within Classes A1/A3/A5 would demand a higher parking ratio per sqm. The site is located off Bolton Road and is well connected to public transport. The

scale of the unit would also be significantly smaller than the combined area of the existing two retail units. In this instance, and this particular location, it is therefore considered that a total of 104 spaces would adequately provide for the site as a whole and the existing parking provision would be acceptable. Therefore, the proposed development would be in accordance with Policy HT2/4 of the Bury Unitary Development Plan and SPD11.

# Applicant's response to the objector -

- The objector accepts that the application is located within the Local Centre, where retail
  policy at all levels directs the delivery of proposals for new retail development the
  potential impact on Bury town centre is not relevant;
- Even if located outside a defined town centre, the objector has failed to attach any weight to paragraph 26 of the NPPF and the 2,500 sqm threshold for impact assessment.
- The proposal is akin to a local shop and not a large retail unit as inferred;
- It is inconceivable that a 232 sqm unit for A1/A3/A5/B1/B8 use would have a greater impact than the 2 larger unrestricted retail units that have also been permitted;
- Unclear why the change of use is of greater concern than the impact of the permitted 1,923 sq m adjacent;
- The objector has not provided any evidence to demonstrate that a significant adverse impact is likely to result from the proposed development;
- the above points are not exhaustive but serve to demonstrate that no weight whatsoever can be attached to the grounds of objection.

# Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

## **Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

- 1. The development must be begun not later than three years beginning with the date of this permission.
  - <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- 2. This decision relates to drawings numbered 1127 23 A, 1127 C04, 1127 05 C and the development shall not be carried out except in accordance with the drawings hereby approved.
  - <u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. No development shall commence to bring the unit into use as an A3 or A5 unit, unless and until a scheme a scheme for treating, diluting and dispersing fumes and odours has been submitted to and approved in writing by the Local Planning Authority. The scheme submitted shall include a written statement from a suitably qualified person who is a member of the Heating and Ventilation Contractors Association (HVCA) or an equivalent professional body, stating that the fume treatment to be installed complies with or exceeds the 'Minimum Requirements For Odour Control' provided by the Guidance on the Control of Odour and Noise from Commercial Kitchen Exhaust Systems: DEFRA 2005 (or if applicable such

superseding guidance as shall prevail at the time of commencement of the development).

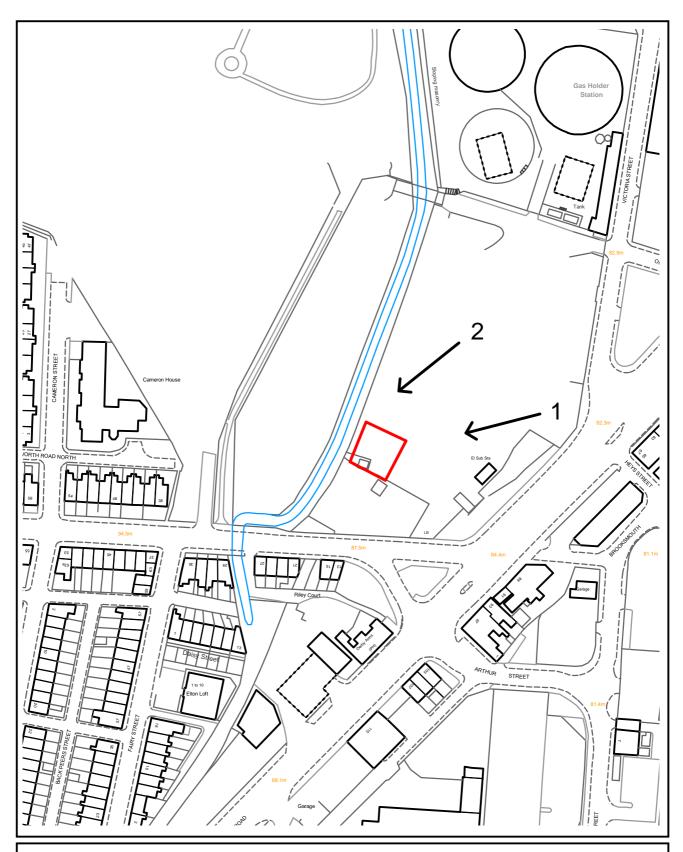
The scheme to be submitted shall also include the relevant manufacturer and installer instructions for any associated equipment with details of maintenance requirements.

The scheme as approved shall be implemented, available for use and maintained in accordance with the approved scheme whilst it shall serve the development. Reason. To protect the residential amenities of nearby residential properties from impact upon from fumes and odour pursuant to UDP Policy S2/6 - Food and Drink and EN1/2 - Townscape and Built Design.

- 4. The car parking, servicing and turning areas and cycle stands shall be available for use in accordance with Drawing No 1127/01/Rev H and thereafter retained for parking, servicing and turning.
  - <u>Reason</u>. To ensure adequate off street car parking provision in the interests of road safety pursuant to Policy HT2/4 Car Parking and New Development of the Bury Unitary Development Plan.
- 5. The development hereby approved shall adhere to the Car Parking Management Strategy contained in the letter dated 22 December 2014 whenever the development is in use.
  - Reason. To mitigate the loss of existing on-street loading facilities on Victoria Street required to ensure the implementation of adequate site access arrangements pursuant to Policy S2/1 All new retail proposals: Assessment criteria of the Bury Unitary Development Plan.

For further information on the application please contact **Helen Longworth** on **0161 253 5322** 

# Viewpoints



# PLANNING APPLICATION LOCATION PLAN

APP. NO 59488

**ADDRESS: Unit 2 Victoria Retail Park** 

**Victoria Street, Bury** 

**Planning, Environmental and Regulatory Services** 

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# 59488

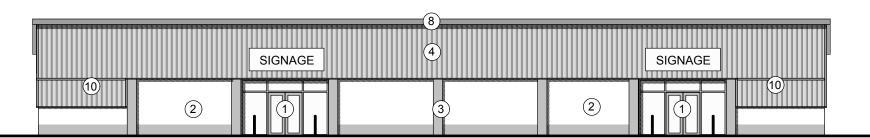
# Photo 1



Photo 2

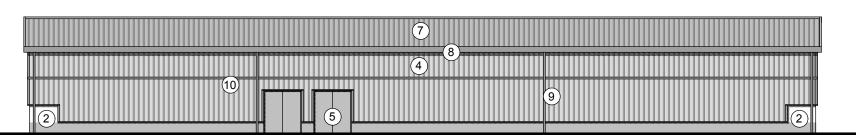


2,500 sqft B1/B8 Unit 4,500 sqft Retail Unit 3,500 sqft 1,000 sqft Storage Area Sales Area 650m2 (7,000 sqft) Total GIA Service Door Service Door Proposed Floor Plan



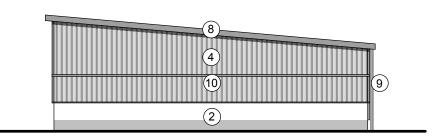
## Proposed Front Elevation

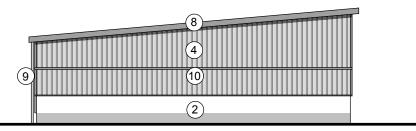
Page 19



## Proposed Rear Elevation

Proposed Side Elevation





Proposed Side Elevation

## Material Key

- 1 Powder coated aluminium double glazed doors and screens Colour: Grey (RAL 7038)
- White (RAL 9010) grained finish rendered walls, incorporating Agate Grey (RAL 7038) plinth.
- Grained finish rendered piers Agate Grey (RAL 7038).
- Metal profiled wall cladding. Colour : Silver (RAL 9006)
- Powder coated steel doors and frames Colour: Grey (RAL 7038)
- Painted steel bollards. Colour: Black
- Metal profiled roof cladding. Colour: Goosewing Grey
- Metal eaves, soffits and fascias. Colour: Dark Grey
- 9 Plastic round downpipes
- Cladded feature band Colour: Dark Grey





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Lidl UK GmbH



project

Bolton Road, Bury

drawing title

Proposed Unit 2 Floor Plan & Elevations

May 2013 Preliminary Planning

1:200 @ A3 JH checked PH

job no. 1127 dwg no. 05 rev. C

Ward: Prestwich - Holyrood Item 02

**Applicant:** Ms Katy Moghimi

Land at rear of 7-11 Carisbrook Avenue, Whitefield, Manchester, M45 6UP

**Proposal:** Erection of 1 no. bungalow

**Application Ref:** 59509/Full **Target Date:** 26/01/2016

**Recommendation:** Approve with Conditions

The application has been deferred for a committee site visit on 15/3/2016 prior to the meeting taking place.

#### Description

The application site relates to a vacant backland plot which is located in the middle of an established residential estate. The site is overgrown with vegetation and trees and is bound by timber fencing, which forms the rear boundaries of the houses surrounding the site. There is an existing access into the site between Nos 9-11 Carisbrook Avenue, which runs the length of these 2 properties and opens out into the wider site area.

The land is relatively level, sloping gently towards the rear of the site. The houses to the east, south and west are at a similar level as the site, with the properties on Tamworth Avenue to the north, sited at a lower level by approximately one storey. The housing stock in the area is predominantly characterised by 2 storey red brick built semi detached dwellings.

The application seeks the erection of 1 No. 3 bedroomed bungalow. It would be positioned more or less centrally within the plot and orientated to face northwards. The existing access would be utilised and lead to a turning area and hardstanding for the parking of 2 cars. The southern part of the site would provide garden amenity space.

The dwelling proposes a footprint of approximately 130 sq m and would comprise living accommodation of a lounge, dining kitchen, hall, porch and bathroom and 3 bedrooms. The roof would be pitched to a ridge height of approximately 5.2m with elevations of red/brown facing brickwork.

## **Relevant Planning History**

44406 - Outline - Residential development - one dwelling (resubmission) - Refused in 2005 for oversupply of housing in the Borough

42266 - Outline - residential development - 2 dwellings - Refused 2004 for inappropriate development on greenfield site, undesirable backland development by reason of disturbance and traffic, intensification of a substandard access

#### **Publicity**

28 letters sent on 1/12/2015 to properties at Nos 17-43 (odds) Derby Road, 2-14 (evens) Tamworth Avenue, 5,7,9,11,22,24,26 Carisbrook Avenue.

Twelve letters received from Nos 21, 23, 29, 35 Derby Road, 6, 8,10,12,14 Tamworth Avenue, 5, 9, 26 Carisbrook Avenue

- The proposed building would be too close to the rear of many houses, and vehicles
  coming in and out of the property would bring unwanted noise and pollution to existing
  residents, plus car headlights at night would inevitably shine directly at existing houses.
- There is no authorised road for vehicles entering or exiting this land, and also the Page 20

entrance area is very limited for such procedures - imagine this could be quite dangerous, so close to existing properties.

- Protection of the green belt should be considered.
- On a recent attempted clearance of the land, there were endless days of black bellowing smoke drifting on to surrounding properties. This would be a worry if any building procedures were not handled professionally;
- · Reduce the value of homes in the area;
- Light and noise pollution from the dwelling which will have health and safety issues;
- There would be limited access for the fire service;
- There would be an open aspect from Carisbrook causing massive security risks to homes;
- Detrimental impact on a wildlife area;
- Two previous applications were refused in 2004/5, none of the circumstances have changed within what is a greenfield site; refused for poor access;
- The access is sub-standard in terms of width and pedestrian visibility at its junction with Carisbrook Avenue - detrimental to road safety and maintaining the free flow of traffic;
- Problems of drainage from this land;
- The oak tree shown behind No 14 Tamworth Avenue is actually located behind No 12;
- The land in the corner behind No 14 Tamworth is incorrectly shown as being owned by the applicant is actually owned by No 14;
- No mention of the removal of the raised kerb currently preventing access to the site;
- No dimensions shown on the plan detailing actual lengths/widths;
- Connection to the main sewer would need to be sought:
- The applicant has no right to comment on the retention of any fences to the property which are paid for by each resident;
- Previous attempts by the landowner to develop the site have disturbed the water table, exacerbating drainage problems to Tamworth Avenue;
- The building of a bungalow would not improve the security or visual aspect of the area;
- No evidence the existing 2m high fences would prevent overlooking; Loss of privacy;
- The bungalow would be overlooked by the houses;
- The driveway would provide an access point at the back of properties on Derby Road making it less secure and a much higher risk;
- The application states there are no trees or hedges on the adjacent land though most properties have these;
- What other service lines would be used for water etc?
- Disturbance to the land would cause untold damage to surrounding properties:
- Believe there is sufficient land available for residential development within the borough to make it unnecessary to change the purpose of non residential land;

Comment received from a local resident (no address provided):

- What happens if our land is damaged due to heavy vehicles delivering materials;
- How will we know who is residing there;
- How will emergency services get through if required.

The objectors have been informed of the Planning Control Committee meeting.

#### Consultations

**Traffic Section** - No objection subject to conditions.

**Drainage Section** - No objection subject to condition.

Environmental Health Contaminated Land - No objection subject to conditions.

Waste Management - No objection.

United Utilities (Water and Waste) - No comments received.

The Coal Authority - No objection.

Greater Manchester Ecology Unit - No objection subject to conditions and informatives.

#### **Unitary Development Plan and Policies**

NPPF National Planning Policy Framework H1/2 Further Housing Development Page 21

H2/1	The Form of New Residential Development
H2/2	The Layout of New Residential Development
H2/3	Extensions and Alterations
H2/6	Garden and Backland Development
EN1/2	Townscape and Built Design
EN1/5	Crime Prevention
EN6/3	Features of Ecological Value
HT2/4	Car Parking and New Development
SPD6	Supplementary Planning Document 6: Alterations & Extensions
SPD11	Parking Standards in Bury

#### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle** - Following revocation of the North West Regional Strategy on 20th May 2013, there is no statutory housing target for Bury. Work has commenced on the Greater Manchester Spatial Framework and this will bring forward a new statutory housing target for the Borough. This will subsequently be incorporated into Bury's future Local Plan.

In the meantime, the National Planning Policy Framework should be treated as a material planning consideration and it emphasises the need for local planning authorities to boost the supply of housing to meet local housing targets in both the short and long term. There is a particular emphasis, as in previous national planning guidance, to identify a rolling five year supply of deliverable land.

UDP Policy H1/2 states that the council will have regard to various factors when assessing a proposal for residential development, including whether the proposal is within the urban area, the availability of infrastructure and the suitability of the site, with regard to amenity, the nature of the local environment and the surrounding land uses.

UDP Policies H2/1 - The Form of New Residential Development and H2/2 - The Layout of New Residential Development takes into consideration factors relating to the height and roof type of adjacent buildings, the impact of developments on residential amenity, the density and character of the surrounding area and the position and proximity of neighbouring properties. Regard is also given to parking provision and access, landscaping and protection of trees/hedgerows and external areas.

UDP Policy H2/6 - Garden and Backland Development - Proposals would not be permitted which result in the loss of private gardens and backhand for infill development unless it can be demonstrate that proposals would not adversely affect the character and amenity of the area. special regard would be had to the concentration of such development in the surrounding area, the relative density, the impact on neighbouring properties and local environment and access arrangements.

Supplementary Planning Document 6 - Alterations and Extensions to Residential Properties provides useful guidance in terms of acceptable aspect standards between dwellings and design criteria.

The proposed development would be located within an established residential estate within the urban area and would therefore not conflict with the local environment in terms of character and the surrounding land uses. There is existing infrastructure in place to facilitate the development, and the scale of the proposal would not result in over

development of the site.

As such, the principle of residential use is considered to be acceptable and would be in compliance with the NPPF and UDP Policies H1/2, H2/1, H2/2 and H2/6.

Details of the layout, design, proximity to residential properties and access and parking are discussed below

**Layout and siting** - The position of the dwelling would be largely dictated by the shape of the site and the surrounding houses. It would not be possible for the dwelling to follow any of the established building lines in the area, and as a result, the most appropriate solution would be to site it fairly centrally with the frontage facing the existing access and the rear of properties on Carisbrook Avenue.

The property would provide modest accommodation, comprising living areas and 3 bedrooms, with a large rectangular piece of land at the rear providing garden amenity area. The existing access into the site in between Nos 9 and 11 Carisbrook Avenue would be utilised, and lead to the parking and turning area which would be located in front of the dwelling. The site is bounded on all sides by the existing timber fences which enclose the garden areas of the surrounding properties and these would be retained.

Whilst the site is not uniform or regular in shape, it is considered that the proposal would make best use of the available land to provide a dwelling with adequate parking and garden areas, without compromising the amenity of either future occupiers or surrounding residential properties.

As such, the layout is considered to be acceptable and would comply with H2/1 - The Form of Residential development, H2/2 - The Layout of New Residential Development and H2/6 - Garden and Backland Development.

**Design and appearance** - The new dwelling would be a bungalow, and a different housetype to those in the immediate area. It would be located on fully enclosed land and surrounded on all sides by residential properties, save for the access point. It would not be visible from the public domain, and therefore it is considered that as an individual unit, the proposed housetype would be acceptable.

In terms of height and massing, the bungalow would be relatively modest, incorporating a gabled pitched roof and front pitched projection. Elevationally, symmetrical standard window openings would be positioned on the front and rear elevations, with minimal intrusions proposed to the fenestration of the property, resulting in an unfussy and understated design.

Materials would comprise facing red/brown brickwork and roof tiles, details to be approved by condition.

Whilst the dwelling would be a different design and type to the other properties in the area, it would be a modest addition within an area characterised by fairly traditionally built semi detached houses, and as such considered to be acceptable in the locality, in compliance with UDP Policies H2/1 - The Form of New Residential Development and EN1/2 - Townscape and Built Design.

**Impact on residential amenity** - SPD6 advises that a distance of 20m should be maintained between habitable room windows in 2 properties and 13m between a ground floor habitable room windows and a 2 storey blank wall.

There would be a distance of more than 20m between the proposed property and the dwellings to the east, south and west, and as such aspect standards would be satisfied.

To the north, the rear of dwellings on Tamworth Avenue are set at a lower level, by

approximately one storey and would be 16.4m away. As the new dwelling would be a bungalow, the relationship to these houses would be similar to a relationship between two single storey buildings. There would be one window on the elevation which would face these houses. This would be a narrow, high level window, and not a principle habitable room window. As such, there would be no direct overlooking and separation distances to the houses on Tamworth Avenue would therefore be acceptable and in compliance with SPD6.

There are existing fences to the perimeter all of the properties which form the boundary to the site and which would also afford some screening of the lower part of the dwelling. It would also protect these properties from car headlights at night.

The proposed layout demonstrates that the siting of the single bungalow could be comfortably accommodated on the size and topography of the site without compromise to the privacy or outlook to the surrounding residential properties. The access into the site for a single dwelling is considered would not lead to significant intensification of vehicular traffic to the area.

Notwithstanding the acceptability of the propsoed scheme. and in order to control the impact which any future additions may have on the amenity of the area, it is considered reasonable to include a condition to restrict permitted development rights for extension.

As such, it is considered that there would be an acceptable relationship between the proposed dwelling and the surrounding residential dwellings and would be in compliance with UDP Policies H2/1, H2/2, H2/6 and SPD 6.

Access and parking - There is an existing access to the site between Nos 9-11 Carisbrook Avenue which would serve the development and is of a width reflecting that of a private driveway. It is proposed to install gates which would be set 5m into the site and which would ensure a vehicle could enter without detriment to highway or pedestrian safety. It would lead to a turning and parking area for at least 2 cars, with ample room to manoeuvre within the site to enable exit in a forward gear. The addition of 1 dwelling in this location would not significantly intensify traffic to the area or as a result create undue highway safety issues, given the speed that cars would have to enter and exist the site.

In terms of parking, SPD11 states a maximum requirement of 2 spaces for a 3 bed property, and as such standards would be satisfied.

The Highways Section have not raised any objection to the access, subject to conditions.

The proposal is therefore considered to be acceptable and would therefore be compliant with UDP Policies H2/2, HT2/4 and SPD11.

**Coal Authority** - The site falls within a defined Development High Risk Area, and the Coal Authority (CA) records indicate that within the site and surrounding area there are coal mining features and hazards which should be considered as part of the proposals. The CA have considered the mining legacy matters affecting the site further. There is an outcropping coal seam which is likely to be under a significant thickness of superficial drift deposits at a depth in excess of 30m. The CA therefore consider that a coal mining risk assessment is not necessary for this proposal and does not object to the planning proposal.

**Ecology** - The site is a well vegetated and semi-natural habitat, with tree and shrub planting. An Ecological Survey has been submitted and GMEU have been consulted on the application. No significant ecological constraints were identified and GMEU are satisfied that minor issues relating to invasive species, nesting birds and ecological mitigation identified in the report can be resolved by condition or informative.

<u>Invasive species</u> - Two species listed under schedule 9 part 2 of the Wildlife and Countryside Act 1981 (as amended) were identified on site, monbretia and variegated

yellow archangel. The site is not wild and therefore if there is no exportation of soil from the site there would be no risk of an offence. A condition and informative are recommended advising the applicant of the required measures should invasive species be found on site.

<u>Trees and nesting birds</u> - The site has been assessed as low risk, with the remaining trees to be retained. An informative has therefore been recommended advising the applicant of their responsibilities under the Wildlife and Countryside Act.

<u>Ecological mitigation</u> - The mature trees are the most important ecological feature on site and these are to be retained. The Ecological Report has suggested relocating these species to an alternative site. This would not be something reasonable in planning terms as it would be outside the control of the applicant's land. It would therefore be better to be dealt with in more general terms as part of the wider ecological mitigation and can be conditioned as part of the general landscape proposals.

## Response to objectors -

- Whereas in 2005, planning policy resisted residential development due to an oversupply
  of housing stock, and hence the previous applications were refused, there is now a need
  to significantly boost the supply of housing, as advocated by the Government and set
  out in chapter 6 Delivering a wide choice of high quality home, of the NPPF.
- The issues raised with regard to the access, highway and pedestrian safety, impact on residential amenity, overlooking and privacy and the principle of residential amenity and ecology have been covered in the above report.
- The Drainage Engineer has raised no objection subject to the submission of a drainage scheme for the property which would require approval prior to the commencement of any development.
- There is no reason to assume that the site would be any less secure than other residential, backhand or garden developments.
- One additional dwelling to the area would not significantly increase noise or disturbance to the area, anymore than already exists.
- The applicant has stated that the land is wholly within their ownership, and if proved otherwise, is not a material planing consideration.
- House valuation is not a material planning consideration.
- The land is not allocated as Green Belt.

# Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

# **Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

- 1. The development must be begun not later than three years beginning with the date of this permission.

  Peason, Required to be imposed by Section 91 Town & Country Planning Act
  - <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- 2. This decision relates to drawings numbered Block plan 15020 SK 1; Planning drawing 01 Revision C and the development shall not be carried out except in

accordance with the drawings hereby approved.

<u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.

- 3. No development shall commence unless and until:-
  - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;
  - Where actual/potential contamination and/or ground gas/landfill gas risks have been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;
  - Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the Local Planning Authority.

<u>Reason</u>. The scheme does not provide full details of the actual contamination and subsequent remediation, which is required to secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 4. Following the provisions of Condition 3 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.
  - <u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 5. No development shall commence unless and until details of surface water drainage proposals have been submitted to and approved by the Local Planning Authority. The proposed scheme must be based on the hierarchy of drainage options in the National Panning Practice Guidance and include assessment of potential SuDS options for surface water drainage with appropriate calculations and test results to support the chosen solution. Details of proposed maintenance arrangements should also be provided. The approved scheme only shall be implemented and thereafter maintained.
  - <u>Reason</u>. The application doe snot contain sufficient information to fully assess the impact and to promote sustainable development pursuant to chapter 10 Meeting the challenge of climate change, flooding and coastal change of the NPPF.
- 6. A landscaping scheme shall be submitted to, and approved in writing by, the Local Planning Authority prior to the commencement of the development. The content of the plan should include elements to mitigate for loss of ecological interest associated with the site including ground flora and bird nesting habitat. The approved plan shall be implemented in accordance with the approved details, and to an approved timetable. Any trees or shrubs removed, dying or becoming severely damaged or becoming severely diseased within five years of planting shall be replaced by trees or shrubs of a similar size or species to those originally required to be planted to the written satisfaction of the Local Planning Authority.

  Reason. To secure the satisfactory development of the site and in the interests of visual amenity pursuant to Policy EN1/2 Townscape and Built Design and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan.
- 7. Notwithstanding the terms of the Town and Country Planning (General Permitted

Development) Order 2015, no development shall be carried out within the terms of Classes A to F of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority.

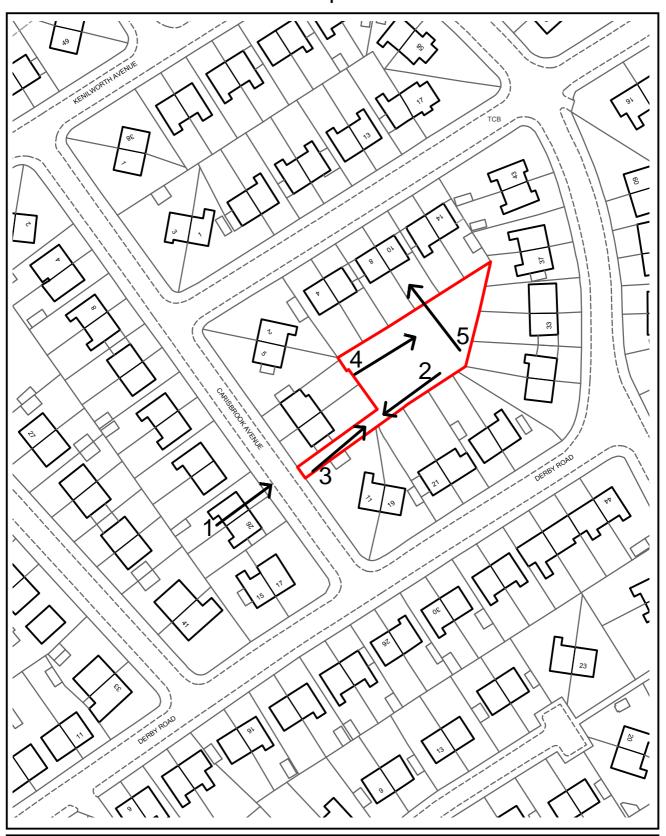
Reason. To ensure that future inappropriate alterations or extensions do not occur pursuant to policies of the Bury Unitary Development Plan H2/1 - The Form of Residential Development, H2/2 - The layout of New Residential Development, H2/6 - Garden and Backland Development and H2/3 - Extensions and Alterations.

- 8. Details and samples of the materials to be used in the external elevations, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials shall be used for the construction of the development.
  - <u>Reason</u>. No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policy EN1/2 Townscape and Built Design and H2/1 The Form of New Residential Development.
- 9. The new footway crossing onto Carisbrook Avenue indicated on approved plan reference 12000 01 Revision C shall be implemented in full to the approval of the Local Planning Authority prior to occupation of the dwelling hereby approved.

  Reason. To ensure good highway design and maintain the integrity of the adopted highway, in the interests of road safety pursuant to Bury Unitary Development Plan Policies H2/2 The layout of New Residential Development and HT6/2 Pedestrian/Vehicular Conflict.
- 10. The gates indicated on approved plan reference 12000 01 Revision C shall be set back a minimum of 5m from the back of the adopted footway and thereafter maintained.
  - <u>Reason</u>. To ensure good highway design in the interests of pedestrian safety pursuant to Bury Unitary Development Plan Policies H2/2 The Layout of New Residential Development and HT6/2 Pedestrian/Vehicular Conflict.
- 11. The turning facilities indicated on the approved plans shall be provided before the development is first occupied and shall subsequently be maintained free of obstruction at all times.
  - <u>Reason</u>. To minimise the standing and turning movements of vehicles on the highway in the interests of road safety pursuant to Bury Unitary Development Plan Policies H2/2 The Layout of New Residential Development and HT6/2 Pedestrian/Vehicular Conflict.
- 12. No development shall commence until full details of a scheme for the eradication and/or control of Monbretia and Variegated Yellow Archangel has been and approved in writing by the Local Planning Authority. The approved management plan shall include a timetable for implementation. Should a delay of more than one year occur between the date of approval of the management scheme and either the date of implementation of the management scheme or the date of development commencing, a further site survey must be undertaken and submitted to the Local Planning Authority.
  - Reason. The scheme does not provide full details of the actual extent of Invasive Species in the interest of UDP Policy EN9 Landscape and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320** 

# Viewpoints



# PLANNING APPLICATION LOCATION PLAN

APP. NO 59509

ADDRESS: Land at rear of 7-11 Carisbrook Avenue

Whitefield

Planning, Environmental and Regulatory Services

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# 59509

Photo 1



Photo 2



Photo 3



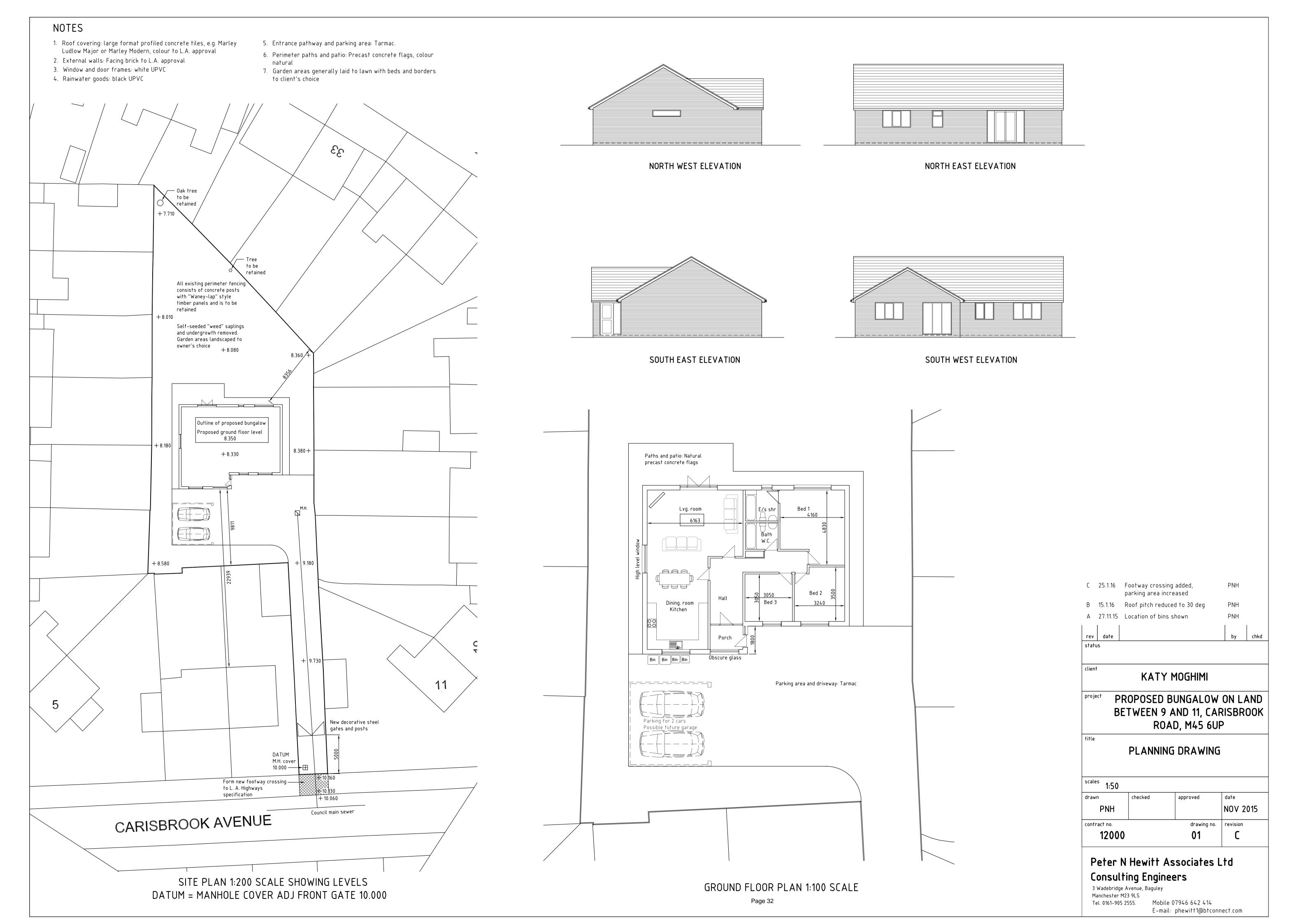
Photo 4



# 59509

# Photo 5





Ward: North Manor Item 03

**Applicant:** Bury Council - Children, Young People & Culture

Location: Summerseat House, Summerseat Lane, Ramsbottom, Bury, BL0 9UD

**Proposal:** Internal and external alterations of Summerseat House and including stable block,

kitchen/dining block and link detached teaching block to create a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking works for 114 spaces

and landscaping

**Application Ref:** 59596/Full **Target Date**: 21/04/2016

**Recommendation:** Approve with Conditions

This item has been recommended for a site visit by the Development Control Manager.

#### Description

Summerseat House (1836) is a Grade II listed building and lies within large landscaped grounds covering 3.4 hectares and lies to the south of Ramsbottom. The site is on the north side of Newcombe Road at its junction with Summerseat Lane. There are residential properties to the west and east and more open land to the north and south. In addition to being a listed building, the site lies within the Green Belt and a Special Landscape Area and is within Summerseat Conservation Area.

The house was originally a domestic dwelling, and remained largely unaltered until 1911, when the then owner gifted it to Manchester Corporation to serve as a girls' school. Bury Council purchased the site from Manchester in the mid 70's when it continued as an educational centre.

The current application comes about as the pupil learning centre, which was until recently accommodated on the site, has been relocated. It is proposed to continue its educational function by using the buildings as a training and resource facility for the Borough's educational staff. There would be typically between 40 - 60 trainees per day at the centre, although this could, on occasions, rise to 130 trainees over the course of a day. Courses would vary throughout the day but typically would start at 9am, 1pm and 6pm. There would be a total of 10 full time equivalent employees. This compares with the previous school use having 51 staff on site.

Hours of opening would be 0900 -  $2100 \, \text{hrs}$  Monday to Friday and 0900 -  $1700 \, \text{hrs}$  Saturdays. Closed on Sundays and Bank Holidays.

Due to its previous educational use, the proposal does not involve a great deal of internal alteration. The most significant changes involve the following:

#### Buildinas

- Demolition of the modular classroom at the rear of the site.
- Enclosing the existing covered walkway to create a link corridor with full height aluminium framed windows and raising the roof slightly on the 1970's extension (between the house and the stable block) on one side of the rear courtyard.
- The majority of the windows on the main house and stable block are degraded and would be replaced in a sash and case style but with improved insulation.
- Replacement doors to the stable block.
- Restoration of a number of architectural details that were defective or have deteriorated. Page 33

#### Grounds

- Revisions to the internal access road.
- Laying out of a new car parking scheme (114 spaces).
- Landscaping scheme including the removal of some 16 trees and the replanting of 20 additional trees around the site.

#### **Relevant Planning History**

01625/E - Training centre with new car parking; Alterations to listed building - Enquiry completed 27/04/2015

59645 - Listed Building Consent - Internal and external alterations of Summerseat House and including stable block, kitchen/dining block and link detached teaching block to create a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking works for 114 spaces and landscaping - Undecided.

#### **Publicity**

Press Notice in Bury Times 28/01/2016.

Site notice posted 01/02/2016.

The following 67 residents were notified by letter dated 22/01/2016.

2-6, 14, 44 - 66(evs) Robin Road, New Summerseat House, 155, 157,160 - 168, 178, 180, 239 Summerseat Lane. 17, 19 Waterside Road, Summerseat Dye Works, 1-9 (odd) Railway Street, Peel Hall Peel Hall Road, 1 - 6 Mosley Avenue, 1 - 6, 8 and 10 Harcles Drive, 59, 84 - 90(evs) Newcombe Road, 2 - 10 Hamer Street, 28 - 38 Higher Summerseat and Holcombe Brook Sports Club Hazel Hall Lane.

Three objections have been received from the occupiers of 160 Summerseat Lane and 425/427 Walmersley Road and Ward Councillor Daly.

- The proposal will inevitably create significant additional vehicular congestion within Summerseat particularly disruptive to those living in the Village.
- Loss of trees and landscape.
- 'huge number of car parking spaces and the destruction of grassed areas around Summerseat House in the Green Belt to allow the said to be built. I do not believe the road network around the site can cope with such a large increase in traffic which appears to be visiting the site on a daily basis.'

Those who have made representations have been notified of the Planning Control Committee meeting.

#### Consultations

Traffic Section - No objection subject to conditions.

**Drainage Section** - No objection.

Environmental Health - No objection.

GM Police, designforsecurity - No Objection.

United Utilities - No objection.

Fire Service - No objection.

Greater Manchester Ecology Unit - No objection.

G M Archaeological Advisory Service - No objection.

**Historic England** - The proposed alterations to the listed building itself are considered appropriate and are in line with the NPPF. Whilst the proposed parking layout option is the most sensitive of the options considered, it will inevitably result in a level of harm occurring to the setting of the listed building, which would be difficult to mitigate regardless of layout. There is a question over whether the proposed use is consistent with the conservation of the heritage asset (NPPF para.131).It is considered that the harm caused would be less than substantial in terms of paragraph 134 of the NPPF, but that the harm would be notable and long term. It is therefore for the Local Planning Authority to weigh this harm against the public benefits of the scheme, including securing its optimum viable use.

#### **Unitary Development Plan and Policies**

OL1 Green Belt
OL5/2 Development in River Valleys
EN9/1 Special Landscape Areas

EN2/1 Character of Conservation Areas

EN2/2 Conservation Area Control

EN2/3 Listed Buildings EN1/1 Visual Amenity

EN1/3 Landscaping Provision EN1/5 Crime Prevention EN4/2 Energy Efficiency

EN5/1 New Development and Flood Risk EN6/3 Features of Ecological Value

EN7 Pollution Control
EN7/1 Atmospheric Pollution
EN8/1 Tree Preservation Orders
EN8/2 Woodland and Tree Planting

HT2/4 Car Parking and New Development
HT5/1 Access For Those with Special Needs
HT6/1 Pedestrian and Cyclist Movement
HT6/2 Pedestrian/Vehicular Conflict

HT6 Pedestrians and Cyclists

OL1/5 Mineral Extraction and Other Development in the Green Belt

CF2 Education Land and Buildings
NPPF National Planning Policy Framework
NPPG National Planning Policy Guide

SPD3 DC Policy Guidance Note 3: Planning Out Crime

SPD8 DC Policy Guidance Note 8 - New Buildings in the Green Belt

SPD11 Parking Standards in Bury

#### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle** - Given the previous well established educational uses on the site, the use of the buildings for adult training and educational purposes is not development. The principle of the use is established and therefore acceptable. There is no actual change of use involved and therefore its use as a training centre is not under consideration. The accompanying development of the car parking, demolition and extensions are development requiring planning permission. These issues are discussed below.

**Green Belt** - Paragraph 90 of the NPPF states that development, other than buildings, are not inappropriate if they preserve the openness of the Green Belt and do not conflict with the purposes of including land within it.

UDP Policy OL1 - Green Belt states that the Council will maintain a Green Belt, ensuring that it fulfils the following strategic purposes:

- a) to check the unrestricted sprawl of large built-up areas;
- b) to prevent neighbouring towns from merging into one another;
- c) to assist in safeguarding the countryside from further encroachment;
- d) to preserve the setting and special character of historic towns;
- e) to assist in urban regeneration, by encouraging the recycling of derelict and other urban

land.

Policy OL1/5 - Mineral Extraction and Other Development in the Green Belt states that, within the Green Belt other development, not including buildings, will be inappropriate unless:

- a) it maintains openness and does not conflict with the purposes of including land in the Green Belt; or
- b) in the case of mineral extraction, it does not conflict with the purposes of including land in the Green Belt, and high environmental standards will be maintained and the site well restored.

Proposals for other development not falling into one of the above categories is inappropriate development and is, by definition, harmful to the Green Belt. Any development proposal considered to involve inappropriate development will only be permitted in very special circumstances.

In relation to the development involving buildings within the site, as there is no significant additional external building works, the proposal would not have an adverse impact on the openness of the Green Belt, indeed the removal of a modular building within the grounds would have a positive impact.

The new access road and parking areas would have an impact on the openness and character of the Green Belt. Although the majority of the parking spaces would be constructed in crushed stone in an appropriate colour, both the road and the parking spaces would 'urbanise' the site somewhat although the landscaped grounds, with additional bunding and the amount of trees (existing and proposed replacements) mitigate this to a significant extent. Given that the parking spaces are set well into the site and screened by boundary planting and trees, it is not considered that there would be significant harm caused to the openness and character of the Green Belt.

#### Impact on Heritage, Listed Building and character of the Conservation Area -

The current legislation relating to listed buildings and conservation areas is the Town and Country Planning (Listed Buildings and Conservation Areas) Act (Paragraph 66).

In considering whether to grant planning permission for development which affects a listed building or its setting, the local planning authority or, as the case may be, the Secretary of State shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.

The NPPF in paragraph 131, states that Local Planning Authorities, in determining planning applications, should take account of:

- the desirability of sustaining and enhancing the significance of heritage assets;
- the contribution conservation of heritage makes to communities and their economic vitality;
- the contribution new development makes to local character and distinctiveness.

The NPPF goes on to state in paragraph 133, that where a proposed development will lead to substantial harm to, or total loss of, a designated heritage asset, local planning authorities should refuse consent, unless it can be demonstrated that the substantial harm or loss is necessary to achieve substantial public benefits that outweigh that harm or loss, or all of the following apply:

- the nature of the heritage asset prevents all reasonable uses of the site; and
- no viable use of the heritage asset itself can be found in the medium term through appropriate marketing that will enable its conservation; and
- conservation by grant-funding or some form of charitable or public ownership is demonstrably not possible; and
- the harm or loss is outweighed by the benefit of bringing the site back into use.

Where a development proposal will lead to less than substantial harm to the significance of

a designated asset, this harm should be weighed against the public benefits of the proposal, including its optimum viable use.

UDP Policy EN1/1 Visual Amenity states that development will not be permitted where proposals would have a detrimental effect on:

- a) public views of prominent or important buildings, especially those in areas of architectural or historic interest;
- b) the visual amenity both within, or viewed from, areas of environmental interest such as the Green Belt, Special Landscape Areas or the river valleys.

Policy EN2/1 Character of Conservation Areas

The Council will take action as appropriate to preserve or enhance the character or appearance of the Borough's Conservation Areas.

The Council will be especially concerned with encouraging and, where appropriate, implementing measures to:

- a) retain, replace and restore features of historical and architectural interest;
- b) retain and enhance existing landscape features including trees, parks and gardens;
- c) initiate and promote environmental improvement/enhancement schemes such as landscaping, refurbishment of street furniture, traffic management and pedestrian schemes;
- d) remove dereliction and bring unused land or buildings back into beneficial use;
- e) prepare and promote design guidelines to ensure sympathetic development.

Policy EN2/3 - Listed Buildings aims at safeguarding the character and setting of Listed Buildings by not permitting works, alterations or changes of use which would have a detrimental effect on their historical or architectural character and features.

In considering applications for Listed Building Consent, the Council will have regard to the following criteria:

- a) the impact of the proposal on the historic fabric of the building;
- b) the relationship of any extension to the Listed Building in terms of its height, size, design, and roofscape;
- c) the need to protect the setting of the Listed Building:
- d) the impact of associated ancillary facilities and infrastructure works.

In assessing these proposals in terms of the grade II listed building, there are three main elements to consider -

- the alterations to the building,
- impact of the access road and parking on the trees and
- the impact of the scheme on the setting of the listed buildings.

#### Alterations to the Buildings.

In terms of the alterations to the building, the proposed programme of renovation works, externally, is not extensive. The most significant change relates to the 70's link extension which would have its roof replaced and its covered walkway enclosed to improve movement though the property. The scheme requires the majority of the existing windows in the main house and stables to be replaced as they have degraded over time. The sash and case replacements are considered appropriate in terms of design and historical accuracy. Those windows not replaced, on the link extension, would be refurbished. All the external works would be carried out with suitable materials that would match and compliment the existing building. The existing Upvc rainwater goods on the main building, for example, would be removed and replaced with traditional style cast aluminium.

The building works would undoubtably preserve and enhance the site's heritage value as well as improving its economic viability. Historic England in their assessment of this element of the proposal, consider that the alterations to the buildings are appropriate and in line with guidance within the NPPF. As such the proposals, as they relates to the building, are considered to be appropriate and would preserve the special character of the building.

**Impact on Landscape, Trees** and **Setting** - UDP Policy EN1/3 Landscaping Provision states that proposals would be required to make provision for incidental open space and landscaping to the Council's satisfaction with particular attention paid to the retention of trees, hedges and other ecological features within development sites. The carrying out of new planting, particularly of locally native species, will be encouraged.

Policy EN6/3 Features of Ecological Value states that changes to existing features of ecological or wildlife value will be taken into account when assessing development proposals. Any proposal should seek to retain such features and incorporate them into the development.

Policy EN8/2 Woodland and Tree Planting supports and encourages the planting of hedges, trees and woodlands using locally native species.

UDP Policies relating to conservation areas and listed buildings set out above are also relevant as they make reference to the 'setting' of a listed building and contribute to the character of the character of the conservation area.

Paragraphs 131 - 134 of the NPPF, set out above, consider the setting of a listed building.

The tree report concludes that it is possible to retain the majority of the significant trees surveyed within the site and the development can be carried out without damage/stress on those retained if suitable construction methods are used and tree protection measures are in place. Details of both construction and tree protection measures would be required to be undertaken to the satisfaction of the Local Planning Authorities by an appropriate condition of approval. This would preserve the existing trees within the landscape.

Sixteen trees would require removal to facilitate the development, particularly where the access road runs past the house on its eastern side, around proposed parking spaces 48-55. Twenty or so trees are proposed as replacements within the grounds, mostly on the south side/front of the house. These replacement trees would be situated so as to further screen the parking spaces from the road and from wider views around Summerseat.

There are a lot of new parking spaces proposed, mostly in the grounds to the front/south and side/east of the main house. Part of the new access road and some of the parking spaces would be in areas where there is currently hardstanding and few, if any tree roots. However, many of the new spaces would be situated close to or underneath the canopies of existing, and in some cases proposed replacement, trees. For this arrangement to work, specialist construction measures (reduced dig techniques) would need to be utilised to avoid undue damage and stress to the trees and preserve the characteristic setting within the site.

Impact of the Access Road and Parking on the Setting of the Listed Building - UDP Policy HT2/4 Car Parking and New Development requires all applications for development to make adequate provision for their car parking and servicing requirements in accordance with the Council's car parking standards which are detailed in the Supplementary Planning Guidance Note 11 Parking Standards in Bury. This document does not specifically refer to training and development centres and as such any assessment would be on a case by case basis with reference to the Transport Assessment submitted.

The Planning (Listed Building and Conservation Areas) Act 1990 highlights the desirability to preserve or enhance listed buildings and conservation areas and this is reiterated in paragraphs 131 - 134 of the NPPF. UDP Policies relating to conservation areas and listed buildings are also relevant in any assessment of the access road layout and parking.

In terms of the listed building, there are two main concerns in relation to the proposed parking. These are;

 the impact of the parking spaces, and associated traffic, on the setting of the listed building and character of the site.  the impact of the construction and subsequent use of the parking spaces on the trees which lend the site much of this character and contribute to the setting of the listed building.

The introduction of the access road and over 100 new parking spaces within the site, mostly within grassed areas to the front of the main house, would no doubt have an impact on the character of the site. Not only would there be the physical appearance of the access road and parking spaces, it would create the appearance of a busier, more intensive use within the site and this would have a negative impact on the character of the site and setting of the listed building within it.

As Historic England has recognised, the harm caused by the parking would be 'less than substantial' in terms of paragraphs 13 of the NPPF but it would be notable and long term. In such circumstances a local planning authority should weigh the harm against the public benefit, including securing an optimum viable use.

There is clearly a balance to be struck between the conservation and restoration of the site and its continuing use as an educational facility or indeed its long term viability in any other future use. The proposal would facilitate further investment into the site and allow the listed buildings to be conserved and enhanced, something which has, in reality, not happened to a great degree in the past. The proposed layout is recognised as the most sensitive with the retention of the vast majority of trees and appropriate permeable crushed stone surfacing to parking spaces that are not set well into the site and screened, to a significant extent from views from the public arena.

**Need for Access and Parking** - The application included the submission of a Transport Assessment Report (TA) and a Travel Plan, both produced by Moda group Ltd (transportation planning and modal surveys). The TA report's summary and conclusions are as follows:

- The existing school use and the Development Training Centre have varying daily numbers of staff/trainees on-site. The TA considers the additional traffic generated by the training centre, based on its busiest day compared to the scenario where all staff are on-site.
- The traffic surveys were carried out during 2015 but background traffic figures have been factored to 2016 and 2021 using high growth factors.
- The volumes of additional traffic generated by the proposals were 8% or less on the local highway network. On Bass Lane the increase could be as high as 3% during the evening peak period.
- The increase in traffic is not considered significant enough to require capacity assessments at the accesses or other junctions on the local highway network.
- 114 parking spaces are proposed of which 10 are disabled spaces. This provision would adequately cope with the expected level of traffic.
- 11 cycle parking spaces to encourage cycle usage.
- Nearby bus stops provide regular bus service to Bury and Ramsbottom.
- The Travel Plan sets out a package of measures and actions as well as a plan to monitor and measure the plans success and to evolve/improve the Travel Plan.
- The proposed access and site layout is appropriate in design terms.
- In summary the traffic generated by the development can be accommodated on the local highway network and would not have a significant impact on the network and is considered acceptable.

The Council's traffic section accepts the findings of the Transport Assessment and has no objection to the proposal in terms of traffic generation and the impact on the surrounding roads in terms of highway safety.

**Residential amenity** - There are no serious residential amenity concerns with regard to the educational and training functions carried in the buildings themselves. The impact of the additional traffic generated by the facility needs to be assessed in terms of the amenity of nearby residents.

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Whilst there would undoubtably be more traffic generated by the proposal, the numbers of vehicles would not increase so significantly as to cause a serious problem with regard to noise and disturbance to warrant refusing the application. The in/out arrangement would separate vehicles coming and going and reduce localised congestion around the access on Summerseat Lane. The heavy planting around the boundaries would help screen and to some extent buffer the potential noise and disturbance from the nearby houses.

**Objections** - The main concerns/objections of those making representations relate to traffic generated by the facility and the loss of trees within the site. These issues have been addressed in the above report.

In summary, any assessment as to the suitability of the proposal would need to consider the following:

- The educational use of the site is established and lawful.
- The proposal would facilitate increased investment in the site.
- The proposal would help preserve the Listed Building.
- The proposal would lead to the intensification of the use of the site.
- Traffic generation would increase significantly.
- There are a lot of additional parking areas but they are designed with the heritage value
  of the site in mind surfaced in a crushed stone, constructed with specialised
  techniques and laid out around the site, amongst existing and replacement trees, so as
  to minimise the visual impact as much as possible.
- There is a balance to be struck between the importance of preserving and enhancing the heritage asset and the long term economic viability of the site, particularly with regard to the benefits to the wider community that the educational use implies.

Given the sensitive approach adopted within this scheme and with no direct objection from Historic England, whilst there would be harm to the heritage asset, the long term viability of the site would be secured.

With careful landscaping measures and a sensitive parking layout, the proposal would not have a seriously detrimental impact on the special character of the Listed Building setting and also that of the Conservation Area.

Whilst the impact of the proposals is considered to be significant, with the mitigation measures relating to the landscaping, tree planting and construction and layout of parking set out above, it is not so substantive that the character of the setting would be lost.

# Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

**Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

1. The development must be begun not later than three years beginning with the date of this permission.

Reason. Required to be imposed by Section 91 Town & Country Planning Act 1990.

- 2. This decision relates to drawings 1845-P-01, 02, 03, 04, 05, 06, 07, 08, 09, 10, 11, 12, 13, 14, 15, 16, 17, 18,19, 20/A, 21/A, 22, 22/0 and the development shall not be carried out except in accordance with the drawings hereby approved.

  Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. Details/Samples of the materials to be used in the external elevations, including all fenestration, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials shall be used for the construction of the development.

  Reason. No material samples have been submitted and are required in the
  - <u>Reason</u>. No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policies EN1/1 Visual Amenity and EN2/3 Listed Buildings.
- 4. A minimum of 5 working days written notice shall be provided to the LPA of intended commencement of the development. The notification of commencement shall include a timetabled schedule of the intended tree protection measures and tree works. Any subsequent variation of the timetable shall be subject to further written notice.
  - <u>Reason</u> To ensure that the development is carried out in accordance with the approved plans, to protect trees which are of amenity value on the site and pursuant to Policies EN8/1 Tree Preservation Orders and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan.
- 5. A landscaping scheme, including all hard and soft landscaping details, shall be submitted to, and approved in writing by, the Local Planning Authority prior to the commencement of the development. It shall be implemented not later than 12 months from the date the building is occupied; and any trees or shrubs removed, dying or becoming severely damaged or becoming severely diseased within five years of planting shall be replaced by trees or shrubs of a similar size or species to those originally required to be planted to the written satisfaction of the Local Planning Authority.
  - Reason. To secure the satisfactory development of the site and in the interests of visual amenity pursuant to Policy EN1/2 Townscape and Built Design and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan.
- 6. No trees, unless indicated otherwise on the approved plans, shall be felled, lopped or topped before or during the construction period without the previous written consent of the Local Planning Authority.
  - <u>Reason</u>. To avoid the loss of trees which are of amenity value to the area pursuant to Policy EN1/2 Townscape and Built Design and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan.
- 7. All trees to be retained on site shall be protected in accordance with BS 5837:2012 "Trees in relation to design, demolition and construction". The development shall not commence unless and until the measures required by the British Standard are implemented and all measures required shall remain in situ until the development has been completed.
  - <u>Reason</u>. To avoid the loss of trees which are of amenity value to the area pursuant to Policy EN1/2 Townscape and Built Design and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan.
- 8. No development shall commence until full details of a scheme for the eradication and/or control of Japanese Knotweed (Fallonica Japonica, Rouse Decraene, Polygonum Cuspidatum) and Himalayan Balsam (Impatiens Glandulifera) is submitted to and approved in writing by the Local Planning Authority. The approved management plan shall include a timetable for implementation. Should a delay of more than one year occur between the date of approval of the

management scheme and either the date of implementation of the management scheme or the date of development commencing, a further site survey must be undertaken and submitted to the Local Planning Authority.

<u>Reason.</u> The scheme does not provide full details of the actual extent of Japanese Knotweed and Himalayan Balsam in the interest of UDP Policy EN9 - Landscape and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 9. Beneath all areas of the canopies of the trees, excavations and all construction work for the proposal hereby approved must be 'hand-dig' only. No storage of materials or equipment or use of the area by vehicular traffic allowed.
  <u>Reason</u>: To safeguard the vascular and anchoring root systems of the trees to avoid the loss of trees which are of amenity value to the area pursuant to Policy EN1/2 Townscape and Built Design and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan
- 10. Prior to commencement of development, a notice of intent to start the development to the building hereby approved, including a timetable schedule of the works, shall be submitted to and approved in writing by the Local Planning Authority. The works shall be carried out in accordance with the approved timetabled schedule.
  Reason To ensure that the development is carried out in accordance with the approved plans, to protect the fabric of a listed structure/building during implementation and pursuant to Policy EN2/3 Listed Buildings of the Bury Unitary Development Plan.
- 11. Development shall commence unless and until full details of the following have been submitted to and agreed with the Local Planning Authority:
  - Formation of an egress with radius kerbs onto Summerseat Lane and modifications/improvements to the adjacent access/interface with Bridleway No. 90, Ramsbottom, to an agreed specification;
  - A scheme of car park signage to Diagrams 833-836 of The Traffic Signs Regulations and General Directions 2002 at the access from Peel Hall Road and access from/egress onto Summerseat Lane;
  - A scheme of car park signage within the site in compliance with, and to indicate to users of the car park of, the one-way working arrangements indicated on the approved plans.
  - The details subsequently approved shall be implemented to an agreed programme and to the written satisfaction of the Local Planning Authority.

    Reason. To ensure good highway design and maintain the integrity of the adopted highway and tminimise the standing and turning movements of vehicles on the highway in the interests of highway safety.
- 12. No development shall commence unless and until a 'Construction Traffic Management Plan' (CTMP), has been submitted to and agreed in writing with the Local Planning Authority and shall confirm/provide the following:
  - Access route for construction traffic from the highway network;
  - Hours of operation and number of vehicle movements;
  - Arrangements for the turning and manoeuvring of vehicles within the curtilage of the site;
  - Parking on site or on land within the applicant's control of operatives' and construction vehicles together with storage on site of construction materials.

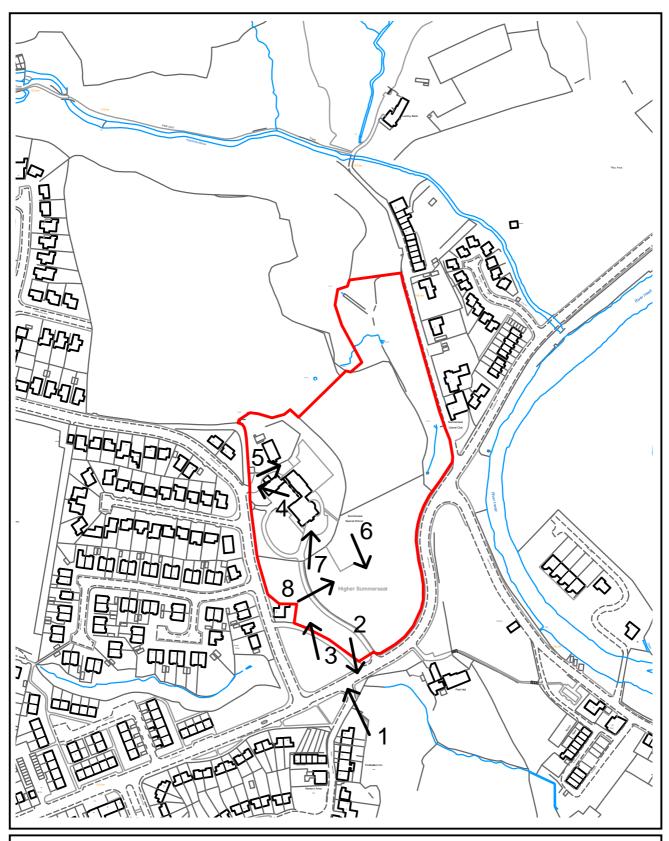
The approved plan shall be adhered to throughout the construction period and the measures shall be retained and facilities used for the intended purpose for the duration of the construction period. The areas identified shall not be used for any other purposes other than the turning/parking of vehicles and storage of construction materials.

<u>Reason</u>. To mitigate the impact of the construction traffic generated by the proposed development on the adjacent residential streets and ensure adequate off street car parking provision and materials storage arrangements for the duration of the construction period, in the interests of highway safety.

- 13. No development shall commence unless and until details have been submitted to and approved by the Local Planning Authority to cover measures to ensure that all mud and other loose materials are not carried on the wheels and chassis of any vehicles leaving the site and measures to minimise dust nuisance caused by the operations. The approved details shall be implemented and maintained thereafter during the period of construction.
  - <u>Reason</u>. To ensure that the adopted highways are kept free of deposited material from the ground works operations.
- 14. There shall be no direct means of vehicular egress from the site and Peel Hall Road.
  - <u>Reason</u>. To ensure good highway design and accord with the one-way working arrangements proposed.
- 15. The car parking indicated on the approved plans shall be surfaced, demarcated and made available for use to the written satisfaction of the Local Planning Authority prior to the development hereby approved being brought into use and thereafter maintained at all times.
  - <u>Reason</u>. To ensure adequate off street car parking provision in the interests of road safety.
- 16. The measures and action plan detailed in the submitted Travel Plan, including the undertaking of surveys and submission of annual progress reports identified in the Plan, shall be implemented to the written satisfaction of the Local Planning Authority.
  - <u>Reason</u>. In order to deliver sustainable transport objectives and meet the targets and indicators detailed in the Plan.

For further information on the application please contact **Tom Beirne** on **0161 253 5361** 

## Viewpoints



# PLANNING APPLICATION LOCATION PLAN APP. NO 59596 ADDRESS: Summerseat House, Summerseat Lane Ramsbottom Planning, Environmental and Regulatory Services (C) Crown Copyright and database right (2015). Ordnance Survey 100023063.

## 59596

## Photo 1



Photo 2



Photo 3



Photo 4



Photo 5



Photo 6

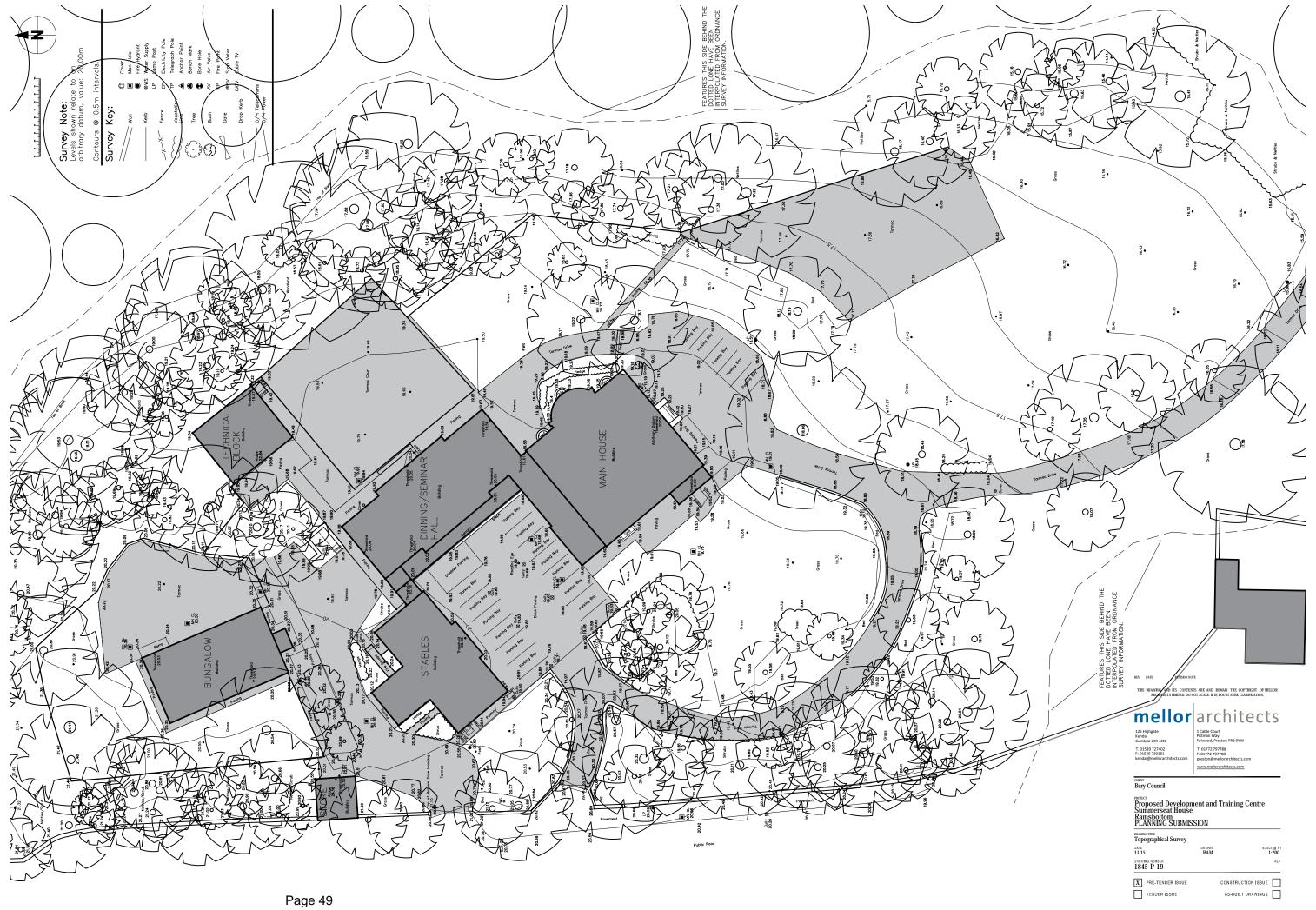


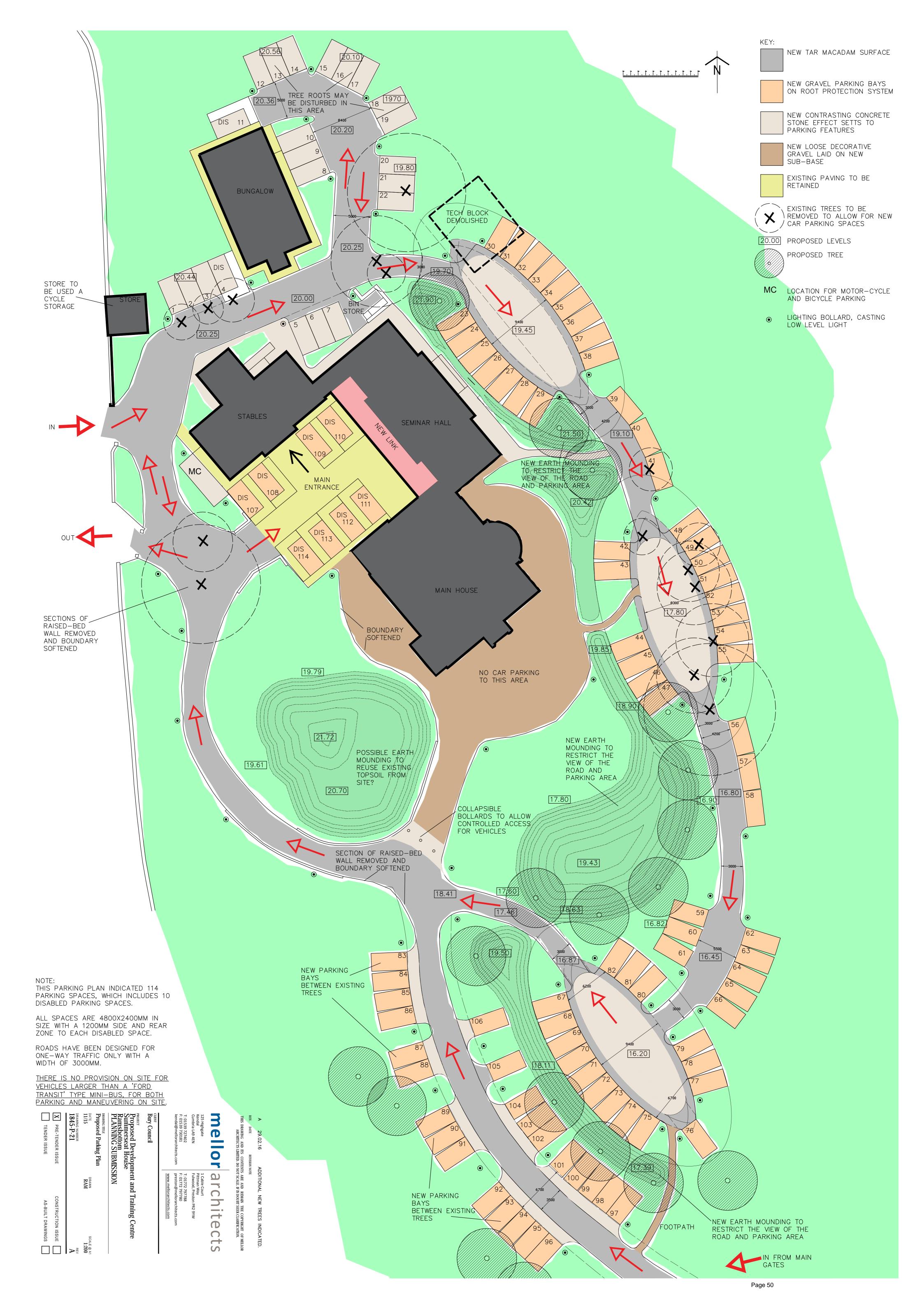
Photo 7

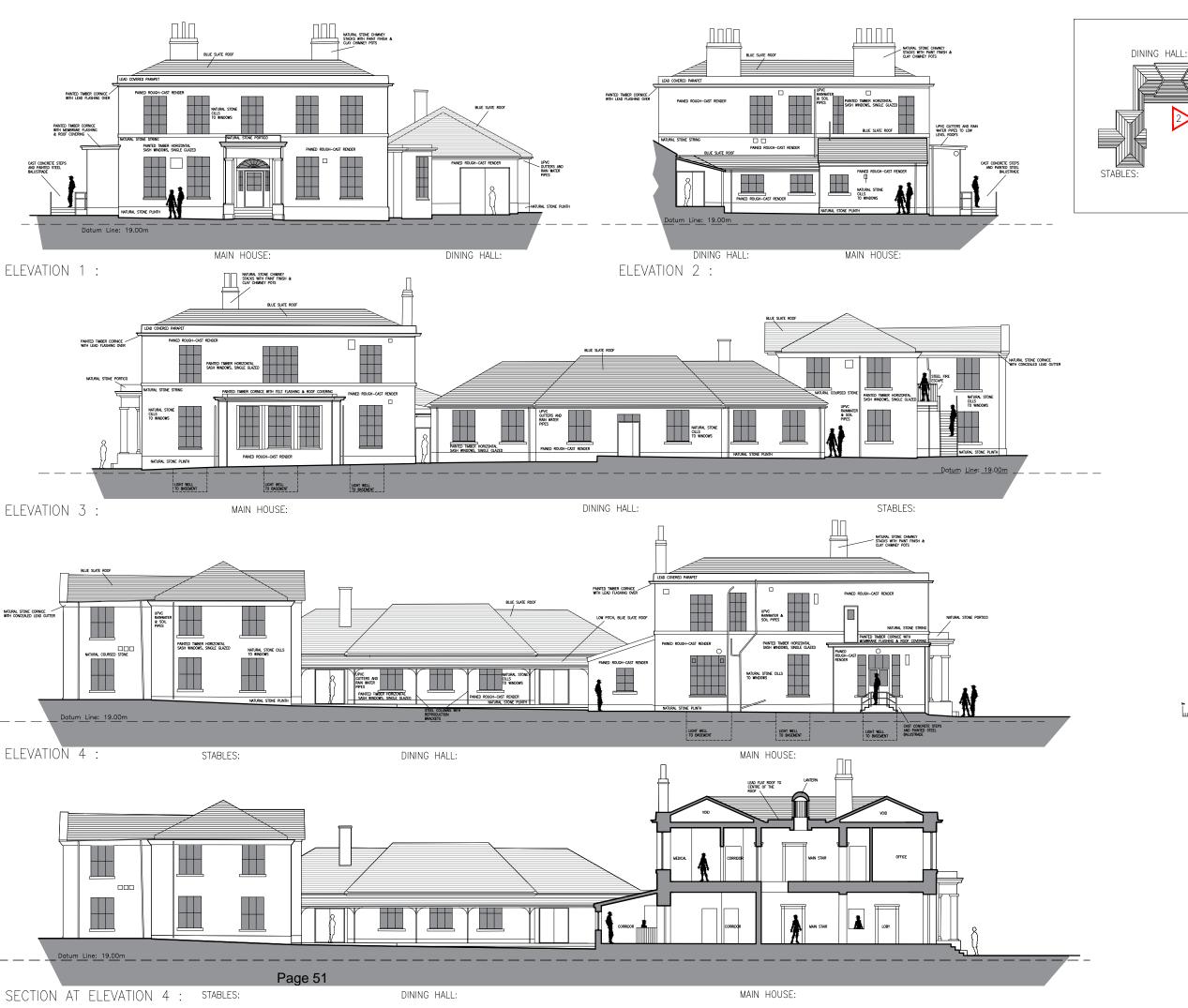


Photo 8

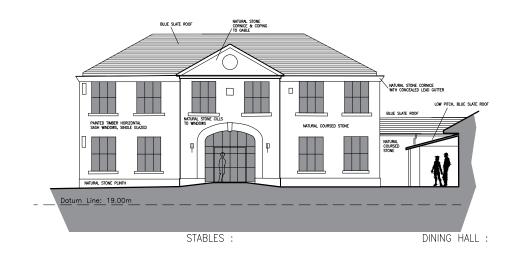




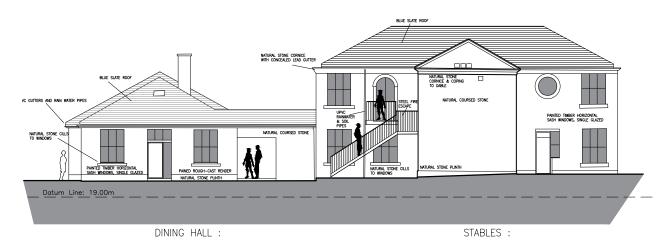




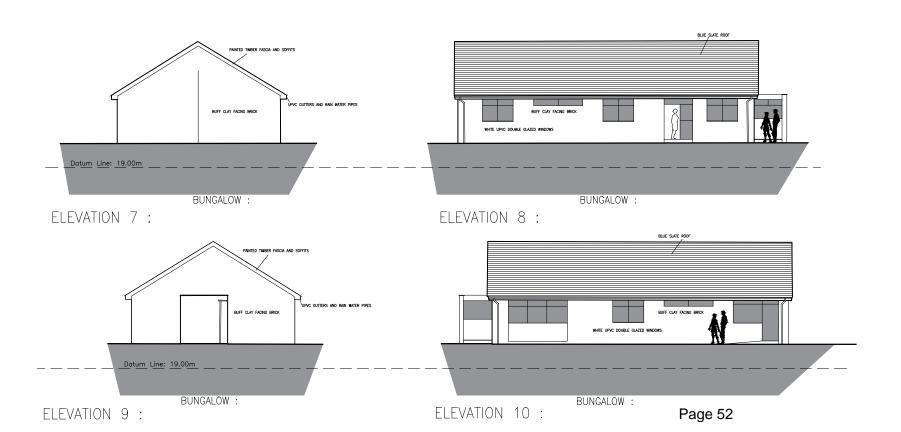


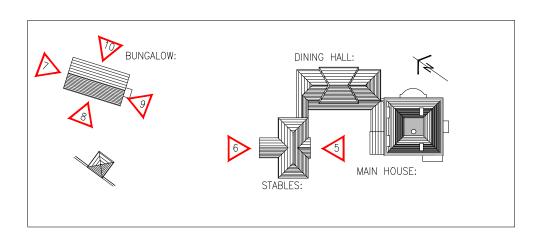


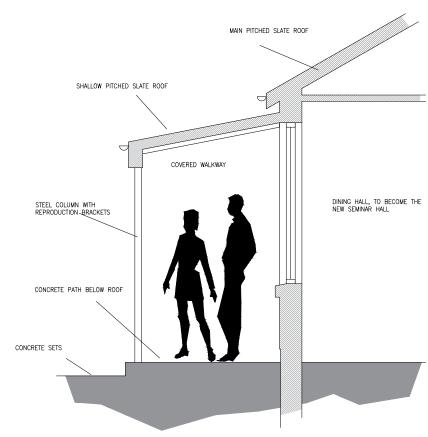
#### ELEVATION 5 :



#### ELEVATION 6:

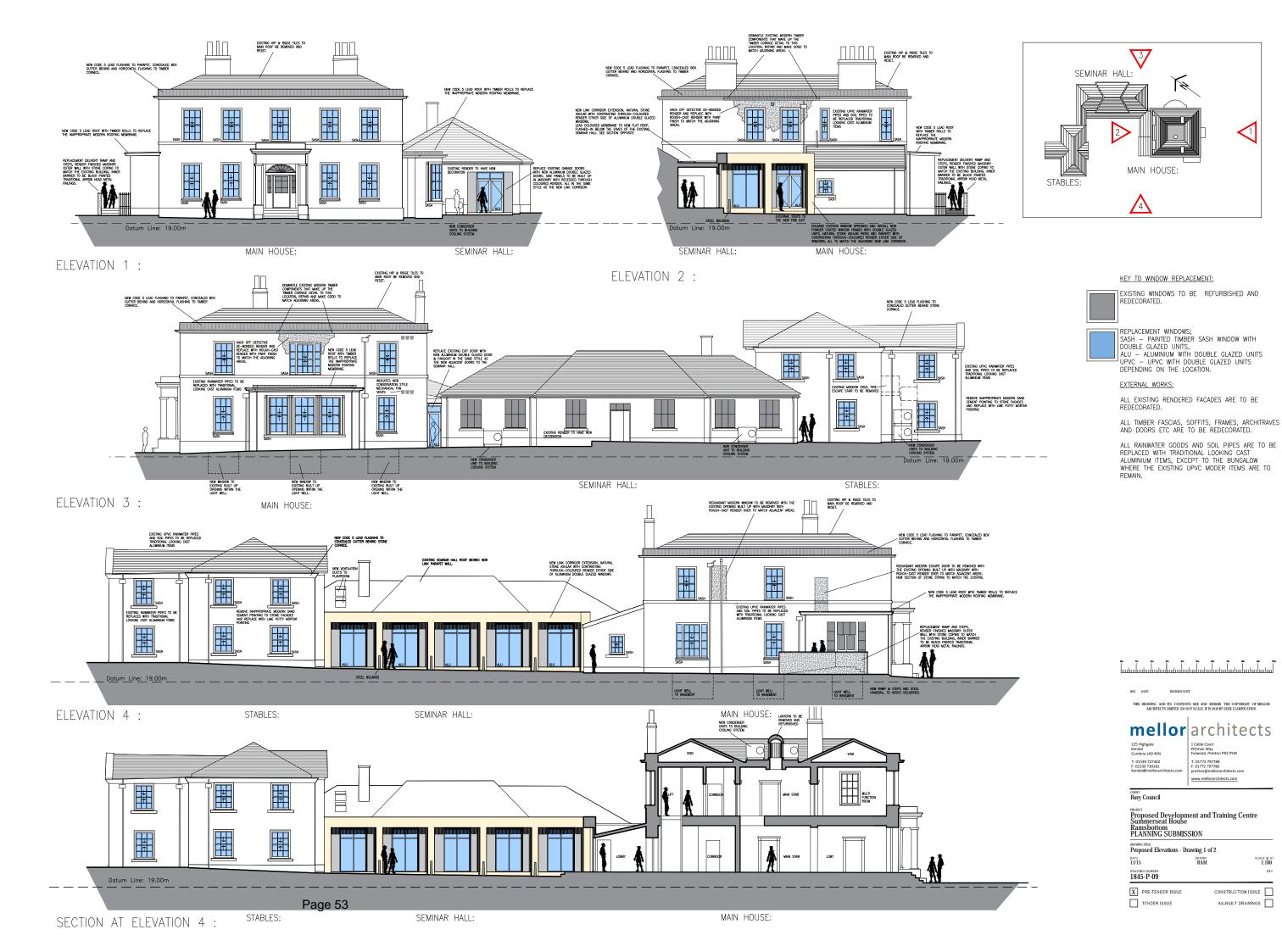


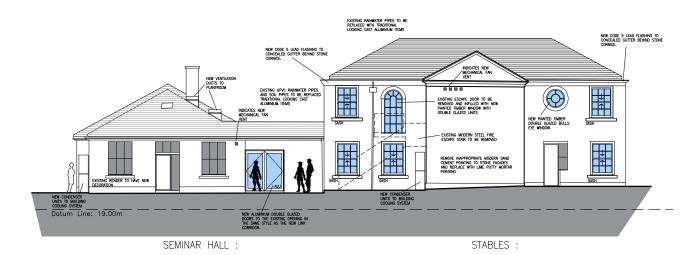




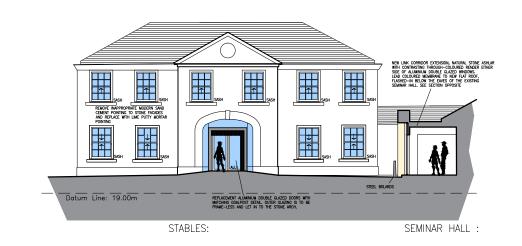
#### SECTION SCALE 1:20:







#### ELEVATION 6:



#### KEY TO WINDOW REPLACEMENT:

EXISTING WINDOWS TO BE REFURBISHED AND REDECORATED.

REPLACEMENT WINDOWS;

SASH — PAINTED TIMBER SASH WINDOW WITH
DOUBLE GLAZED UNITS,

AUD — ALUMINIUM WITH DOUBLE GLAZED UNITS
UPVC — UPVC WITH DOUBLE GLAZED UNITS
DEPENDING ON THE LOCATION.

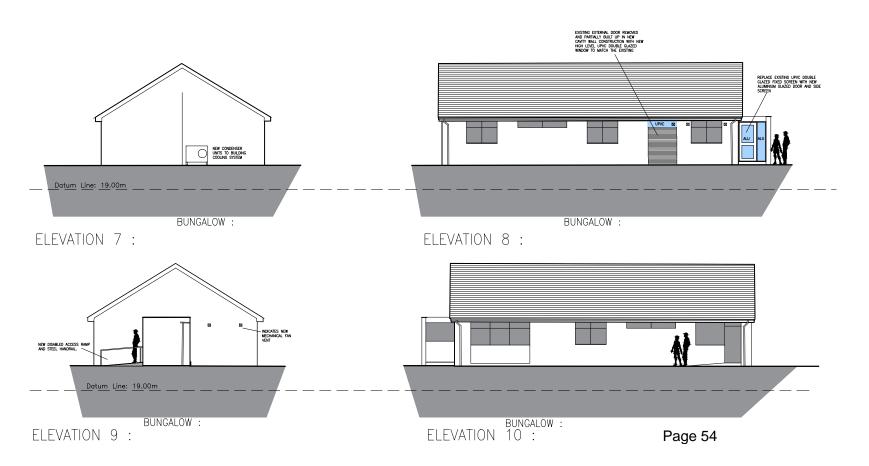
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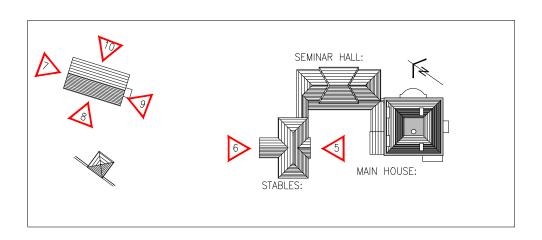
ALL EXISTING RENDERED FACADES ARE TO BE REDECORATED.

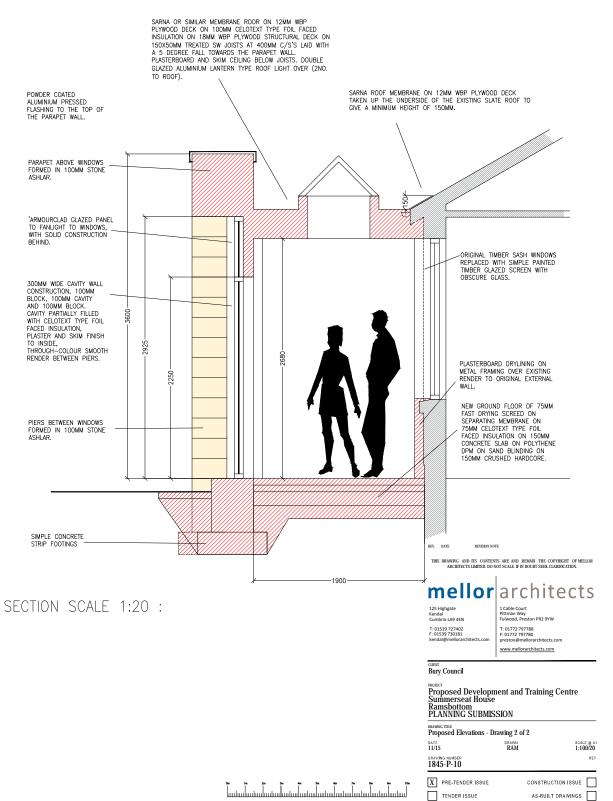
ALL TIMBER FASCIAS, SOFFITS, FRAMES, ARCHITRAVES AND DOORS ETC ARE TO BE REDECORATED.

ALL RAINWATER GOODS AND SOIL PIPES ARE TO BE REPLACED WITH TRADITIONAL LOOKING CAST ALUMINIUM ITEMS, EXCEPT TO THE BUNGALOW WHERE THE EXISTING UPVC MODER ITEMS ARE TO DETAIN.

#### ELEVATION 5 :







Ward: North Manor Item 04

**Applicant:** Mr David Walters

**Location:** 480 Bolton Road West, Ramsbottom, Bury, BL0 9RU

Proposal: Demolition of existing dwelling and erection of 2 no. dwellings

Application Ref: 59630/Full Target Date: 03/03/2016

**Recommendation:** Approve with Conditions

#### Description

The application relates to a residential plot on the corner of Bolton Road West and Redisher Close. There is a two storey red brick detached house located on the western side of the site and a detached garage on the east side. There is a boundary wall along the front and planting along the side and rear. There is an access from Bolton Road West. The area is residential in character with houses to the side and rear. The Green Belt runs along the rear boundary.

It is proposed to demolish the existing house and garage and build two 3-storey houses fronting Bolton Road West, positioned centrally on the plot. The houses would be similar in appearance and have a relatively conventional form with contemporary design elements. The houses would be finished in a mix of render, stone and timber cladding with slate pitched roofs. Each would have it's own access point from Bolton Road West with a parking area on the frontage of both dwellings, behind a low level boundary wall. The existing mixed hedge along the side boundary would be replaced and low shrub planting carried around behind the front boundary.

#### **Relevant Planning History**

01497/E - Erection of 1 no. dwelling in garden of existing dwelling - Enquiry completed 11/04/2014

01649/E - Proposed three storey dwelling - Enquiry completed 08/05/2015 59102 - Demolition of existing dwelling and erection of 2 no. dwellings - Withdrawn 21/10/2015

#### **Publicity**

The following neighbours were notified by letter dated 14/01/16: Ivy House, 1 and 3 Ivy Street, 432 - 438(even), 461- 481(odd), 480, 484, 486, 488 Bolton Road West 2 - 12 Redisher Close.

Objections received from 2 and 10 Redisher Close and 473 Bolton Road West summarised below:

- Obstruction of views.
- Concerns about parking and access for building works, noise and mess.
- Privacy would be impeded/overlooking.
- The use of Redisher Close is specifically for residents of Redisher Close.
- Object to plans to remove the retaining walls to Redisher Close being changed.
- Loss of trees or hedges.
- Concerns about the loss of natural light.

Those making representations have been notified of the Planning Control Committee

meeting.

#### **Consultations**

Traffic Section - No objection subject to conditions.

Drainage Section - No objection.

**Environmental Health** - No objection.

Waste Management - No objection.

United Utilities - No objection.

**The Coal Authority** - No objection.

#### **Unitary Development Plan and Policies**

EN1/2	Townscape and Built Design
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EN1/1 Visual Amenity

EN5/1 New Development and Flood Risk

EN7 Pollution Control

H1/2 Further Housing Development

H2/1 The Form of New Residential Development H2/2 The Layout of New Residential Development

HT2/4 Car Parking and New Development

SPD8 DC Policy Guidance Note 8 - New Buildings in the Green Belt

SPD16 Design and Layout of New Development in Bury

SPD11 Parking Standards in Bury

NPPF National Planning Policy Framework

EN7/5 Waste Water Management

HT4 New Development

#### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle** - UDP Policy H1/2 - Further Housing Development states that the Council will have regard to various factors when determining a proposal for residential development including the availability of infrastructure, the suitability of the site, the nature of the local environment and the surrounding land uses.

The application site is within the urban area of Ramsbottom that is residential in character and as such the proposed development would be appropriate in land use terms and would not conflict with the surrounding uses. Furthermore it is considered that there is adequate infrastructure to support the development. Subject to compliance with other policy considerations, the proposed development would be in accordance with Policy H1/2.

The details and layout of the application will need to be considered against the criteria listed in Policies H2/1 - Form of New Residential Development and H2/2 -Layout of New Residential Development as well as guidance provided in SPD16 - Design and Layout of New Development.

Policy H2/1 The Form of New Residential Development sets out factors to be assessed, including

- height and roof style,
- impact on residential amenity,
- density and character of the locality.
- position in relation to neighbours and materials to be used.

Policy H2/2 The layout of New Residential Development relates to layout and states that proposal should take account of:

- · car parking and access,
- density,
- space between dwellings,
- · landscaping,

Policy EN1/2 relates to general design of a new build on the streetscene and states that proposals should not have an adverse impact on the character of the townscape.

**Visual amenity and character of the streetscape** - Although the site has only a single detached dwelling and garage on it, with an area measuring 600sqm, the plot is sizeable and considered capable of accommodating two dwellings without appearing to constitute overdevelopment or be out of character within the locality. The crucial issue is the size and siting of those dwellings within the plot.

In terms of siting and massing, the proposed houses would be centrally positioned on the plot and generally in line with other properties along this side of Bolton Road West. With an eaves height of 7.6m and a maximum ridge height of 10m, the proposed houses, with hipped roofs, would not be dissimilar in scale and height to the neighbouring properties to the west.

The footprint of each dwelling would measure L11m by W8m. This would leave a rear garden of over 100sqm and a frontage depth of approximately 9m.

On the west side the gap to the shared side boundary with No.482 would be 1.8m. This would be similar to the existing house. On the east side there would be a gap of 2m and would comprise planting along the boundary with Redisher Close. Situated side by side on the site, there would be gap of about 1.7m between the houses themselves, allowing a pedestrian footpath down the side of each.

There is a mix of house styles along the road albeit mostly traditional in appearance. The proposed dwellings with a relatively conventional style but with modern elements, are considered to be in keeping with the character of the streetscape.

In terms of visual amenity, the proposal is acceptable and is complies with UDP Policies and guidance.

**Residential Amenity** - There are habitable room windows on the side of No.482 Bolton Road West. One towards the rear on the ground floor is a window to a kitchen diner. The window on the upper floor is to a bedroom. The windows would face across the site with a distance of approx 7.5m to the rear corner of the nearest building. The kitchen/diner window in the side is to a large open plan kitchen with other windows towards the rear.

Whilst the new development would be more prominant when viewed from this window, it is not considered that the new build would have a particularly serious impact on the residential amenity and light levels. Likewise the outlook from bedroom window in the upper floor would not be seriously affected.

With regard to overlooking from the new dwellings, habitable room windows in the side elevation of the proposed house closest to neighbour at No.482 Bolton Road West have been omitted. There is now no serious overlooking of the neighbour to the side. Impact on the neighbour's light levels is not considered significant as the new dwellings are situated 'side by side' as is the current house and side windows can only be given a limited amount of weight in any assessment of residential amenity.

The houses across Bolton Road West to the front are well in excess of the 23m minimum, direct window to window, separation distance for three storey dwellings. In this relationship,

impact on light is not a significant factor.

In terms of residential amenity, the revised proposal is now considered to be acceptable and complies with UDP Policies and guidance.

**Parking and Access** The dwellings would have an external parking arrangement on the shared frontage, accessed from a centralised point.

Whilst the principle of the shared, centralised access point is reasonable and preferable to two seperate access points. The proposed access and parking would be considered satisfactory for a development of this kind and would be comply with UDP Policy H2/2 The Layout of New Residential Development and SPD11 relating to parking and new development.

**Drainage** - The proposed hardstanding/parking at the front would be constructed with permeable surfacing to reduce surface water run-off. A suitable condition would require a sustainable drainage plan to be submitted and approved by the Local Planning Authority prior to commencement of development.

**Waste collection** - Bins would be stored at the rear and brought to the front on collection day, a practice that is commonplace in this neighbourhood and acceptable. The proposal, terms of refuse collection is considered satisfactory and complies with UDP Policy H2/2 The Layout of New Residential Development.

Trees and boundary planting - There are no significant trees on site although there is some mixed shrub and hedge planting along the Redisher Close boundary that has a positive contribution to the streetscape. The existing hedge along the side boundary with Redisher Close is patchy and would be replanted and shrub planting behind the boundary walls at the front would help soften the appearance of the development within the streetscape. The substantial evergreen hedge along the rear boundary would remain. It is considered appropriate to attach a condition of any approval, requiring a planting scheme to be submitted and approved by the Local Planning Authority.

**Bats** - An initial bat survey has been carried out and whilst risk to bats was found to be low, it is considered that there is a need for a further survey before commencement of demolition and this will be required by a suitable condition. With the condition, the proposal is acceptable in terms of the protection of bats and complies with UDP Policy.

**Land Contamination** - Environmental Health have no objections to the proposals and, as is usual, a condition is proposed to require a Risk Assessment and prior to commencement of works pursuant to UDP Policy EN5 Pollution.

**Objectors** - The material planning issues raised by the objectors have been addressed in the above report.

Permission should be granted having regard to the policies and proposals listed and the reasons for granting permissions can be summarised as follows;- The proposed dwellinghouses are considered to be appropriate within the site and surroundings, would not have a detrimental affect onvisual or residential amenity, protected trees and there are no highway safety concerns. The proposal complies with UDP Policies listed. There are no other material considerations that outweigh this finding.

**Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

1. The development must be begun not later than three years beginning with the date of this permission.

<u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.

- This decision relates to drawings numbered 480/478BRW003, 005, 006, 007, 008, 009, 012, 478/480StreetsceneLD and the development shall not be carried out except in accordance with the drawings hereby approved.
   Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. Details/samples of the (materials/bricks) to be used in the external elevations, boundary structures and hardsurfacing, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials/bricks shall be used for the construction of the development.
  Reason. In the interests of visual amenity and to ensure a satisfactory development pursuant to Policy EN1/2 Townscape and Built Design of Bury Unitary Development Plan.
- 4. Notwithstanding the terms of the Town and Country Planning (General Permitted Development) Order 1995, as subsequently amended, no development shall be carried out within the terms of Classes A to G of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority.
  <u>Reason</u>. To ensure that future inappropriate alterations or extensions do not occur pursuant to policies of the Unitary Development Plan listed.
- 5. No development shall commence unless and until:-
  - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;
  - Where actual/potential contamination and/or ground gas/landfill gas risks have been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;
  - Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the Local Planning Authority.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 6. Following the provisions of Condition 5 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.

  Reason. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National.
  - health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 7. Any soil or soil forming materials brought to site for use in garden areas, soft landscaping, filling and level raising shall be tested for contamination and suitability for use on site. Proposals for contamination testing including testing schedules, sampling frequencies and allowable contaminant concentrations (as determined by appropriate risk assessment) and source material information shall be submitted to and approved in writing by the Local Planning Authority prior to any soil or soil forming materials being brought onto site, and;

The approved contamination testing shall then be carried out and validatory Page 59

evidence (soil descriptions, laboratory certificates, photographs etc) submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 8. All instances of contamination encountered during the development works which do not form part of an approved Remediation Strategy shall be reported to the Local Planning Authority (LPA) immediately and the following shall be carried out where appropriate:
  - Any further investigation, risk assessment, remedial and / or protective works shall be carried out to agreed timescales and be approved by the LPA in writing;
  - A Site Verification Report detailing the conclusions and actions taken at each stage of the works including validation works shall be submitted to, and approved in writing by, the LPA prior to the development being brought into use

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 9. The proposed vehicular access arrangements indicated on approved plan reference 480/478BRW 004, incorporating the construction of a new footway crossing, widening of the footway and necessary relocation/replacement of the affected street lighting column and all associated highway remedial works, shall be implemented to an agreed specification and to the written satisfaction of the Local Planning Authority before the dwellings hereby approved are first occupied. Reason In the interst of highway safety pursuant to UDP Policies H2/2 The Layout of New Residential Development and HT
- 10. The turning and parking facilities indicated on approved plan, shall be provided prior to the dwellings hereby approved being occupied and the areas used for the manoeuvring of vehicles shall subsequently be maintained free of obstruction at all times.

<u>Reason</u>: To minimise the standing and turning movements of vehicles on the highway in the interests of road safety and pursuant to UDP Policy H2/2 The Layout of New Residential Development.

- 11. The visibility splays indicated on approved plan reference 480/478BRW 004 shall be implemented to the written satisfaction of the Local Planning Authority before the development is first occupied and subsequently maintained free of obstruction above the height of 0.9m.
  - <u>Reason</u>. To ensure the intervisibility of the users of the site and the adjacent highways in the interests of road safety pursuant to UDP Policy HT4 New Development and HT6/2 Pedestrian/vehicular conflict.
- 12. The proposed driveways and paved areas at the front of the property shall be constructed of permeable/porous materials as set out in the Dept of Communities and Local Government publication "Guidance on the Permeable Surfacing of Front Gardens".
  - <u>Reason</u>. To secure the satisfactory development of the site pursuant to UDP Policy EN5/1 New Development and Flood Risk.
- 13. Before the first occupation of the dwellinghouse on the west side of the site Page 60

(No.480) hereby approved, the first floor windows on the west elevation shall be fitted with obscured glazing and shall be permanently retained in that condition thereafter.

Reason. To protect the privacy of adjoining occupiers and to accord with Policy H2/1 The Form of New Residential Development.

- 14. A boundary landscaping scheme shall be submitted to, and approved in writing by, the Local Planning Authority prior to the commencement of the development. It shall be implemented not later than 12 months from the date the dwellings are first occupied; and any trees or shrubs removed, dying or becoming severely damaged or becoming severely diseased within five years of planting shall be replaced by trees or shrubs of a similar size or species to those originally required to be planted to the written satisfaction of the Local Planning Authority.

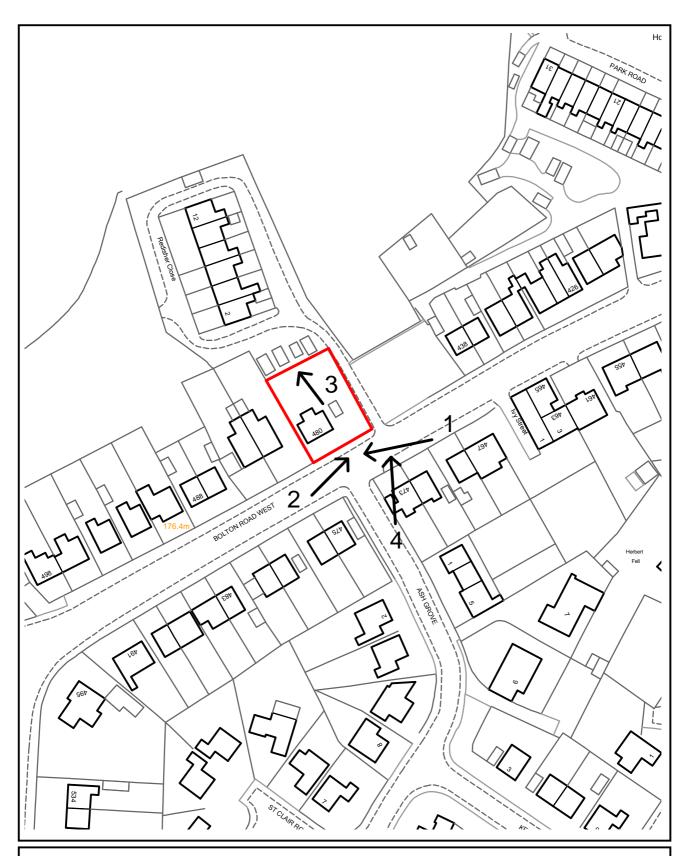
  Reason. To secure the satisfactory development of the site and in the interests of visual amenity pursuant to Policy EN1/2 Townscape and Built Design.
- 15. Prior to the demolition of the main dwellinghouse, a bat survey shall be conducted, and the survey results established as to whether the buildings are utilised by bats. A programme of mitigation shall be submitted to and approved in writing by the Local Planning Authority. All mitigation measures shall be fully implemented prior to the commencement of the works and remain in situ on the site for an agreed period of time.

  Reason. In order to ensure that no harm is caused to a Protected Species pursuant to policies EN6 Conservation of the Natural Environment and EN6/3 Features of Ecological Value of the Bury Unitary Development Plan and Section 11 of the National Planning Policy Framework.
- 16. The development hereby approved shall not commence until a scheme to dispose of foul and surface water has been submitted to, and approved in writing by, the Local Planning Authority. The scheme shall be implemented as approved before the dwelling hereby approved is first occupied.

  Reasons: To prevent pollution of the water environment pursuant to UDP Policy EN7/3 Water Pollution.

For further information on the application please contact Tom Beirne on 0161 253 5361

## Viewpoints



### PLANNING APPLICATION LOCATION PLAN

APP. NO 59630

**ADDRESS: 480 Bolton Road West** 

**Ramsbottom** 

**Planning, Environmental and Regulatory Services** 

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## 59630

## Photo 1



Photo 2

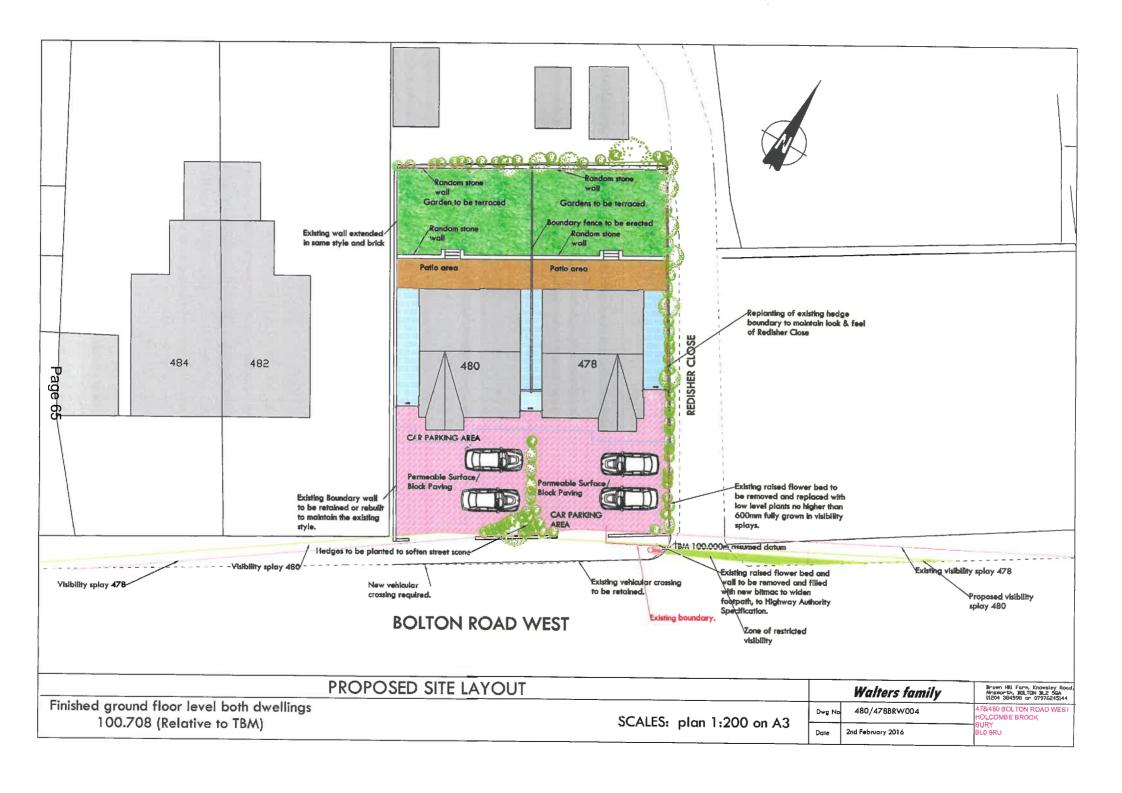


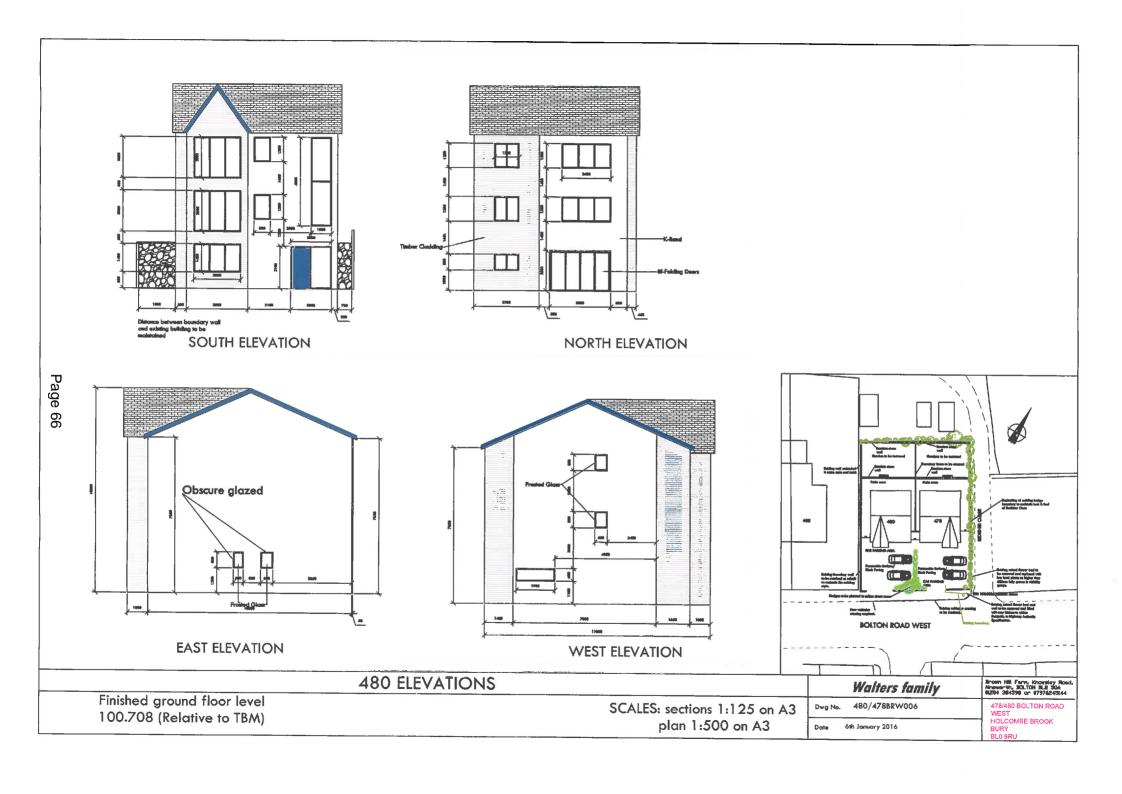
Photo 3



Photo 4









## **BOLTON ROAD WEST**

Street Scene Line drawing	Walters family	Brown Hill Farm, Knowstey Road, Answorth, MCLTON BL2 SQA 81204 384598 or 87976245144
Scale 1:125 @ A3	Dwg No. 478/480Street Scene LD	478/480 BOLTON ROAD WEST
	Date 25th February 2016	HOLCOMBE BROOK BURY BL0 9RU



Ward: Bury East - Redvales Item 05

**Applicant:** Six Town Housing

**Location:** William Kemp Heaton Centre, 1 Howarth Close, Bury, BL9 9SB

**Proposal:** Demolition of existing day care centre and the erection of 60 no. extra care

apartments, communal facilities and external works

**Application Ref:** 59636/Full **Target Date:** 22/04/2016

**Recommendation:** Approve with Conditions

The Development Manager has recommended a site visit take place before the Planning Control Committee meeting.

## **Description**

The application relates to a 1.56 hectare site, which currently accommodates two redundant buildings, formerly used as day centres, the William Kemp Heaton Day Centre (northern area of the site) and the Howarth Close Learning Disability Centre (southern area).

There are a number of trees on the site and particularly to the south and eastern area, which form a natural boundary to the land beyond.

There are two access roads into the site, one at the top directly off St Peter's Road to the William Kemp building and the other from Howarth Close to the Disability Centre.

To the north is a cemetery, to the east and south is existing woodland beyond which is a public footpath which runs round the perimeter of this part of the site, with Goshen Sports centre and playing fields beyond. To the west is a residential estate. There is a Wildlife Corridor (UDP Policy EN6/4) to the east and Protected Recreational Land (UDP Policy RT1/1) to the south east, both of which are partially within the site.

The application relates to the southern section of the site, for redevelopment to provide a 60 No. extra care apartment 100% affordable housing scheme, with communal facilities, parking, outdoor amenity space and landscaping.

The development aims to provide high quality rented and affordable extra care self contained apartments. The principle is to offer escalating levels of 'extra care' support as residents require without having to move accommodation at a time in their life when moving is often a very stressful experience. While the care is available to the residents, the self-contained apartments in the scheme allow the residents to maintain as much independence as possible. Overall, the development seeks to address the acute need for accommodation of this type in this area of the Borough in particular and in the Borough as a whole.

The scheme would provide 24 hour staffing (8 full time and 2 part time) and a range of communal support facilities.

The development would be supported by a significant funding contribution from the HCA and would offer affordable rented accommodation.

<u>Proposed building</u> - The building would be 3 storeys in height, in a horseshoe type arrangement and would encompass a courtyard area and the main entrance. The front of the building would be orientated to the west, with two 'legs' or wings projecting off the end of

the central built form.

The building would comprise brick gables and parapets, two storey bay windows and a mixed palette of materials. The ground floor entrance would be defined by a glazed entrance.

Accommodation would offer 60 apartments, of 14 x 1 bed and 46 x 2 bed flats, over 3 storeys. There would be resident's lounges on the ground and first floors and a laundry facility, with staff live in quarters and care facilities. It is also proposed to provide communal facilities on the ground floor to include a bistro and hair and beauty salon, which would be open to members of the public.

Outdoor amenity space/landscaping - Extensive landscaping and gardens would be provided round the perimeter of the building and within the courtyard area, and would include tree, hedge and ornamental shrub planting, gazebo's, water features, sculptures, benches and greenhouses and shed structures. There are a number of trees which would require removing, which would be mitigated by new tree planting. The tree groups to the south and eastern areas of the site and the boundary would be retained and consolidated into the landscape proposals.

<u>Parking and access</u> - It is proposed to provide a total of 35 car parking spaces including 4 disabled spaces and one reserved for deliveries/emergency vehicles, which would be located along the western boundary and either side of the turning head.

Access would be directly from St Peter's Road and redirected southwards into the courtyard, turning head and car park. Howarth Close would be maintained for emergency access purposes only.

## **Relevant Planning History**

01725/E - 60 No. apartment extra care scheme with communal facilities - Enquiry completed 08/01/2016

# **Publicity**

71 letters sent on 26/1/2016 to properties on Tennyson Avenue, Bronte Avenue, Scott Avenue, Goshen Lane, Bridges Avenue.

Site notice posted 5/2/16.

Press advert in the Bury Times dated 4/2/16.

One letter of objection received from a resident on Bronte Avenue, with the following issues raised:

- Why at a time of supposed austerity is the scheme being proposed, probably executed, when money could be better spent;
- Why has no attempt been made to retain the existing facilities on this site why allowed to fall into neglect (could be regenerated);
- Extra stress placed on a small area of land;
- A more suitable site ie brownfield at a higher elevation could be found;
- Increase in pollution due to additional traffic (area already over burdened with noise from the M66, motorway and Pilsworth industrial estate);
- Agents stated the Redbank Scheme a success this project was constructed on a better site;
- house prices will be affected;
- restricted access/egress from the site;
- A small landscaped area will be destroyed;
- Views from properties on Bronte Avenue would be restricted;
- 34 parking spaces would create pollution;
- Rushed and ill advised scheme

The objector cannot be informed of the Planning Control Committee meeting as no house number was provided with their correspondence.

#### **Consultations**

**Traffic Section** - No objection subject to conditions.

**Drainage Section** - No objection subject to condition.

Environmental Health Contaminated Land - No objection subject to conditions

Public Rights of Way Officer - No objection.

**Waste Management** - Bin store capacity would suffice for fortnightly collections - to avoid capacity issues developing the strategy and frequency would need reviewing when the development is built. Informative added to advise applicant.

**Greater Manchester Police - designforsecurity -** No response received to date. **Fire Protection Dept Bury Fire Station (Part B) -** No response received. Advisory informative note to applicant added.

United Utilities (Water and Waste) - No objection subject to conditions.

The Coal Authority - No objection.

Greater Manchester Ecology Unit - No objections subject to conditions and informatives.

# **Unitary Development Plan and Policies**

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NPPF	National Planning Policy Framework
H1/2	Further Housing Development
H2/1	The Form of New Residential Development
H2/2	The Layout of New Residential Development
H4/2	Special Needs Housing
EN1/2	Townscape and Built Design
EN1/3	Landscaping Provision
EN1/5	Crime Prevention
EN6/3	Features of Ecological Value
EN6/4	Wildlife Links and Corridors
OL5/2	Development in River Valleys
RT1/1	Protection of Recreation Provision in the Urban Area
RT3/4	Recreational Routes
HT2/4	Car Parking and New Development
HT6/3	Cycle Routes
HT4	New Development
HT5	Accessibility For Those With Special Needs
HT5/1	Access For Those with Special Needs
HT6	Pedestrians and Cyclists
HT6/1	Pedestrian and Cyclist Movement
HT6/2	Pedestrian/Vehicular Conflict
CF1/1	Location of New Community Facilities
CF3/1	Residential Care Homes and Nursing Homes
SPD1	Open Space, Sport and Recreation Provision
SPD3	DC Policy Guidance Note 3: Planning Out Crime
SPD11	Parking Standards in Bury
SPD16	Design and Layout of New Development in Bury
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#### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Housing Principle -** Following revocation of the North West Regional Strategy on 20th May 2013, there is no statutory housing target for Bury. Work has commenced on the Greater Manchester Spatial Framework and this will bring forward a new statutory housing target for the Borough. This will subsequently be incorporated into Bury's future Local Plan.

In the meantime, the National Planning Policy Framework should be treated as a material planning consideration and it emphasises the need for local planning authorities to boost the supply of housing to meet local housing targets in both the short and long term. There is a particular emphasis, as in previous national planning guidance, to identify a rolling five year supply of deliverable land.

UDP Policy H1/2 - Regard will be had to various factors when assessing a proposal for residential development, including whether the proposal is within the urban area, the availability of infrastructure and the suitability of the site, with regard to amenity, the nature of the local environment and the surrounding land uses.

UDP Policies H2/1 - The Form of New Residential Development and H2/2 - The Layout of New Residential Development takes into consideration factors relating to the height and roof type of adjacent buildings, the impact of developments on residential amenity, the density and character of the surrounding area and the position and proximity of neighbouring properties. Regard is also given to parking provision and access, landscaping and protection of trees/hedgerows and external areas.

Supplementary Planning Document 6 - Alterations and Extensions to Residential Properties provides useful guidance in terms of acceptable aspect standards between dwellings and design criteria.

The site is previously-developed brownfield site and in a sustainable location, being within walking distance of a main bus route on the A56. The site is directly adjacent to an established residential estate and is served by existing infrastructure. The application relates to the provision of extra care housing and would support the aims of providing this type of accommodation in the Borough.

As such, the principle is in general accordance with national and regional planning policy, would help to meet local housing targets and therefore complies with the NPPF and UDP Policy H1/2 - Further Housing Development, H2/1 – The form of New Residential Development and SPD6.

Affordable Housing - UDP Policy H4/2 - Special Housing Needs encourages the provision of special needs housing and proposals are assessed with regard to the proximity to community facilities, the location of health care facilities, the gradient of the site, provision of car parking and amenity space, and high standards of design, layout and landscaping. It is judged that the proposal complies with the policy as the scheme is within walking distance of local amenities, the level of car parking and amenity space is sufficient and the design and layout is to a high standard.

The proposal is for a 60 unit extra care scheme, all of which will be affordable. As such, the policy requirements in relation to affordable housing are met. Condition 17 secures the delivery of the development as Affordable Housing.

**Protected and Open Land** - The UDP shows the southern part of the site clips land which is allocated as RT1/1 - Protection of Recreation Provision in Urban Areas, EN6/4 - Wildlife Links and Corridors and OL5/2 - River Valleys. Paragraph 74 also notes the importance of existing open space, sports and recreational buildings and land, which should not be built on unless surplus to requirements, replaced by better or similar provision, or for alternative sports and recreation provision.

The application site includes a very small strip of such allocated which is already separate to the wider recreation land. This comparitively small section of land within the main Roch Valley Greenway is to the east and south of the site, and as the land is already within the existing site boundary, there would be no resultant net loss of protected land.

The role of the of the site within the Wildlife Corridor and wider recreation allocation would

be strengthened by the proposal and the landscaping design would be a positive response in respect of the site's river valley location.

As such, there would be no overall loss of the recreational land for the purposes of Policy RT1/1 and Paragraph 74 of the NPPF, and that the proposed landscaping and design scheme would be a positive response to the Wildlife Corridor and River Valley pursuant to Policies EN6/4 and OL5/2.

**Layout** - The layout of the development has largely been dictated by the site's physical constraints and opportunities, as well as the requirement to provide a fixed number of apartments to make the scheme viable.

There is a easement which runs diagonally through the northern part of the site, which would influence the position of the built form of the development and therefore the building would be sited in the southern area. The William Kemp area of the site had previously been considered and analysed for the proposed extra care development, but due to the existing sewer and other constraints, it proved a less viable option, although it has potential development in the future.

The footprint of the building would be orientated westwards and form a 'C' or horseshoe shape, with the central length of the building running from north to south with two wings projecting from the ends of the building towards the houses on Bronte Avenue to the west, to form a courtyard type arrangement.

The main entrance would be located centrally, defined by a large glazed frontage and linear canopy, with the courtyard infront providing a sheltered outdoor space, to provide lawned and seating areas and a pedestrian path which would lead to the parking and drop off zone.

Internally, the central area on the ground floor would contain communal areas, including the bistro and hair salon open to the public. At ground floor, the residential accommodation would be located in the 2 projecting wings, with the remaining apartments arranged across the entire 1st and 2nd floor areas.

Landscaping, communal gardens, terraces and seating areas have been shown in detail on the proposed scheme. The on site provision would offer clear benefits in terms of enhanced recreational facilities compared to the existing and would adequately serve the needs of the future occupiers as well as fulfilling the requirements of SPD1.

The existing access from St Peter's Road would be utilised and extended along the western boundary of the site to lead into the parking area and footpaths to the main entrance of the development. Parking for 35 cars would be provided linear to the new road with disabled spaces and a drop of zone conveniently located infront of the building. A turning head would enable ease for the manoeuvrability of cars, delivery and waste collection vehicles, and this has been tracked and demonstrated as achievable on plan.

A bin and bicycle store would be provided by way of an enclosed structure located infront of the southern 'leg' of the building, and this would be accessible to the waste collection team. Private landscaped amenity space would be provided at the sides and to the rear of the site and would include seating areas, gardens, greenhouses connected via accessible footpaths. Walking routes would be shown, one of which would connect to the Roch Valley Greenway to the south, which would provide residents with walking and cycling links to the wider area.

The semi mature woodland areas to the east and south of the building, which are considered to be important for their arboricultural and wildlife habitat values and which already provide a pleasant environment, would be retained and continue to contribute to the visual amenity from both within the site and when viewed from outside the site from the east.

The size of the plot is sizeable at 1.56 hectares, and as the proposed layout demonstrates, would comfortably accommodate the density and scale of the development, without compromise to either future occupiers or users of the site, or the surrounding residencies and infrastructure.

As such, the proposed layout of the scheme is considered to be acceptable and would comply with UDP Policies H2/1, H2/2, EN1/2 and CF1/1.

**Design, scale and appearance** - The scale and design process has largely been driven not only by the need to deliver a viable and feasible scheme, but one designed to meet the needs of the future occupiers, including sufficient external provision, ancillary works and infrastructures and which would also maintain acceptable relationships to the adjacent residential properties.

The resulting 3 storey building comprises a contemporary appearance and has been designed so as not to appear "institutional", but would reflect the domestic nature of the proposed scheme. The building mass would be broken down with gables and parapets, to articulate the roofline, whilst projecting bays and design features would maintain the vertical emphasis and rhythm across the frontage. The bay windows over the living rooms would provide natural light into the apartments.

The main entrance would be defined by a simple porch structure and there would be level access into the building. The glazed frontage would define the entrance and also provide natural light and promote an open feel to the communal areas.

A mixed palette of materials of two contrasting facing bricks, render, composite panels, facing features and grey roof would further endorse a domestic use and scale.

As such, it is considered the proposed building would offer an attractive and well designed solution in providing a quality scheme and be in compliance with H2/1, H4/2 and EN1/2.

Residential amenity - There are no aspect standards for this type of development. However, Supplementary Planning Document 6 contains supplementary guidance on householder extensions and is a useful yardstick when assessing relationships to new residential development. Generally, a separation of 20m is required between facing habitable room windows of 2 properties, and 13m between a principle ground floor window and 2 storey blank wall. Where there is a difference in levels between 2 properties, additional separation would be sought.

A separation distance of 23m between a 3 storey building and 2 storey property would therefore be required.

There would be a separation distance of 23.6m between the southern wing of the new build and 34m between the northern wing of the new build to the houses on Bronte Avenue, and as such aspect standards would be satisfied.

There are no other properties surrounding the site that would be affected by the position of the new build in terms of aspect standards.

There would be a 2.1m high timber boarded fence and tree planting between the western boundary of the site and the rear gardens of the houses on Bronte Avenue, which would provide some screening and privacy between the site and these houses.

There is currently an access to the southern part of the site along Howarth Close, between Nos 69 and 71 Bronte Avenue, which would have been use by staff and visitors to the site. previously. It is proposed to use this road as an emergency access only to the site. Removable bollards would be erected at the top of Howarth Close to ensure access by any other vehicle would be restricted. This would be of benefit to the residents who live on Bronte Avenue, as there would be no traffic generated as a result of the development.

As such, it is considered that the siting of the new building and the proposed layout and infrastructure would not have a detrimental impact on the amenity of local residents and the development would be carried out in accordance with UDP Policy H1/2 - Further Housing Development, H2/1 - The Form of New Residential Development and SPD6.

**Parking -** There are no specific parking standards for this type of development, falling neither within a purely residential or sheltered housing scheme. The application proposes to provide 35 space spaces in total including 4 disabled spaces and one allocated for deliveries and emergency vehicles.

The proposed development is similar to other schemes which have been carried out in the Borough, where policy expectations for parking would be much lower, given it would be directed towards the older age group where it is accepted that residents of this type of accommodation are less likely to be car owners.

Some of the spaces would be occupied by the 8 members of staff, but this is likely only to equate to a few at any one time, as this sort of care generally operates on a shift pattern. Some staff may also live locally, and either walk or choose to travel by public transport.

Whilst it is also proposed to make available the facilities of the bistro and salon to members of the public, it is envisaged that the facilities are more likely to be used by local people, who would either walk or use public transport. This element of the development would be relatively small in comparison to the overall scheme and the vision of how the facilities would be used. It is anticipated there would not be a significant numbers of public who would visit the premises at the same time. Salons also tend to operate by a booking system only, and as such numbers could be controlled.

The site is considered to be in a high access area, in close proximity to one of the main routes through the Borough where there are frequent public bus services. The Highway's section have raised no objection to the proposals and it is considered that the parking provision would satisfactorily serve this type of development, without the likelihood of spilling/using the surrounding houses, and as such would be in compliance with H2/2 and HT2/4.

**Access** - Access into the development would be from St Peter's Road and this would follow the western boundary of the site which would lead to the car park and turning area. Howarth Close would be used as an emergency access only, restricted by a set of bollards.

St Peter's Road is an untypically wide residential street, which is used to serve a cemetery and the housing estate. It is considered more than capable of accommodating the traffic generated by the proposed scheme, given expected car ownership would be lower than average.

As such, access proposals are considered to be acceptable and comply with H2/2 - the layout of New Residential Development and HT6/2 - Pedestrian/Vehicular Access.

**Footpaths** - It is proposed to provide a pedestrian access from the south of the site to the public footpath which runs round the perimeter of the site. This would be gated and locked, and for use by the residents and visitors to the site only. This is in the interests of maintaining security and to restrict members of the public being able to walk unaccompanied through and around the site.

Although there are no public rights of way recorded across the site, there is an existing pedestrian trodden route from St Peter's Road along the northern boundary to the Roch Valley recreation area. This would be maintained to permit connectivity through the site.

The Footpath Officer has raised no objection to the proposed development, and as such the proposal would accord with OL5/2 and RT3/4.

**Trees** - The site is well vegetated, with a mix of mature, semi mature and self seeded species. The main planting areas are found along the east and southern boundaries, forming a woodland and are particular important for their arboricultural and wildlife habitat values and would be retained and consolidated in the landscape proposals.

There are however, a number of trees within the site, which would require removal to facilitate the footprint of the proposed building and the access road into the site.

An Aboricultural Report has been submitted with the application which identifies 74 trees would be removed, 7 of which are category U and should be removed regardless, and the majority either Category B or C. The proposal shows a total of 88 replacement trees.

The proposed landscaping scheme would incorporate extensive landscaped gardens and outdoor facilities for the residents of the scheme, and includes native trees of appropriate species and maturity.

As such, it is considered that any trees removed would be more than mitigated by the replanting and landscaping scheme, and as such considered to be acceptable and comply with chapter 11 - Conserving and enhancing the natural environment.

**Ecology** - The application has been submitted with an Aboricultural Report, Ecological Appraisal and Bat Survey Reports, and GMEU consulted on the findings.

<u>Bats</u> - Both buildings have been surveyed and no evidence of bats was found for either building. GMEU recommend an informative be included advising the applicant of appropriate measures should bats be found during demolition.

<u>Badgers</u> - No evidence of badgers were found at either site, and advise that a note be added informing the applicant of their duties under the protection of Badgers Act 1992.

<u>Invasive species</u> - No evidence was found on site, although Himalayan balsam and Japanese knotweed are present nearby on the River Roch. The applicant would be advised of precautionary measures required under the Wildlife and Countryside Act 1981.

<u>Nesting birds</u> - The development would result in the loss of trees and shrubs which currently offer potential bird nesting habitat. A condition is therefore recommended to restrict the timing of removal of vegetation, unless written confirmation is received from an experienced ecologist.

<u>Ecological mitigation</u> - The majority of the ecological interest would be retained. The development proposes a detailed landscaping scheme, which is considered acceptable by GMEU and would be conditioned as such.

**Planning obligations** - SPD1 advises that the Council may accept the provision of on-site amenity land in the form of landscaping and benches rather than an off-site contribution towards the enhancement of existing open spaces for category C3 schemes depending on the circumstances of the scheme. It is considered that the application provides a more than sufficient amount of on-site amenity land to satisfy SPD1 in the form of a linked green corridor and associated garden areas which surround 3 sides of the development and includes a wide range of seating opportunities and communal areas. Consequently, an off-site contribution is not required.

As referred to above, the proposed gardens also offer access from the gardens for residents of the scheme to Roch Valley Greenway. In addition to recreational enhancements this has other benefits for wider green infrastructure links and for the health of older people.

As such, the proposed on site recreation precision is considered to be acceptable, and

would comply with RT2/2 and SPD1.

## Response to objector -

- Funding of the scheme is not a material planning consideration.
- The existing buildings are no longer fit for purpose, and the facility is surplus to requirement.
- The site is brownfield land, of a sufficient and adequate size to accommodate the building and infrastructure.
- The scale of the development would not lead to a significant increase in pollution or traffic, as described above.
- Effects upon house prices are not a material planning consideration.
- Access would be adequately served by St Peter's Road.
- Acceptability of schemes are considered on their own planning merits, and the nature of this site and its constraints are relevant, not those of Red Bank.
- issues with regards to landscaping, impact on residential amenity and parking have been covered in the above report.

# Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

**Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

- 1. The development must be begun not later than three years beginning with the date of this permission.
  - <u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- 2. This decision relates to drawings numbered 863 A 000; 001; 002 B; 003; 004 C; 005; 006; 007 B; 008; 009; 010; 011; 012; 013; 014; 015; 016 B; 017 B; -18 Rev A 020:030.

Topographical Survey 2016/3

Swept path analysis - NW91375\_001 A; NW91375\_002 A;

Landscaping - DEP Landscape - 3306 01 B; 3306 02 Rev B (colour)

Planning Statement January 2016; Design and Access Statement January 2016; Arboricultural report AIA and AMS January 2016; Bat Emergence Survey Urban Green August 2015; Bat Survey Report Urban Green January 2016; Preliminary Ecological Appraisal Urban Green May 2015; Preliminary Ecological Appraisal Urban Green August 2015; landscape Strategy Document 3306.03 January 2016; Crime Impact Statement 19/11/15 Ref 2015/0964/CIS/01 Transport Statement NW91375 002 001 4/12/2016; Flood Risk Assessment June 2015; and the development shall not be carried out except in accordance with the drawings hereby approved.

Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.

- 3. No development shall commence unless and until:-
  - A contaminated land Preliminary Risk Assessment report to assess the actual/potential contamination and/or ground gas/landfill gas risks at the site shall be submitted to, and approved in writing by, the Local Planning Authority;

- Where actual/potential contamination and/or ground gas/landfill gas risks have been identified, detailed site investigation and suitable risk assessment shall be submitted to, and approved in writing by the Local Planning Authority;
- Where remediation/protection measures is/are required, a detailed Remediation Strategy shall be submitted to, and approved in writing by, the Local Planning Authority.

<u>Reason</u>. The scheme does not provide full details of the actual contamination and subsequent remediation, which is required to secure the satisfactory development of the site in terms of human health, controlled waters, ground gas and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 4. Following the provisions of Condition 3 of this planning permission, where remediation is required, the approved Remediation Strategy must be carried out to the satisfaction of the Local Planning Authority within agreed timescales; and A Site Verification Report detailing the actions taken and conclusions at each stage of the remediation works, including substantiating evidence, shall be submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.
  - <u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 5. Any soil or soil forming materials brought to site for use in garden areas, soft landscaping, filling and level raising shall be tested for contamination and suitability for use on site. Proposals for contamination testing including testing schedules, sampling frequencies and allowable contaminant concentrations (as determined by appropriate risk assessment) and source material information shall be submitted to and approved in writing by the Local Planning Authority prior to any soil or soil forming materials being brought onto site, and;
  - The approved contamination testing shall then be carried out and validatory evidence (soil descriptions, laboratory certificates, photographs etc) submitted to and approved in writing by the Local Planning Authority prior to the development being brought into use.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 6. All instances of contamination encountered during the development works which do not form part of an approved Remediation Strategy shall be reported to the Local Planning Authority (LPA) immediately and the following shall be carried out where appropriate:
  - Any further investigation, risk assessment, remedial and / or protective works shall be carried out to agreed timescales and be approved by the LPA in writing;
  - A Site Verification Report detailing the conclusions and actions taken at each stage of the works including validation works shall be submitted to, and approved in writing by, the LPA prior to the development being brought into use.

<u>Reason</u>. To secure the satisfactory development of the site in terms of human health and the wider environment and pursuant to National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

7. No works to trees or shrubs shall occur and no demolition commence between 1st March and 31st August in any year unless a detailed bird nest survey by a suitable

experienced ecologist has been carried out immediately prior to clearance and written confirmation provided that no active bird nests are present which has been agreed in writing by the Local Planning Authority.

Reason. In order to ensure that no harm is caused to a Protected Species pursuant to policies EN6 – Conservation of the Natural Environment and EN6/3 – Features of Ecological Value of the Bury Unitary Development Plan and National Planning Policy Framework Section 11 - Conserving and enhancing the natural environment.

- 8. The landscaping schemes hereby approved shall be implemented not later than 12 months from the date the building(s) is first occupied. Any trees or shrubs removed, dying or becoming severely damaged or becoming seriously diseased within 5 years of planting shall be replaced by trees or shrubs of a similar size and species to those originally required to be planted to the written satisfaction of the Local Planning Authority.
  - <u>Reason</u>. To secure the satisfactory development of the site and in the interests of visual amenity pursuant to Policy EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan and National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 9. All trees to be retained on site, and detailed in the Arboricultural Report January 2016 by Urban Green, shall be protected in accordance with BS 5837:2012 "Trees in relation to design, demolition and construction". The development shall not commence unless and until the measures required by the British Standard are implemented and all measures required shall remain in situ until the development has been completed.
  - Reason. To avoid the loss of trees which are of amenity value to the area pursuant to Policy EN1/2 Townscape and Built Design and EN8/2 Woodland and Tree Planting of the Bury Unitary Development Plan National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 10. Notwithstanding the details indicated on approved plan references 863 A 002 Revision A & 863 A 003, no development, other than the demolition of the buildings within the curtilage of the site, shall commence unless and until full details of the following have been submitted to and approved by the Local Planning Authority:
  - Extension of St. Peter's Road to an approved specification;
  - Formation of the proposed residential estate road and turning head to a specification to be agreed, incorporating the provision of the secondary emergency access link onto Bronte Avenue replacing the unadopted access know as Howarth Close, removable bollard provision and all associated highway and highway drainage remedial works at the interface with the adopted highway;
  - Full details of the relationship between the proposed highways to be adopted and the existing sewer that crosses the site, including measures to accommodate surface water drainage, foul sewerage and all statutory undertakers plant within the easement identified;
  - A scheme of traffic calming measures on the proposed adopted highways to a scope to be agreed including details of proposed materials, road markings and signage as required;
  - Revised footway arrangements at the interface between the proposed southerly turning head and car park access;
  - Provision of a street lighting scheme/assessment for the proposed development access roads including the secondary emergency access link onto Bronte Avenue and at the interfaces with the existing adopted highway;
  - Provision of long sections and cross sections at positions to be approved through the proposed estate roads and turning heads to ensure adoptable gradients can be achieved on the proposed adopted highways;
  - Provision of forward visibility at the bend in the proposed residential estate road

in accordance with the standards in Manual for Streets appropriate for a design speed of 20mph with no obstructions above the height of 0.6m within the envelope to be plotted:

• Swept path analysis of the proposed estate roads to ensure a refuse collection vehicle can pass a private car and manoeuvre at both turning heads.

The details subsequently approved shall be implemented to an agreed programme and to the written satisfaction of the Local Planning Authority. Reason. To ensure good highway design and maintain the integrity of the adopted highway, in the interests of highway safety pursuant to Bury Unitary Development Plan Policies H2/2 - The Layout of New Residential Development. HT4 - New Development; HT6/2 - Pedestrian/Vehicular Conflict.

- 11. No development shall commence unless and until a 'Construction Traffic Management Plan' (CTMP), has been submitted to and agreed in writing with the Local Planning Authority and shall confirm/provide the following:
  - Access route for demolition/construction traffic from the highway network via St. Peter's Road/Manchester Road;
  - Hours of operation and number of vehicle movements;
  - Arrangements for the turning and manoeuvring of vehicles within the curtilage of the site:
  - Parking on site or on land within the applicant's control of operatives' and demolition/construction vehicles together with storage on site of construction materials.

The approved plan shall be adhered to throughout the construction period and the measures shall be retained and facilities used for the intended purpose for the duration of the construction period. The areas identified shall not be used for any other purposes other than the turning/parking of vehicles and storage of construction materials.

Reason. To mitigate the impact of the construction traffic generated by the proposed development on the adjacent residential streets and ensure adequate off street car parking provision and materials storage arrangements for the duration of the demolition/construction period, in the interests of highway safety pursuant to Bury Unitary Development Plan Policies EN1/2 - Townscape and Built Design and HT4 - New Development.

- 12. No development other than the demolition of the buildings within the curtilage of the site, shall commence unless and until details have been submitted to and approved by the Local Planning Authority to cover measures to ensure that all mud and other loose materials are not carried on the wheels and chassis of any vehicles leaving the site and measures to minimise dust nuisance caused by the operations. The approved details shall be implemented and maintained thereafter during the period of construction.
  - Reason. To ensure that the adopted highways are kept free of deposited material from the ground works operations, pursuant to Bury Unitary Development Plan Policy EN1/2 - Townscape and Built Design.
- 13. Other than emergency access purposes, there shall be no direct means of vehicular access between the site and Bronte Avenue. Reason. To ensure good highway design in the interests of road safety and in the interests of residential amenity pursuant to Bury Unitary Development Plan Policies H2/2 - The Layout of New Residential Development and HT6/2 -Pedestrian/Vehicular Conflict.
- 14. The footway visibility splays indicated on the approved plans shall be implemented before the development is brought into use and subsequently maintained free of obstruction above the height of 0.6m

Reason. To ensure the intervisibility of the users of the site and the adjacent Page 80

highways in the interests of road safety pursuant to Bury Unitary Development Plan Policies HT2/2 - The Layout of New Residential development and HT6/2 - Pedestrian/Vehicular Conflict.

- 15. Minimum parking bay lengths of 5.0m shall be provided to the written satisfaction of the Local Planning Authority and thereafter maintained.
  <u>Reason.</u> To allow adequate space to maintain a vehicle clear of the highway, in the interests of pedestrian safety pursuant to Policies HT2/2 The Layout of New Residential Development and HT6/2 Pedestrian/Vehicular Conflict of the Bury Unitary Development Plan.
- Details/Samples of the materials to be used in the external elevations, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials shall be used for the construction of the development.
  <u>Reason.</u> No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policy EN1/2 Townscape and Built Design and H2/1 The Form of New

Residential Development.

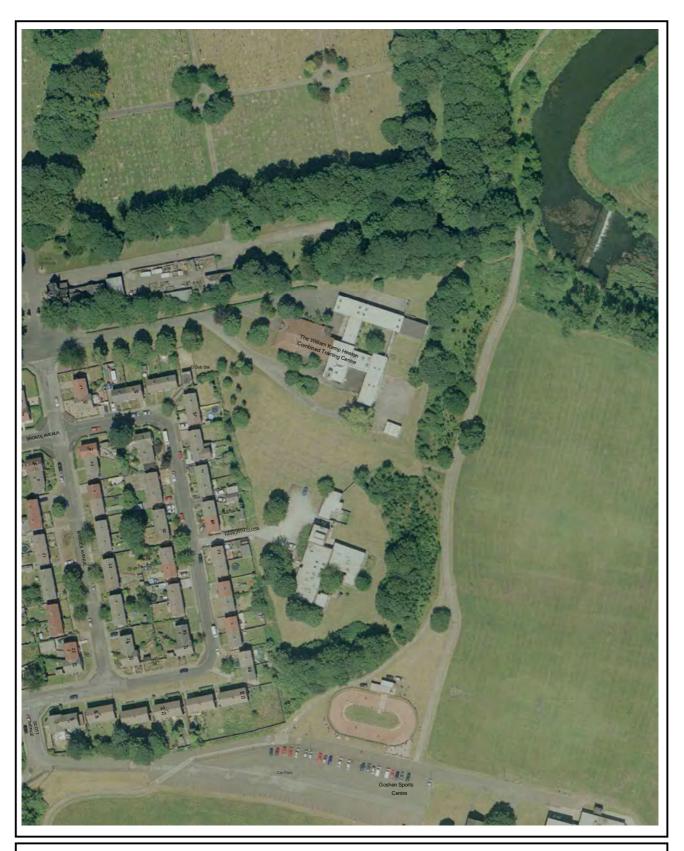
- 17. The development hereby approved shall only be developed by or on behalf of the applicant as an affordable housing scheme.

  Reason. The proposed development has been granted given the particular circumstances of the applicant following a funding package from the Home and Counties Agency (HCA) which provides an opportunity to promote increased affordable housing within the Borough and is therefore compliant with Bury Unitary Development Plan Policy H4/1 Affordable Housing and SPD 5 Affordable Housing Provision in New Residential Developments. This condition is required to prevent the development being subsequently built as private housing, without any affordable provision, which would not comply with Policy H4/1.
- 18. No development shall commence unless and until details of surface water drainage proposals have been submitted to and approved by the Local Planning Authority. The proposed scheme must be in accordance with the submitted SuDS Statement and Flood Risk Assessment and be based on the hierarchy of drainage options in the national Planning Practice Guidance and be designed in accordance with the Non-Statutory Technical Standards for Sustainable Drainage Systems (March 2015). This must include appropriate calculations and test results to support the chosen solution. Details of proposed maintenance arrangements should be provided. The approved scheme only shall be implemented and thereafter maintained.

  Reason. The current application contains insufficient information regarding the
  - <u>Reason</u>. The current application contains insufficient information regarding the proposed drainage system to fully assess the impact. In the interests of sustainable development pursuant to chapter 10 Meeting the challenge of climate change, flooding and coastal change of the NPPF.
- 19. The car parking indicated on the approved plans shall be surfaced, demarcated and made available for use prior to the first occupation of the building. Reason. To ensure adequate off street car parking provision in the interests of road safety pursuant to policies H2/1 - The Layout of New Residential Development and HT2/4 - Car Parking and New Development of the Bury Unitary Development Plan.
- 20. Details of the proposed on site recreation provision and a timetable for it's implementation, including details of the gated access for the use of the occupiers only, shall be submitted to the Local Planning Authority for approval prior to the commencement of the development. The approved details and timetable only shall thereafter be implemented.

<u>Reason</u>. To ensure adequate recreational facilities are provided to accommodate the recreational needs of the occupiers of the development, pursuant to Bury Unitary Development Plan Policy RT2/2 - Recreation Provision in New Housing Development.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320** 



# **PLANNING APPLICATION AERIAL PHOTO**

APP. NO 59636

**ADDRESS: William Kemp Heaton Centre** 

1 Howarth Close

Bury Planning, Environmental and Regulatory Services

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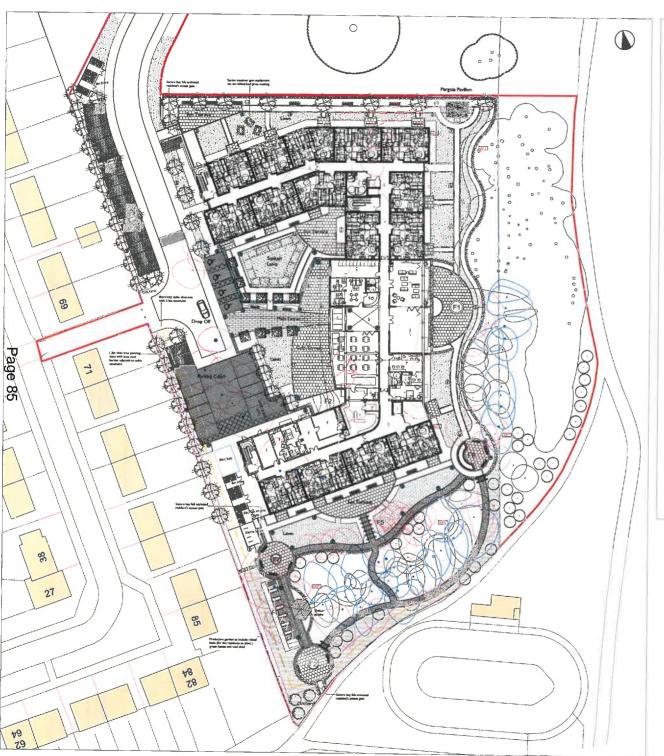
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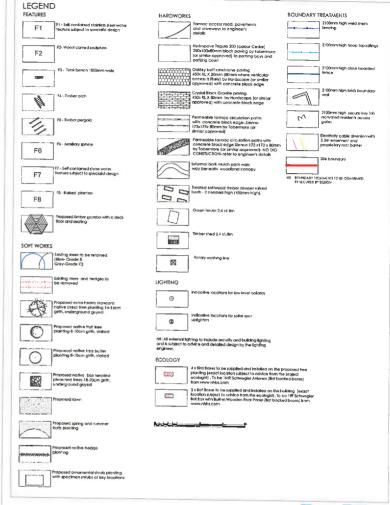
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Rev II: Amendments to boundary planting and growing area to reflect cable diversion easement. Secure access gates shown 01,03,16RM

Rev A: Amendments to surfacing motorials following engineer review 19.01.16RM

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Proposed Ground Floor Plan

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Proposed First Floor Plan

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Ward: North Manor Item 06

**Applicant:** Bury Council - Children, Young People & Culture

Location: Summerseat House, Summerseat Lane, Ramsbottom, Bury, BL0 9UD

Proposal: Listed Building Consent - Internal and external alterations of Summerseat House and

including stable block, kitchen/dining block and link detached teaching block to create

a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking

works for 114 spaces and landscaping

**Application Ref:** 59645/Listed Building **Target Date:** 17/03/2016

Consent

**Recommendation:** Approve with Conditions

This item has been recommended for a site visit by the Development Control Manager

## **Description**

Summerseat House (1836) is a Grade II listed building and lies within large landscaped grounds covering 3.4 hectares and lies to the south of Ramsbottom. The site is on the north side of Newcombe Road at its junction with Summerseat Lane. There are residential properties to the west and east and more open land to the north and south. In addition to being a listed building, the site lies within the Green Belt and a Special Landscape Area and is within Summerseat Conservation Area.

The house was originally a domestic dwelling, and remained largely unaltered until 1911, when the then owner gifted it to Manchester Corporation to serve as a girls' school. Bury Council purchased the site from Manchester in the mid 70's when it continued as an educational centre.

The current application comes about as the pupil learning centre, which was until recently accommodated on the site, has been relocated. It is proposed to continue its educational function by using the buildings as a training and resource facility for educational staff. There would be a total of 10 full time equivalent employees. This compares with the previous school use having 51 staff on site.

Hours of opening would be 0900 - 2100hrs Monday to Friday and 0900 - 1700hrs Saturdays. Closed on Sundays and Bank Holidays.

Due to its previous educational use, the proposal does not involve a great deal of internal alteration. The most significant changes involve the following:

#### Buildings

- Demolition of the modular classroom at the rear of the site.
- Enclosing the existing covered walkway and raising the roof slightly on the 1970's extension (between the house and the stable block) on one side of the rear courtyard.
- A number of windows to be replaced in the same sash and case style but with improved insulation.
- Replacement doors to the stable block.
- Restoration of a number of architectural details that were defective or have deteriorated.

## **Grounds**

• Revisions to the internal access road.

• Laying out of a new car parking scheme (114 spaces). Landscaping scheme including the removal of some 16 trees and the replanting of 20 additional trees around the site.

## **Relevant Planning History**

01625/E - Training centre with new car parking; Alterations to listed building - Enquiry completed 27/04/2015

59596 - Internal and external alterations of Summerseat House and including stable block, kitchen/dining block and link detached teaching block to create a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking works for 114 spaces and landscaping - Undecided

# **Publicity**

Press Notice in Bury Times 28/01/2016.

Site notice posted 01/02/2016.

The following 67 residents were notified by letter dated 22/01/2016.

2-6, 14, 44 - 66(evs) Robin Road, New Summerseat House, 155, 157,160 - 168, 178, 180, 239 Summerseat Lane. 17, 19 Waterside Road, Summerseat Dye Works, 1-9 (odd) Railway Street, Peel Hall Peel Hall Road, 1 - 6 Mosley Avenue, 1 - 6, 8 and 10 Harcles Drive, 59, 84 - 90(evs) Newcombe Road, 2 - 10 Hamer Street, 28 - 38 Higher Summerseat and Holcombe Brook Sports Club Hazel Hall Lane.

Objection received from the occupier of 160 Summerseat Lane on grounds of increased traffic generation, too many parking spaces and tree loss.

Ward Councillor Daly objects to the 'huge number of car parking spaces and the destruction of grassed areas around Summerseat House in the Green Belt to allow the said to be built. I do not believe the road network around the site can cope with such a large increase in traffic which appears to be on a daily basis.'

Those who have made representations have been notified of the Planning Control Committee.

#### Consultations

**Historic England** - The proposed alterations to the listed building itself are considered appropriate and are in line with the NPPF. Whilst the proposed parking layout option is the most sensitive of the options considered, it will inevitably result in a level of harm occurring to the setting of the listed building, which would be difficult to mitigate regardless of layout. There is a question over whether the proposed use is consistent with the conservation of the heritage asset (NPPF para.131). It is considered that the harm caused would be less than substantial in terms of paragraph 134 of the NPPF, but that the harm would be notable and long term. It is therefore for the Local Planning Authority to weigh this harm against the public benefits of the scheme, including securing its optimum viable use.

Ancient Monuments Society - No comment to date
Council for British Archaeology - No comment to date
The Georgian Group - No comment to date
Society for the Protection of Ancient Buildings - No comment to date.
The 20th Century Society - No comment to date.
The Victorian Society (London) - No comment to date

#### **Unitary Development Plan and Policies**

OL1	Green Belt
OL5/2	Development in River Valleys
EN9/1	Special Landscape Areas
EN2/1	Character of Conservation Areas
EN2/2	Conservation Area Control
EN2/3	Listed Buildings

## **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle** - Given the previous well established educational uses on the site, the use of the buildings for adult training and educational purposes is considered acceptable. There is no actual change of use involved and therefore its use as a training centre is not under consideration. The accompanying development of the car parking, demolition and extensions are development requiring planning permission. These issues are discussed below.

Impact on Heritage, Listed Building and character of the Conservation Area - S66 of the Town and Country Planning (Listed Buildings and Conservation Areas) Act 1990 (PLBCAA) requires Local Planning Authorities to consider the desirability for the preservation and enhancement of conservation areas and listed buildings including their setting.

In considering whether to grant planning permission for development which affects a listed building or its setting, the local planning authority or, as the case may be, the Secretary of State shall have special regard to the desirability of preserving the building or its setting or any features of special architectural or historic interest which it possesses.

The NPPF in paragraph 131, states that Local Planning Authorities, in determining planning applications, should take account of:

- the desirability of sustaining and enhancing the significance of heritage assets;
- the contribution conservation of heritage makes to communities and their economic vitality:
- the contribution new development makes to local character and distinctiveness.

The NPPF goes on to state in paragraph 133, that where a proposed development will lead to substantial harm to, or total loss of, a designated heritage asset, local planning authorities should refuse consent, unless it can be demonstrated that the substantial harm or loss is necessary to achieve substantial public benefits that outweigh that harm or loss, or all of the following apply:

- the nature of the heritage asset prevents all reasonable uses of the site; and
- no viable use of the heritage asset itself can be found in the medium term through appropriate marketing that will enable its conservation; and
- conservation by grant-funding or some form of charitable or public ownership is demonstrably not possible; and
- the harm or loss is outweighed by the benefit of bringing the site back into use.

Where a development proposal will lead to less than substantial harm to the significance of a designated asset, this harm should be weighed against the public benefits of the proposal, including its optimum viable use.

UDP Policy EN1/1 Visual Amenity states that development will not be permitted where proposals would have a detrimental effect on:

- a) public views of prominent or important buildings, especially those in areas of architectural or historic interest;
- b) the visual amenity both within, or viewed from, areas of environmental interest such as the Green Belt, Special Landscape Areas or the river valleys.

Policy EN2/1 Character of Conservation Areas

The Council will take action as appropriate to preserve or enhance the character or appearance of the Borough's Conservation Areas.

The Council will be especially concerned with encouraging and, where appropriate, implementing measures to:

- a) retain, replace and restore features of historical and architectural interest;
- b) retain and enhance existing landscape features including trees, parks and gardens;
- c) initiate and promote environmental improvement/enhancement schemes such as landscaping, refurbishment of street furniture, traffic management and pedestrian schemes;
- d) remove dereliction and bring unused land or buildings back into beneficial use;
- e) prepare and promote design guidelines to ensure sympathetic development.

Policy EN2/3 - Listed Buildings aims at safeguarding the character and setting of Listed Buildings by not permitting works, alterations or changes of use which would have a detrimental effect on their historical or architectural character and features.

In considering applications for Listed Building Consent, the Council will have regard to the following criteria:

- a) the impact of the proposal on the historic fabric of the building;
- b) the relationship of any extension to the Listed Building in terms of its height, size, design, and roofscape;
- c) the need to protect the setting of the Listed Building;
- d) the impact of associated ancillary facilities and infrastructure works.

In assessing these proposals in terms of the grade II listed building, there are three main elements to consider -

- the alterations to the building,
- impact of the access road and parking on the trees and
- the impact of the scheme on the setting of the listed buildings.

#### Alterations to the Buildings.

In terms of the alterations to the building, the proposed programme of renovation works, externally, is not extensive. The most significant change relates to the 70's link extension which would have its roof replaced and its covered walkway enclosed to improve movement though the property. The proposals would involve the replacement of the roof and the enclosure of the walkway to create an internal space. The overall appearance of this walkway would be modern and contemporary in appearance and it would be easily understood that this would be a modern intervention. The design would not challenge the historic fabric or appearance of the main building and would be a successful intervention.

The scheme includes some replacement windows, which are considered appropriate in terms of design and historical accuracy. All the external works would be carried out with suitable materials that would match and compliment the existing building and would be of appropriate Georgian approach to the numbers of panes and sash style opening. The building works would undoubtedly conserve and enhance the site's heritage value as well as improving its economic viability. Historic England in their assessment of this element of the proposal, consider that the alterations to the buildings are appropriate and in line with guidance within the NPPF.

**Impact on Landscape and Trees** - UDP Policy EN1/3 Landscaping Provision states that proposals would be required to make provision for incidental open space and landscaping to the Council's satisfaction with particular attention paid to the retention of trees, hedges and other ecological features within development sites. The carrying out of new planting, particularly of locally native species, will be encouraged.

Policy EN6/3 Features of Ecological Value states that changes to existing features of ecological or wildlife value will be taken into account when assessing development

proposals. Any proposal should seek to retain such features and incorporate them into the development.

Policy EN8/2 Woodland and Tree Planting supports and encourages the planting of hedges, trees and woodlands using locally native species.

UDP Policies relating to conservation areas and listed buildings set out above are also relevant as they make reference to the 'setting' of a listed building and contribute to the character of the character of the conservation area.

The tree report concludes that it is possible to retain the majority of the significant trees surveyed within the site and the development can be carried out without damage/stress on those retained if suitable construction methods are used and tree protection measures are in place. Details of both construction and tree protection measures would be required to be undertaken to the satisfaction of the Local Planning Authorities by an appropriate condition of approval.

Sixteen trees would require removal to facilitate the development, particularly where the access road runs past the house on its eastern side, around proposed parking spaces 48-55. Twenty or so trees are proposed as replacements within the grounds, mostly on the south side/front of the house. These replacement trees would be situated so as to further screen the parking spaces from the road.

There are a lot of new parking spaces proposed, mostly in the grounds to the front/south and side/east of the main house. Part of the new access road and some of the parking spaces would be in areas where there is currently hardstanding and few, if any tree roots. However, many of the new spaces would be situated close to or underneath the canopies of existing, and in some cases proposed replacement, trees. For this arrangement to work, specialist construction measures (reduced dig techniques) would need to be utilised to avoid undue damage and stress to the trees.

Impact of the Access Road and Parking on the Setting of the Listed Building - UDP Policy HT2/4 Car Parking and New Development requires all applications for development to make adequate provision for their car parking and servicing requirements in accordance with the Council's car parking standards which are detailed in the Supplementary Planning Guidance Note 11 Parking Standards in Bury. This document does not specifically refer to training and development centres and as such any assessment would be on a case by case basis with reference to the Transport Assessment submitted.

UDP Policies relating to conservation areas and listed buildings are also relevant in any assessment of the access road layout and parking in that the location, number and appearance of the proposals must be considered in relation to the assets relative importance as well as the desirability of preserving the overall building's character and setting and the contribution to the wider conservation area (PLBCAA - s66 and NPPF paras. 131-134).

In terms of the listed building, there are two main concerns in relation to the proposed parking. These are;

- the impact of the parking spaces, and associated traffic, on the setting of the listed building and character of the site.
- the impact of the construction and subsequent use of the parking spaces on the trees which lend the site much of this character and contribute to the setting of the listed building.

The introduction of the access road and over 100 new parking spaces within the site, mostly within grassed areas to the front of the main house, would no doubt have a significant impact on the character of the site. Not only would there be the physical appearance of the access road and parking spaces, it would create the appearance of a busier, more intensive use within the site and this will have a negative impact on the character of the site and

setting of the listed building within it.

As Historic England has recognised, the harm caused by the parking would be 'less than substantial' in terms of paragraphs 13 of the NPPF but it would be notable and long term. In such circumstances a local planning authority should weigh the harm against the public benefit, including securing an optimum viable use.

There is clearly a balance to be struck between the conservation and restoration of the site and its continuing use as an educational facility or indeed its long term viability in any other future use. The proposal would facilitate further investment into the site and allow the listed buildings to be conserved and enhanced, something which has, in reality, not happened to a great degree in the past. The proposed layout is recognised as the most sensitive with the retention of the vast majority of trees and appropriate permeable crushed stone surfacing to parking spaces that are not set well into the site and screened, to a significant extent from views from the public arena.

**Need for Access and Parking** - The application included the submission of a Transport Assessment Report (TA) and a Travel Plan, both produced by Moda group Ltd (transportation planning and modal surveys). The TA report's summary and conclusions are as follows:

- The existing school use and the Development Training Centre have varying daily numbers of staff/trainees on-site. The TA considers the additional traffic generated by the training centre, based on its busiest day compared to the scenario where all staff are on-site.
- The traffic surveys were carried out during 2015 but background traffic figures have been factored to 2016 and 2021 using high growth factors.
- The volumes of additional traffic generated by the proposals were 8% or less on the local highway network. On Bass Lane the increase could be as high as 3% during the evening peak period.
- The increase in traffic is not considered significant enough to require capacity assessments at the accesses or other junctions on the local highway network.
- 114 parking spaces are proposed of which 10 are disabled spaces. This provision would adequately cope with the expected level of traffic.
- 11 cycle parking spaces to encourage cycle usage.
- Nearby bus stops provide regular bus service to Bury and Ramsbottom.
- The Travel Plan sets out a package of measures and actions as well as a plan to monitor and measure the plans success and to evolve/improve the Travel Plan.
- The proposed access and site layout is appropriate in design terms.
- In summary the traffic generated by the development can be accommodated on the local highway network and would not have a significant impact on the network and is considered acceptable.

The Council's traffic section accepts the findings of the Transport Assessment and has no objection to the proposal in terms of traffic generation and the impact on the surrounding roads in terms of highway safety.

**Objections** - The main concerns/objections of those making representations relate to traffic generated by the facility and the loss of trees within the site. These issues have been addressed in the above report.

## Conclusion

The proposals would in relation to works to the main building ensure the longevity of the heritage asset and secure its viability. As such the proposals and the accompanying details would preserve and enhance the character of the building.

In relation to the setting, the proposed car parking in terms of the extent of the proposals would undoubtedly impact upon the setting. However, the nature of the landscaping in that the car parking would be supplemented with significant levels of additional tree planting; the location of the parking areas are such that they would be located sporadically across the Page 96

site and the spaces themselves would have a more heritage approach of surface finish would preserve the character of the setting of the listed building. As such the proposals would comply with EN2/2, EN 2/3, NPPF paras 131 to 134 and s66 of the PLBCAA.

# Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The Local Planning Authority worked positively and proactively with the applicant to identify various solutions during the application process to ensure that the proposal comprised sustainable development and would improve the economic, social and environmental conditions of the area and would accord with the development plan. These were incorporated into the scheme and/or have been secured by planning condition. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

**Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

- 1. The development must be begun not later than the expiration of three years beginning with the date of this permission. Reason - Required to be imposed pursuant to Section 18 of the Planning (Listed Buildings and Conservation Areas) Act 1990.
- This decision relates to drawings 1845-P-01, 02, 03, 04, 05, 06, 07, 08, 09, 10, 11, 2. 12, 13, 14, 15, 16, 17, 18, 19, 20/A, 21/A, 22, 22/0 and the development shall not be carried out except in accordance with the drawings hereby approved. Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. Details/Samples of the materials to be used in the external elevations, including window frame samples together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials/bricks/frames shall be used for the construction of the development. Reason. No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policies EN1/1 Visual Amenity and EN2/3 Listed Buildings.
- Prior to commencement of works, a notice of intent to start the works hereby 4. approved, including a timetable schedule of the works, shall be submitted to and approved in writing by the Local Planning Authority. The works shall be carried out in accordance with the approved timetabled schedule. Reason - To ensure that the development is carried out in accordance with the approved plans, to protect the fabric of a listed structure/building during implementation and pursuant to Policy EN2/3 – Listed Buildings of the Bury Unitary Development Plan.
- 5. Before any work is undertaken in pursuance of this consent to alter or demolish any part of the building, the applicant shall provide full details of temporary and permanent methods of structural support, strengthening and weather protection for written approval by the Local Planning Authority. The applicant shall then carry out the approved works to secure those parts of the building to be retained during the progress of works permitted by this consent. Reason. To ensure proper structural and weather protection of the fabric which is to be retained during the period of restoration and afterwards pursuant to UDP

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Policy EN2/3.

For further information on the application please contact **Tom Beirne** on **0161 253 5361** 

Ward: Bury West - Elton Item 07

**Applicant:** Persimmon Homes

**Location:** Site of Olives Paper Mill, Tottington Road, Bury, BL8 1RU

**Proposal:** Application to remove planning obligation under Section 106A of the Town and

Country Planning Act 1990 to provide a bridge link across the Kirklees Brook

**Application Ref:** 59693/Full **Target Date**: 12/02/2016

**Recommendation:** Refuse

## Description

The application site is located to the north of Tottington Road and was previously occupied by a former paper mill. The mill was demolished as part of a residential development. The site is on a marked slope and the difference in levels between Tottington Road and the whole site varies from 3 metres to 8 metres. The site continues to Kirklees Brook to the east, which is at a lower level.

There are residential properties to the south east, which front onto Tottington Road. These properties are approximately 7 metres higher than the proposed site. There is a pub and a car park immediately to the south and further residential dwellings to the west. Kirklees Brook is located to the north of the site.

The proposed development involves the removal of planning obligations 9 and 10 from the legal agreement to application 49667 to provide a footbridge across the Kirklees Brook opposite No. 6 Valley Close (plot 79).

#### Obligation 9 states:

"From the second request date the Owner shall construct a parapet upon the slab comprising the existing Brook Link and shall use all reasonable endeavours to ensure that such route (as may be varied to amended from time to time) is and continues to be available for use by pedestrians, cyclists and vehicles at all times provided that the vehicular right to use the Brook Link shall be for access by maintenance vehicles only and there shall be no right to park or otherwise obstruct the Brook Link."

#### Obligation 10 states:

"From the Second Request Date the Owner shall pay to the Council the sum of Twenty Five Thousand Pounds (£25,000) ('Brook Link Contribution') towards the cost of the Council carrying out appropriate works to the Brook Link."

The applicant considers that the obligations no longer serve a useful purpose and seek permission for the Section 106 agreement to be varied to remove obligations 9 and 10 as allowed under Section 10A of the Town and Country Planning Act 1990.

# **Relevant Planning History**

49667 - Development of 76 residential units including landscaping at Olives Paper Mill, Tottington Road, Bury. Approved with conditions - 13 November 2008.

54802 - Substitution of house types to 14 plots (Nos 77 - 90) at Former Olives Paper Mill, Tottington Road, Bury. Approved with conditions - 26 April 2012.

#### **Publicity**

The neighbouring properties were notified by means of a letter on 28 January 2016 and a Page 99

press notice was published in the Bury Times on 4 February. Site notices were posted on 1 February 2016.

10 letters have been received from the occupiers of 2, 4, 8, 10, 12, 14, 16, 22, 26 Valley Close in support of the proposal, which have raised the following issues:

- We were aware of the bridge on the plans but was told it would be a footbridge.
- We have since been informed by the Council that the bridge would have vehicle access making it significantly bigger than initially planned and meaning that vehicles would have access to our estate from the lines.
- We have witnessed lots of anti-social behaviour in the woods and building the bridge would bring this trouble closer.
- The money would be better spent on the bridge that already exists that isn't directly opposite our houses.
- We hear anti-social behaviour in the woods.
- There are a lot of children that play on the close that would not benefit from the bridge health and safety.
- The bridge would disrupt the quality of life for the animals that live in the woods.
- Our houses will be reduced in value by the security problems.
- It is easy to get on the lines further up Tottington Road.
- Prefer the work to be completed on Valley Close so that we will no longer live in a building site.
- Do not force Persimmon to build the bridge.
- I have regularly dealt with criminal behaviour had my home invaded by people walking their dogs, a man wielding a machete was subdued by police officers, anti-social teenagers walking dogs, travellers have set up camp in the trees, illegal dog breeding taking place in the trees.
- The advice from the police is to do everything possible to stop a bridge across the stream towards Brandlesholme.
- There is a high level of crime in the area and most use the Kirklees Trail to make their escape.
- The proposed bridge would put homes at risk.
- When i brought my property the bridge was categorically not on the plans. If it had been
  I would not have decided to purchase as i would not deem the estate a safe
  environment in which to raise my family.
- We were never informed by Persimmon of the bridge and it is not on any of the plans we agreed to.
- Valley Close and Valley View would then become the most direct route for foot traffic
  from Brandlesholme Road to Tottington Road. Not forgetting that approval was recently
  given to construct housing towards the end of the lines as well.
- Persimmons in fact hid this on the plans when we chose our plot and our solicitor did not site this on purchase as it was marked as being removed on our land registry plans.
- I fully support the removal of the planning application as this bridge was only original in place when the site was used a commercial factory location.

28 letters have been received from the occupiers of 1, 2, 4, 5, 12, 21, 23, 25, 28, 35, 37, 39, 48, 50, 53, 56, 57, 62, 68 Valley View; 3 Valley Close; 1, 2, 4, 5, 7 Valley Court, which have raised the following issues:

- Object as the only bridge providing access to the lines has been condemned and should not be used.
- We have young children and access is required to allow use of the footpath and cycling path on the lines.
- Many residents welcomed the provision of the bridge when purchasing their homes of plan and this was one of the selling points to purchasing our plot.
- Persimmon Homes should not be allowed to remove items on their original plans and the bridge should remain.
- We have lived in front of the footpath that leads to the fishing lodges for 4.5 years and we have had no issues and see no issues with the bridge being constructed further down.

- The existing bridge does not attract any criminal or anti-social behaviour
- The new bridge would create a safer route for all residents.
- It looks like Persimmon have been given further reason to delay completion of the estate
  as they were approached by residents who live adjacent to the proposed bridge. This
  was done without openly consulting with the remaining residents to find out their
  opinions.
- Persimmon should pay for it as planned.
- Object to the removal of the obligation to build a bridge as we doubt that Persimmon will repair the existing bridge.
- Bury Council should step in and make sure Persimmon complete the estate as planned.
- If the bridge is removed, people will use the current bridge, which has been condemned and will inevitably result in an avoidable accident.
- Persimmon should build the new bridge or replace the existing bridge.
- I would like to know why Persimmon no longer wish to build the bridge (£££££).
- Fed up of living on a building site.
- The bridge is required to provide recreational access to the Kirklees Valley trail.
- The bridge was clearly shown on plans when I purchased my property and on plans for the recent Champale development.
- I live in front of the existing unlit, untarmaced path to the trail and have never had any crime or anti-social behaviour.
- The existing path is unusable by a pram, buggy or bike after rainfall.
- The report by designbysecurity is nonsense and nothing but quotes from other studies.
- We require a new, modern, safe bridge to be installed.
- The two nearest accesses to the Kirklees Trail area at Darlington Close and Brandlesholme Road - both 0.7 miles away.
- The police website states that in the whole of 2015 there were 2 offences relating to anti-social behaviour. There is no indication these were attributable to the presence of a direct link to Kirklees Trail and no evidence that the more secluded bridge or the access point at Darlington Close have been used as a criminal escape route.
- This was on the plans 8 years ago when I purchased my house. I still have no street lights or street sign after 8 years.
- Its naive to think criminals need a bridge. The wood is the problem should the trees be cut down?
- I appreciate the concerns of the residents directly opposite the bridge and consider the location to be incorrect. Why not use the funds to adopt and repair the current bridge, which is already heavily used by residents to access the kirklees trail?
- The final point of the report from designbysecurity advises that the only failing of the bridge is that it is unlit this could be addressed by providing a light.

All those who have commented on the application have been notified of the Planning Control Committee meeting.

#### **Consultations**

**Environmental Projects** - Object to the removal of the obligation.

**Designforsecurity** - Comments to be reported in the Supplementary Report.

#### **Unitary Development Plan and Policies**

# **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

In assessing whether to discharge and effectively remove the obligation, the test is whether the obligation no longer serves a useful purpose. Circular 05/05 confirms in paragraph A20 "that the expression "no longer serves any useful purpose" should be understood in land use planning terms." In other words if an obligation's only remaining purpose is to meet some non-planning objective it would be reasonable to discharge it.

The proposed development involves the removal of obligations (Nos 9 and 10) to provide access over the Kirklees Brook and a contribution which would be spent on improving the bridge to allow for public access. The obligations formed part of a Section 106 agreement, which included a package of measures to meet the recreation needs of the residents of this residential development pursuant to Policy RT2/2 and SPG1.

The planning purpose of obligations 9 and 10 were to provide access to the Kirklees Valley Local Nature reserve via the Kirklees Trail, part of which was constructed with one of the other Section 106 obligations. The link to the Kirklees Trail would involve crossing land owned by Champale and a separate Section 106 agreement was recently concluded, which facilitates access across land owned by Champale to the Kirklees Trail recreational routes and also with the Brandlesholme area.

Obligation 10 required the applicant to pay £25,000 which would be used to carry out works to the Brook Link slab bridge to ensure it was safe for use. The existing concrete slab structure was demolished without notification or authorisation.

The removal of the obligation would make it difficult for residents of the development to access the related recreation provision and would effectively sever the pedestrian connectivity between the Persimmon site and Brandlesholme. While there is an existing bridge to the north of the site of the proposed Brook Link, this bridge is in a poor state of disrepair and may not be safe for continued use. In addition, the existing bridge is not overlooked by any of the residential properties and would not comply with the secure by design criteria. Therefore, it is considered that obligations 9 and 10 would create an important recreation link to the Kirklees Trail and there is a clear planning purpose.

An objector has raised the issue of whether the sum of money for obligation 10 could be spent on improving the existing footbridge to the north. Unfortunately, the Local Planning Authority has to consider the application before it, which is to remove obligations 9 and 10 completely. If the applicant wishes to modify the obligations so the money could be spent on a brook link in a different part of the site, a new application would need to be submitted.

Some of the local residents have raised the issue of anti-social behaviour in the locality and some residents located near the path to the existing bridge have not suffered from anti-social behaviour. There have been no recorded incidents of crime on Valley View or Valley Close within the last 12 months. Further comments from Designforsecurity will be reported in the Supplementary Report.

An objector has stated that there are several access points to the Kirklees Trail. The existing access points are at Stockton Drive, Darlington Close, Brandle Avenue and Brandlesholme Road. These access points are between 0.6 and 0.8 miles from Valley View, are not subject to this application or this particular development site, which would not provide the direct recreational link for use by the residents of the development envisaged by the planning consent and associated obligation.

The issue of whether the bridge was or was not on the plans when properties were purchased and the completion of the estate are not material to the planning application and are private legal matters.

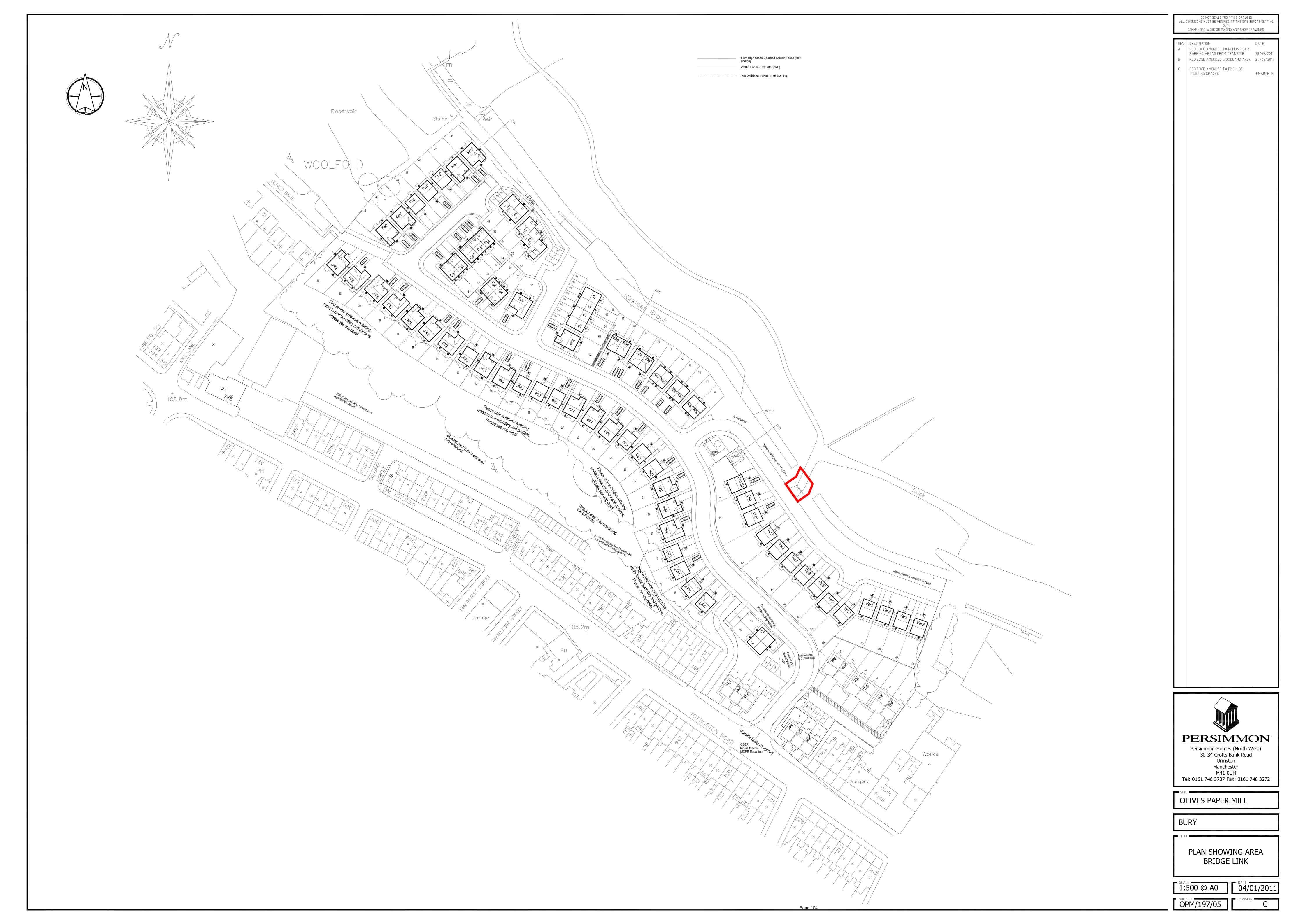
The obligations (Nos 9 and 10) continue to serve a useful planning purpose and as such, the planning obligation shall continue to have effect without modification. Therefore, the application to remove the obligation is recommended for refusal.

Recommendation: Refuse

## **Conditions/ Reasons**

1. The planning obligation (Nos 9 and 10 in the Section 106 agreement relating to application 49667) would provide a recreational link to the Kirklees Trail for the residents of the development and as such, do serve a useful planning purpose. Therefore, the planning obligation shall continue to have effect without modification.

For further information on the application please contact **Helen Longworth** on **0161 253 5322** 



Ward: Bury East Item 08

**Applicant:** Parking Eye

**Location:** Moorgate Retail Park, Bury, BL9 7AQ

**Proposal:** 28 No. non-illuminated pole mounted car park management signs (retrospective)

**Application Ref:** 59699/Advertisement **Target Date:** 30/03/2016

**Recommendation:** Approve with Conditions

### Description

The site is a car park which serves a retail park in the town centre. It is accessed off the junction at Moorgate and contains 4 retail stores and a drive through restaurant.

The application seeks advertisement consent for 28 non illuminated car park management signs that have been erected on lighting columns and poles. The signs are of two sizes with 21 at 600mm by 800mm and 7 at 600mm by 600mm and are constructed from a composite aluminium / plastic material. The application has been submitted following an investigation and advice from the Enforcement Team.

### **Relevant Planning History**

59799 - 2 No. ANPR cameras on lighting columns - Pending.

### **Publicity**

None required.

Four objections have been received. Their concerns in summary are:-

- Regulation 30 of the Town and Country Planning (Control of Advertisements) (England)
  Regulations 2007 (as amended) indicates that this is a criminal offence to erect
  advertising signs without consent (subject to certain limitations). The presence of the
  signs at Moorgate are therefore unlawful and a company should not be able to
  retrospectively gain permission for an unlawful activity particularly given that the
  company in question is profiting from that activity by issuing parking charges to
  motorists.
- Bury Council should not approve the application for these signs as it could show the council is condoning such unlawful activity.
- No documentation has been provided with the application to confirm they have the approval of the landowners for the signs. How did this application come to be validated?
- Parking eye have applied to display the signs for 5 years from 10/01/16. They know no
  advertisement consent can be applied retrospectively before a date of consent.
   Suggest it would be appropriate to grant consent for a period expiring 5 years from the
  date of first illegal display.
- The Parking Eye Design and Access Statement states the purpose of the proposal is for this unused car park to a working car park that will provide sufficient parking for the area into a Car Park Management System via Automatic Number Plate Recognition. This unused claim is false as the car park has been in use for years serving the retail units.
- Increased levels of advertising in a car park would be a safety hazard as it could distract drivers on the roadways in an area (car park) where pedestrians and vehicles co-habit the same space.
- Car parks also have low visibility, as a result of parked cars blocking a drivers line of sight and are places where pedestrians will be walking in and out of parked vehicles

- making pedestrians harder to spot, with the risk of a collision increased if there are children present.
- Anything that may distract a driver in a car park such as 28 advertising signs for a car park management company should not be permitted on safety grounds.
- Also note in the application that the two ANPR camera poles are included. Should these not be subject to formal planning application and not included in an advertising consent application?
- The site plan is incorrect as Banbury Street is a public highway and shouldn't be included in the application.
- There is no sign type 1a at the entry to KFC which is essential to permit lawful enforcement of parking here.
- The ANPR cameras seems to illegally observe part of Banbury Street a public highway.

The objectors have been notified of the Planning Control Committee meeting.

#### **Consultations**

Traffic Section - No objection.

## **Unitary Development Plan and Policies**

EN1/9 Advertisements
Area The Rock/Moorgate
BY8

## **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

UDP Policy EN1/9 relates to adverts and signage and states that proposals should have regard to the character of the locality, scale of the existing building and land use and be considered on their impact on amenity and safety.

**Amenity** - The signs are well spaced around the car park and are of an acceptable size in relation to the scale of the site and do not appear intrusive or as visual clutter.

**Safety** - The signs are placed around the car park on poles or lighting columns to the edge of the walkways or within landscaped areas. They are not directional and it is not considered that they cause any confusion to drivers within the site nor obstruct motorists visibility or pedestrian flow. The Traffic Section have not raised any concerns.

The proposal complies with UDP Policy EN1/9 - Advertisements.

**Response to objection** - The application has been submitted retrospectively following investigation and advice from the Enforcement Team. As the signs require advert consent the applicant has been given the opportunity to apply and have the proposal assessed which is considered to be a reasonable approach by the Council.

Advert applications are assessed with regard to amenity and safety, as addressed in the above report, and not the content or legality of a sign. Whether the enforcement of parking is lawful is not for the planning process to determine.

Proof that the applicant has the permission of the owner to display signs is not required for an application to be valid. Standard condition No.4 on any approval would cover this. If the application is approved consent is granted from the date of the decision.

The site has been a car park for some years however it is private land which an

owner/tenant may now wish to regulate.

Advertising of any form is intended to attract the attention of passers by. The siting of the signs within the car park are not considered to cause confusion or distraction and both motorists and pedestrians have a responsibility to take reasonable precautions for their own safety.

A separate application has been submitted for the ANPR cameras.

The red edge to the site plan includes Banbury Street but not the adopted highway.

**Recommendation:** Approve with Conditions

### **Conditions/ Reasons**

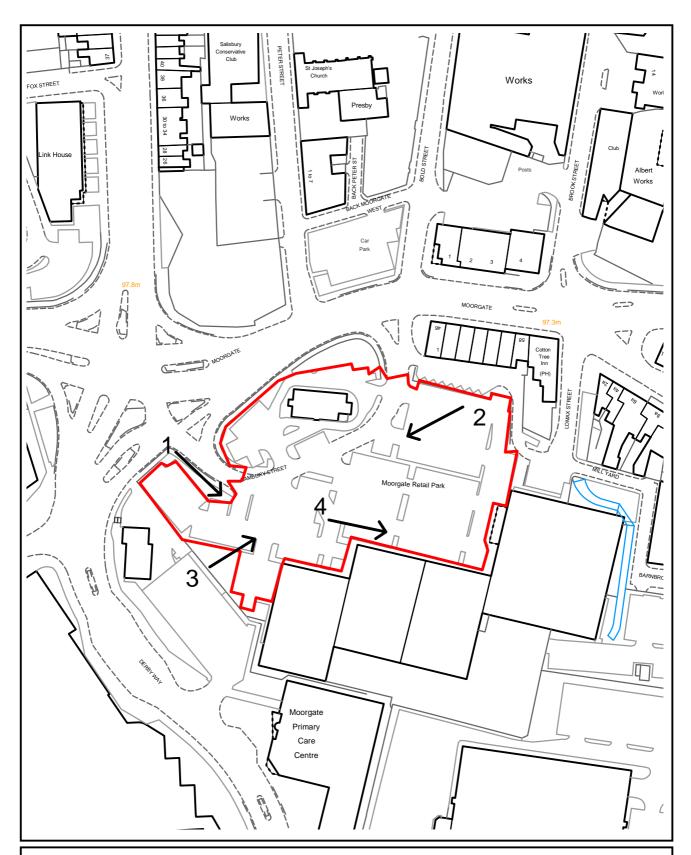
#### Standard Conditions

- 1. Any advertisements displayed, and any site used for the display of advertisements, shall be maintained in a clean and tidy condition to the reasonable satisfaction of the Local Planning Authority.
- 2. Any structure or hoarding erected or used principally for the purpose of displaying advertisements shall be maintained in a safe condition.
- 3. Where an advertisement is required under these Regulations to be removed, the removal shall be carried out to the reasonable satisfaction of the Local Planning Authority.
- No advertisement is to be displayed without the permission of the owner of the site or any other person with an interest in the site entitled to grant permission.
- 5. No advertisement shall be sited or displayed so as to obscure, or hinder the ready interpretation of, any road traffic sign, railway signal or aid to navigate by water or air, or so as to render hazardous the use of the highway, railway, waterway or aerodrome (civil or military).

<u>Reason for standard conditions:</u> In the interests of amenity and in accordance with the requirements of the Town and Country Planning (Control of Advertisements) Regulations 2007.

For further information on the application please contact Jane Langan on 0161 253 5316

# Viewpoints



## PLANNING APPLICATION LOCATION PLAN

APP. NO 59699

**ADDRESS: Moorgate Retail Park** 

Bury

**Planning, Environmental and Regulatory Services** 

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## 59699

## Photo 1



Photo 2

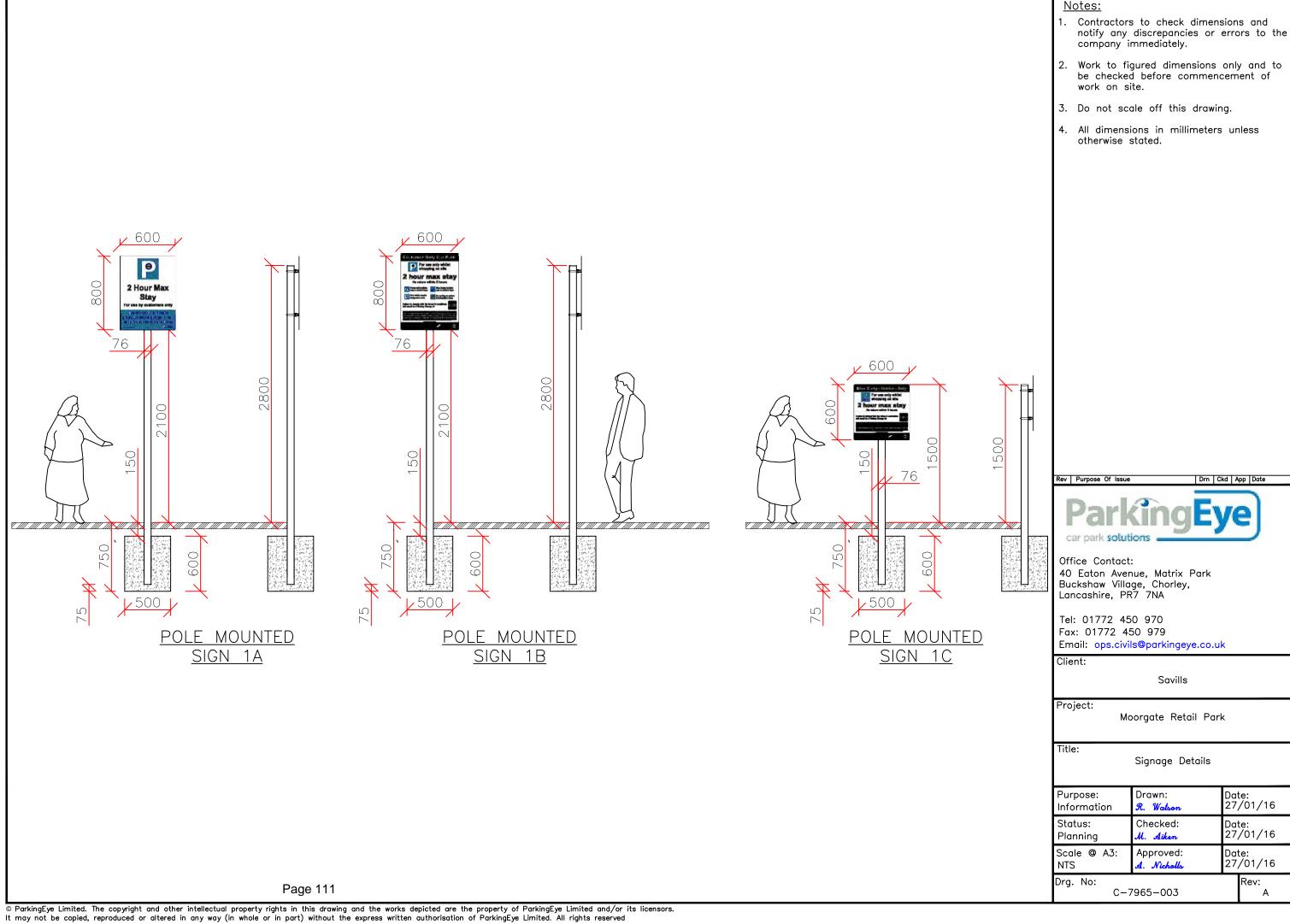


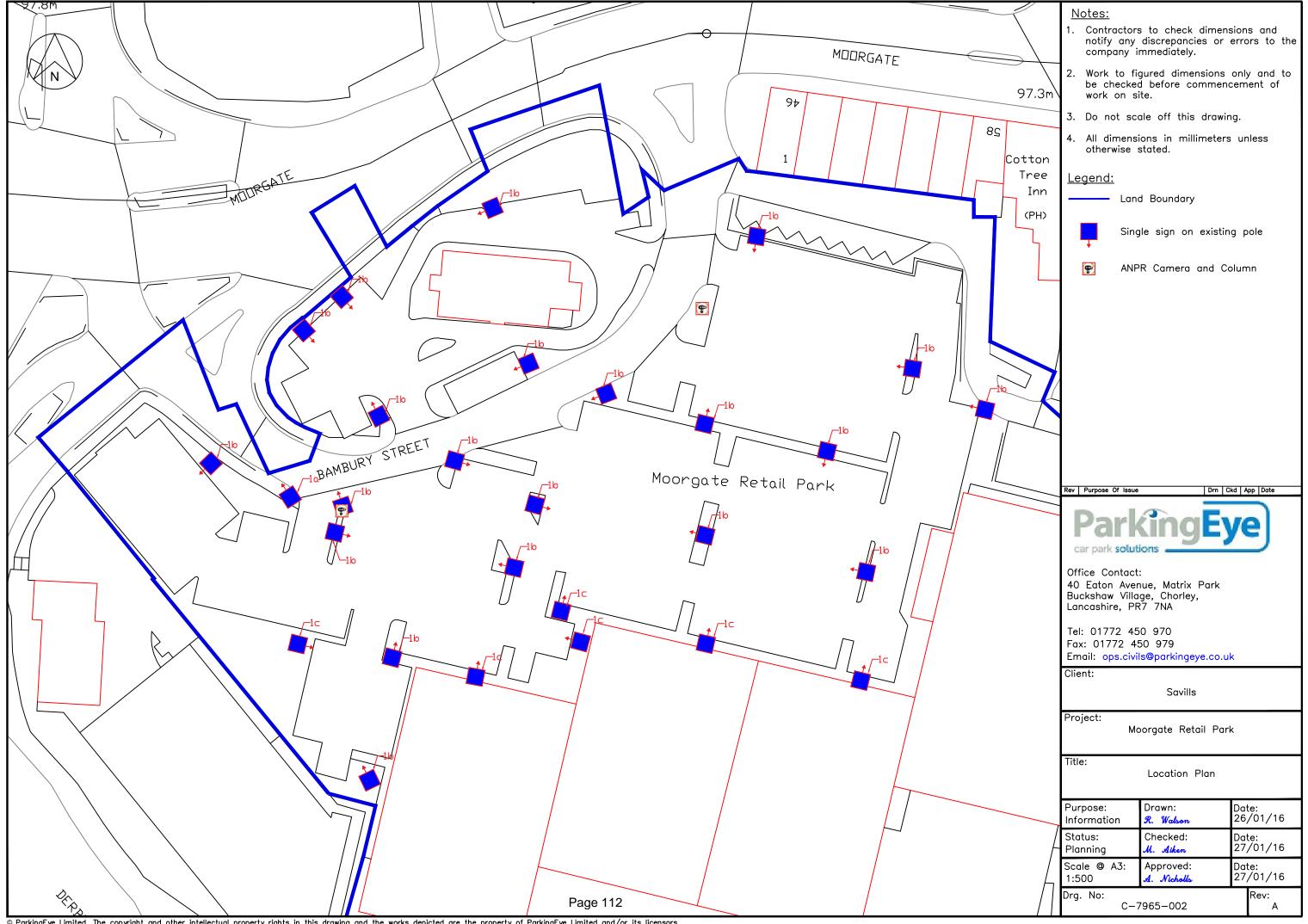
Photo 3



Photo 4







Ward: Prestwich - Holyrood Item 09

Applicant: Whyprop Ltd

Location: Land at rear of 62 Peveril Close, Whitefield, Manchester, M45 6NR

**Proposal:** Erection of 2 no. semi-detached dwellings (resubmission)

**Application Ref:** 59713/Full **Target Date:** 29/03/2016

**Recommendation:** Approve with Conditions

### Description

The site relates to part of the rear garden of a semi detached property which fronts onto Peveril Close, and which previously accommodated a detached garage, which has been demolished. The site is bounded on all sides by residential properties, apart from the western boundary where there is a United Utilities sub station. The site is relatively flat, with the topogrpahy of the land such that levels rising significantly to the east, with Nos 64 and 66 Peveril Close and the properties on Westholme Road elevated above the site. At the rear, the gardens to Nos 54 and 60 Peveril Close are set lower.

Westholme Road is a typical cul de sac characteristic to this area, and serves 10 semi detached properties. There is no turning circle at the head of the cul de sac and is instead flanked on either side by Nos 8 and 11. The top of the road is gated off, and controlled by United Utilities. This leads to a strip of land which runs along the side of No 11 Westholme Road. This land strip is bounded on one side by their side elevation and garden and on the other side by a waneylap fence, which also runs adjacent to the application site. More recently, a concrete post and timber fence has been erected to the eastern boundary, separating the site from No 62 Peveril Close.

Planning permission was granted in May 2014 for the erection of a single, 2 storey, 3 bedroomed dwelling in the garden of No 62 Peveril Close. Access was proposed from the head of the cul de sac on Westholme Road. The house was to front Westholme Road, set at a lower level of approx 1.4m.

A further application was submitted in October 2015 for the erection of 2 No. semi detached dwellings. This was refused for 4 reasons:

- Unreasonable garden area maintained to No 62 Peveril Close;
- Scale and massing of the proposed design in terms of the proposed roof and dormers which was unsympathetic and inappropriate to the character of the street scene and surrounding residential area;
- Overbearing relationship to the garden areas of Nos 54 and 60 Peveril Close; and
- Insufficient access arrangements and levels details.

This application is a resubmission which seeks permission for 2 No. semi detached dwellings. The dwellings would be 2 storey and front onto Westholme Road, at a lower level of approximately 1.8m. Materials would comprise brickwork, concrete tiles and upvc openings, colours to be agreed by condition.

Access is proposed off Westholme Road at the head of the cul de sac and necessitate the removal of part of the existing railings and fence. The access would split to serve each of the houses, the left hand plot with 2 spaces and one visitor parking, and 2 spaces for the right hand property. Garden areas would be to the side and rear.

56598 - Erection of detached dwelling - Withdrawn by Applicant 25/09/2013

57340 - Erection of detached dwelling (resubmission) - Approve with Conditions 21/05/2014

59105 - Erection of 2 no. semi-detached dwellings - Refused 09/10/2015

### **Publicity**

24 letters sent on 5/2/2016 to properties at Nos 1-11 Westholme Road; 1,3 Neath Close: 48- 66 and 89 Peveril Close; 7, Thornley Road; 76 Church Road, Worle.

Eleven letters of objection received from Nos, 2, 6, 7,8, 9, 11 Westholme Road, 56, 60, 64, 89 Peveril Close, 1 Neath Close

- Objected previously to other applications and the resubmission does not allay objections;
- Increase in the volume of traffic;
- Increase in the noise and nuisance factor:
- Noise and mess during the construction period;
- A physical disability requires me to be able to park outside my home;
- Inconvenience due to narrowness of the cul de sac;
- Already difficult to park and would increase and exacerbate problems;
- Access for emergency vehicles would be impossible;
- A similar proposal has already been rejected and the changes to the plan (eg erection of new fences) are largely cosmetic ones;
- The detached garage has been demolished and there seem to be other changes to the landscape of the site;
- The levels difference between the site and adjacent land is considerable and this has been acknowledged in the landscaping proposal by the erection of a 1.8m high fence which already exists - and will make no difference to privacy to the neighbouring properties;
- · Overlooking of properties due to levels differences;
- Tree near the UU station should be retained to help screen the site;
- Loss of existing views of neighbouring properties;
- Over development of the site;
- Detrimental impact of the use of the garden land by the neighbouring properties due to the size and overbearing over development of the site;
- What investigations have been made to satisfy drainage capacities?; concern about flooding especially to properties on Neath Close;
- The proposed turning head would not accommodate larger vehicles;
- Living next door to the site, access would be directly at the front of my property virtually cutting off the corner of the front garden;
- Access to the site would be very steep and difficult even should a larger vehicle manage to reach the site;
- There is no social or economic benefits to residents for whom the development effects;
- Access by UU will be restricted as there would be limited access at the side of No 11;
- No mention of the timescales of the construction works;
- The cul de sac has had to endure the building of 2 house extensions causing noise and disruption from skips and builder's vehicles - will these be on Peveril Close as Westholme residents are entitled to a quality of life;
- The plans do not accurately show the positions of Nos 62 and 64 Peveril Close, or the side extension of No 62:
- The gap between Nos 62 and 64 allows natural light to our side of the road (No 89);
- My view would be looking at a blank gable brick wall with the sun obscured behind;
- Loss of sunlight in the winter to No 89;
- Inadequate access.

One letter of objection received from Councillor Pickstone with the following comments -

- Wish to support the objections of the residents:
- The main concern relates to the scale of the development and the use of Westholme Road for access:

- The road is small and a narrow cul de sac, which is already busy with the cars from a small number of properties;
- The plans do not appropriately address access issues, and also represent inappropriate development in the immediate area.

The objectors have been informed of the Planning Control Committee meeting.

### **Consultations**

Traffic Section - No objection subject to conditions.

**Drainage Section** - No objection subject to condition.

Environmental Health Contaminated Land - No objection subject to condition.

Waste Management - No issues to raise.

United Utilities (Water and Waste) - No objection.

## **Unitary Development Plan and Policies**

NPPF	National Planning Policy Framework
H1/2	Further Housing Development
H2/1	The Form of New Residential Development
H2/2	The Layout of New Residential Development
H2/3	Extensions and Alterations
H2/6	Garden and Backland Development
HT2/4	Car Parking and New Development
EN1/2	Townscape and Built Design
EN7/5	Waste Water Management
H2/3	Extensions and Alterations
SPD6	Supplementary Planning Document 6: Alterations & Extensions
SPD11	Parking Standards in Bury

### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle** - This has already been esatblished by the grant of planning permisison for a dwelling in 2014. As such, the principle of residential development is established on the site.

**Housing Provision** - Following revocation of the North West Regional Strategy on 20th May 2013, there is no statutory housing target for Bury. Work has commenced on the Greater Manchester Spatial Framework and this will bring forward a new statutory housing target for the Borough. This will subsequently be incorporated into Bury's future Local Plan.

In the meantime, the National Planning Policy Framework should be treated as a material planning consideration and it emphasises the need for local planning authorities to boost the supply of housing to meet local housing targets in both the short and long term. There is a particular emphasis, as in previous national planning guidance, to identify a rolling five year supply of deliverable land.

UDP Policy H1/2 states that the Council will have regard to various factors when assessing a proposal for residential development, including whether the proposal is within the urban area, the availability of infrastructure and the suitability of the site, with regard to amenity, the nature of the local environment and the surrounding land uses.

UDP Policies H2/1 - The Form of New Residential Development and H2/2 - The Layout of New Residential Development takes into consideration factors relating to the height and roof type of adjacent buildings, the impact of developments on residential amenity, the density and character of the surrounding area and the position and proximity of neighbouring properties. Regard is also given to parking provision and access, landscaping and protection of trees/hedgerows and external areas.

UDP Policy H2/6 - Garden and Backland Development seeks to resist proposals which would result in the loss of private gardens and backland for infill development unless such proposals can be shown not to adversely affect the character and amenity of the area. Regard will be given to the concentration of such development in the surrounding area, the relative density of the proposal, the impact on neighbouring properties and the local environment, access arrangements.

Supplementary Planning Document 6 - Alterations and Extensions to Residential Properties provides useful guidance in terms of acceptable aspect standards between dwellings and design criteria.

The proposed development would occupy part of a large residential garden and be located within an established residential area. There is existing infrastructure in place to support the scale of the development. Access would be taken directly from a public highway and lead directly to the development site.

Subject to details of layout and siting, scale, design and appearance and access discussed below, the proposal for residential development of this site would be acceptable in principle and in general accordance with the NPPF and UDP Policy H1/2 - Further Housing Development.

**Layout** - The proposed dwellings would be located in a relatively central position within the site, and orientated to face the head of Westholme Road. Even at a lwer level of hust under 2m in comparison to the houses on Westholme Road, this would be a more honest approach as the dwellings would address the street scene, and would demonstrate good design principles.

External amenity space would be provided to the rear of the properties with a garden depth of 8.5m which would be an acceptable size. Dedicated parking for each property would be provided at the sides of the properties, with stepped access to the front doors.

The Design and Access Statement proposes a 1.8m high timber fence to the north east and north western boundaries, although this appears to have already been erected (and which would be permitted development in any case).

The site is a sizeable plot and in terms of the ability to deliver 2 dwellings, the proposal demonstrates that this would be achievable, without compromising the privacy or amenity of the surrounding residential properties. The boundary between the site and No 62 Peveril Close has been repositioned to allow this property to retain an 8m long rear garden which would be acceptable in terms of good planning.

A planning condition to remove permitted development rights would be included to secure any appropriate future development of the site.

As such, it is considered the proposal would make effective use of the site, and would successfully work with the levels and topography of the area to deliver a pair of semi detached dwellings which would incorporate adequate parking and garden areas without compromise to the amenity of surrounding properties or future occupiers of the development, and as such would comply with UDP Policies H2/1, H2/2, H2/6 and SPD6.

**Design and appearance** - The dwellings surrounding the site comprise semi detached 2 storey properties, both on Peveril Close and Westholme Road.

The scheme also proposes 2 storey semi detached houses of similar scale, massing and design as those characteristic to the area. Elevations would be modest, constructed of brick, with proportionately sized window metal framed windows, and a tiled pitched roof. The proposed materials would be in keeping with the dwellings in the area, and a condition would be included that details of type and colour are submitted for approval.

As such, it is considered that the design and appearance of the proposed dwellings would reflect the character and streetscape of the surrounding area, and would be in compliance with UDP Policies H2/1, H2/2, EN1/2 and SPD6.

**Impact on residential amenity** - SPD6 advises that a distance of 20m be maintained between habitable room windows and 13m between a ground floor habitable room window and a 2 storey blank gable.

The principle elevation and main aspect of the dwellings would be on the front elevation directly facing Westholme Road. One of the proposed dwellings would face the side gable of No 11 Westholme Road, resulting in a separation distance of 10.5m, which is 2.5m less than would normally be accepted. However, the internal layout of this dwelling is such that no habitable room windows woud have a direct interface with this property, as they would be positioned to the face directly down Westholme Road, and as such, the standard is considered

In terms of impact on No 62 Peveril Close, there would be no habitable rooms on the side elevation of the nearest dwelling which would overlook the garden area and there would be no direct relationship to the property itself. The finished floor levels of the proposed dwellings would be set at the same level as No 62, and as such it is considered there would be an insignificant impact to this house.

To the north of the site, there would not be a direct relationship between the proposed new builds and any properties to the rear on Peveril Close. However, the topography of the area is such that the land rises from the north to south and as a result the proposed dwellings would be sited at a higher level than the gardens of Nos 54 and 60 Peveril Close. The overall height of the dwellings would be 7.5m (0.2m lower than the single dwelling approved previously, and 1.3m lower than the refused application). The new builds would also have a garden depth of 8.5m to the rear boundary, which would be approximately 2m longer than the garden approved for the single dwelling.

It is therefore considered there would be an acceptable separation distance between the proposed dwellings and the garden areas to Nos 54 and 60 Peveril Close, and particularly in view of the fact that the position, siting and massing of the houses would be no worse and to some degree better than the dwelling previously approved.

As such, the proposal is considered to comply with UDP Policies H2/1 and SPD6.

**Parking and access** - For 3 bed properties, SPD11 advises a maximum of 2 spaces in low access and 3 spaces in high access areas. The development proposes 2 off-street dedicated parking spaces for each property and one visitor space. Whilst not a high access area, the site is close to a local bus route and within walking distance of local shops and amenities.

It should be noted that 2 spaces for each property was considered to be acceptable for the previous scheme for 2 dwellings and was not a reason for refusal. This development would provide an additional visitor space. Given these are maximum standards and that the proposal falls just one short of this maximum provision, therefore parking is considered to be acceptable.

The Highway's section have raised no objection and as such the development is considered compliant with UDP Policy H2/4 and SPD11.

In terms of potential increase of vehicular use on Westholme Road, it is unlikely the proposed scheme would generate significantly more traffic than previously approved for one property, and as such it is considered the intensification of the use of Westholme would not have a detrimental impact on neighboring properties.

Access to the site would be directly from the head of the cul de sac, and this has previously been established as acceptable in principle. The topography of the land is such that it would result in a shared driveway with a 1:10 gradient which would split and lead to the separate parking areas for the dwellings. There would be adequate turning space within the site to enable cars to enter and exit in a forward gear.

The Highways Section are satisfied that sufficient detail has been provided to demonstrate that access, turning and parking would be achievable for the properties, and as such has raised no objection. The development is therefore considered to comply with UDP Policies H2/2, H2/6 and HT2/4.

Response to planning refusal reference 59105

- A reasonable garden area of 8m would be retained to No 62 Peveril Close
- The scale, massing and design of the property would be in keeping with the character of the street scene and the surrounding residential properties
- The reduction in the height of the properties and the increase in depth of the rear garden areas would result in an acceptable relationship to Nos 54 and 60 Peveril Close.
- Sufficient access arrangements and levels details have been provided.

## Response to objectors -

- A condition has been included which would require a drainage scheme, incorporating SuDS, to be submitted to the Local Planning Authority for approval.
- The issue raised with regards to access, parking, overlooking, levels, privacy and impact on residential amenity have been covered in the above report.
- A right to a view is not a material planning consideration.
- Access for emergency vehicles to the existing properties on Westholme Road would not be compromised or be any different to the current situation.
- The projection of the ground floor side extension to No 62 Peveril is relatively minor and would not affect the assessment of the proposal in terms of impact on No 89, or the surrounding properties.
- No 89 Peveril Close would be more than 50m away from the side elevation of the nearest property and as such impact on their outlook and light to their property is considered not to be significantly affected by the position of the proposed dwellings.
- The length of construction time (providing the development is started within the statutory 3 year period) and the location of skips and construction vehicles is not a material planning consideration.

Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The proposal complies with the development plan and would improve the economic, social and environmental conditions of the area. It therefore comprises sustainable development and the Local Planning Authority worked proactively and positively to issue the decision without delay. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

Recommendation: Approve with Conditions

#### **Conditions/ Reasons**

1. The development must be begun not later than three years beginning with the date of this permission.

Page 118

<u>Reason</u>. Required to be imposed by Section 91 Town & Country Planning Act 1990.

- 2. This decision relates to drawings numbered Red/blue edge location plan; Topographical Survey 25045/01 and 02; Proposed plans and elevations dwg 01; Proposed site sections dwg 02; Proposed site plan and proposed levels dwg 03; Revised Design and Access Statement 25th February 2016, and the development shall not be carried out except in accordance with the drawings hereby approved. Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.
- 3. Details/Samples of the materials( bricks/roof tiles/openings) to be used in the external elevations, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials shall be used for the construction of the development.
  Reason. No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policy EN1/2 Townscape and Built Design and H2/1 The Form of New Residential Development.
- 4. Notwithstanding the terms of the Town and Country Planning (General Permitted Development) Order 2015, no development shall be carried out within the terms of Classes A to F of Part 1 of Schedule 2 of the Order, without the prior written consent of the Local Planning Authority.
  Reason. To ensure that future inappropriate alterations or extensions do not occur pursuant to policies of the Bury Unitary Development Plan H2/1 The Form of Residential Development, H2/2 The layout of New Residential Development, H2/6 Garden and Backland Development and H2/3 Extensions and Alterations.
- 5. Where during any works on site, unforeseen contamination is suspected or found, or contamination is caused, works on the site shall cease and the Local Planning Authority shall be notified immediately. The developer shall then produce a risk assessment and submit remediation proposals, if required, for approval to the Local Planning Authority. On approval of the remediation strategy, the development shall then be carried out in accordance with the approved details and process including any required timescales.
  Reason. To secure the satisfactory development of the site in terms of human health and the wider environment and pursuant to National Planning Policy Framework Section 11 Conserving and enhancing the natural environment.
- 6. No development shall commence unless and until details of the surface water drainage proposals have been in accordance with the submitted SuDS statement and Flood Risk Assessment and be based on the hierarchy of drainage options in the National Planning Practice Guidance and be designed in accordance with the Non-Statutory Technical Standards for Sustainable Drainage Systems (March 2015). This must include appropriate calculations and test results to support the chosen solution. Details of proposed maintenance arrangements should also be provided. The approved scheme only shall be implemented and thereafter maintained.
  - <u>Reason</u>. The current application contains insufficient information regarding the proposed drainage scheme to fully assess the impact. To promote sustainable development pursuant to chapter 10 meeting the challenge of climate change, flooding and coastal change of the NPPF.
- 7. No development shall commence unless and until a 'Construction Traffic Management Plan' (CTMP) has been submitted to and approved by the Local Planning Authority and shall confirm/provide the following:
  - Arrangements for the turning and manoeuvring of vehicles within the curtilage of the site;

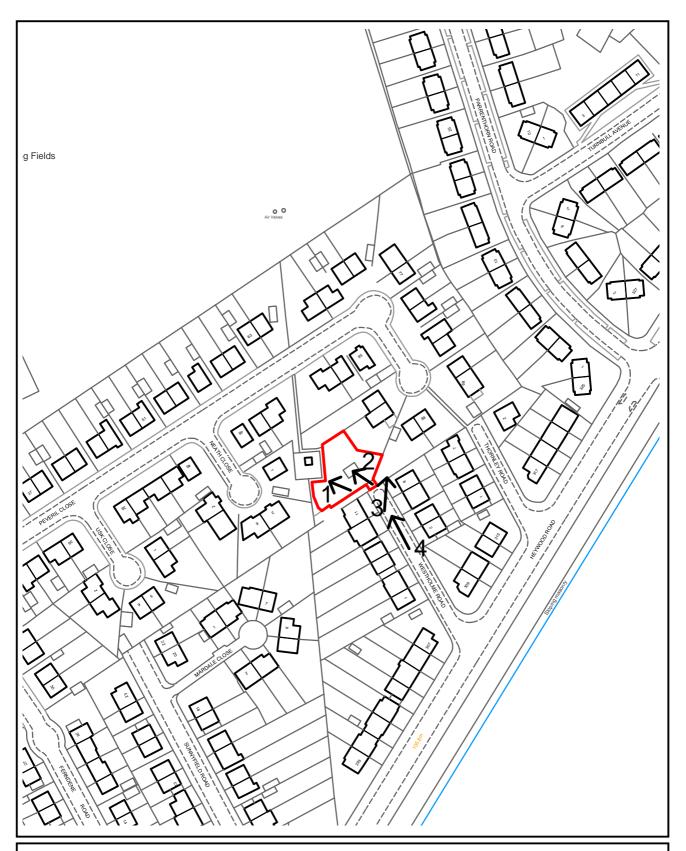
- Parking on the site or on land within the applicant's control of operatives' and construction vehicles together with storage on site of construction materials.
   Reason. To mitigae the impact of the construction traffic generated by the proposed development onthe adjacent residential streets and ensure adequate off-street car parking provision and matterials storage arrangements for the duration of the construction period, in the interests of highway safety pursiant to Bury Unitary Development Plan Policies EN1/2 Townscape and Built Design and HT4 New Development.
- 8. No development shall commence unless and until details have been submitted to and approved by the Local Planning Authority to cover measures to ensure that all mud and other loose materials are not carried on the wheels and chassis of any vehicles leaving the site and measures to minimise dust nuisance caused by the operations. The approved details shall be implemented and maintained thereafter during the period of construction.
  Reason. To ensure that the adopted highways are kept free of deposited material from the ground works operations pursuant to Bury Unitary Development Plan Policy EN1/2 Townscape and Built Design.
- 9. The proposed vehicular access arrangements indicated on approved plan reference 03 Revision B, incorporating the construction of a new footway crossing and all associated highway remedial works to the footway and adjacent footway crossings, shall be implemented to an approved specification and to the written satisfaction of the Local Planning Authority prior to the dwellings hereby approved being occupied and thereafter maintained at all times.

  Reason. To ensure good highway design and maintain the integrity of the adopted highway, in the interests of highway safety pursuant to Bury Unitary Development Plan Policies H2/2 The Layout of New Residential Development and HT6/2 Pedestrian/Vehicular Conflict.
- The turning facilities indicated on approved plan reference 03 Revision B shall be provided before the dwellings are first occupied and the areas used for the manoeuvring of vehicles shall subsequently be maintained free of obstruction at all times.
  <u>Reason</u>. To minimise the standing and turning movements of vehicles on the highway in the interests of road safety H2/2 The Layout of New Residential development and HT6/2 Pedestrian/Vehicular Conflict.
- 11. The car parking indicated on the approved plan reference 01 Revision B shall be surfaced, demarcated and made available for use prior to the development hereby approved being brought into use and thereafter maintained at all times.

  Reason. To ensure adequate off street car parking provision in the interests of road safety pursuant to policies H2/2 The layout of New Residential Development and HT2/4 Car Parking and New Development of the Bury Unitary Development Plan.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320** 

# Viewpoints



## PLANNING APPLICATION LOCATION PLAN

APP. NO 59713

ADDRESS: Land at rear of 62 Peveril Close

**Whitefield** 

Planning, Environmental and Regulatory Services

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## 59713

## Photo 1



Photo 2



Photo 3

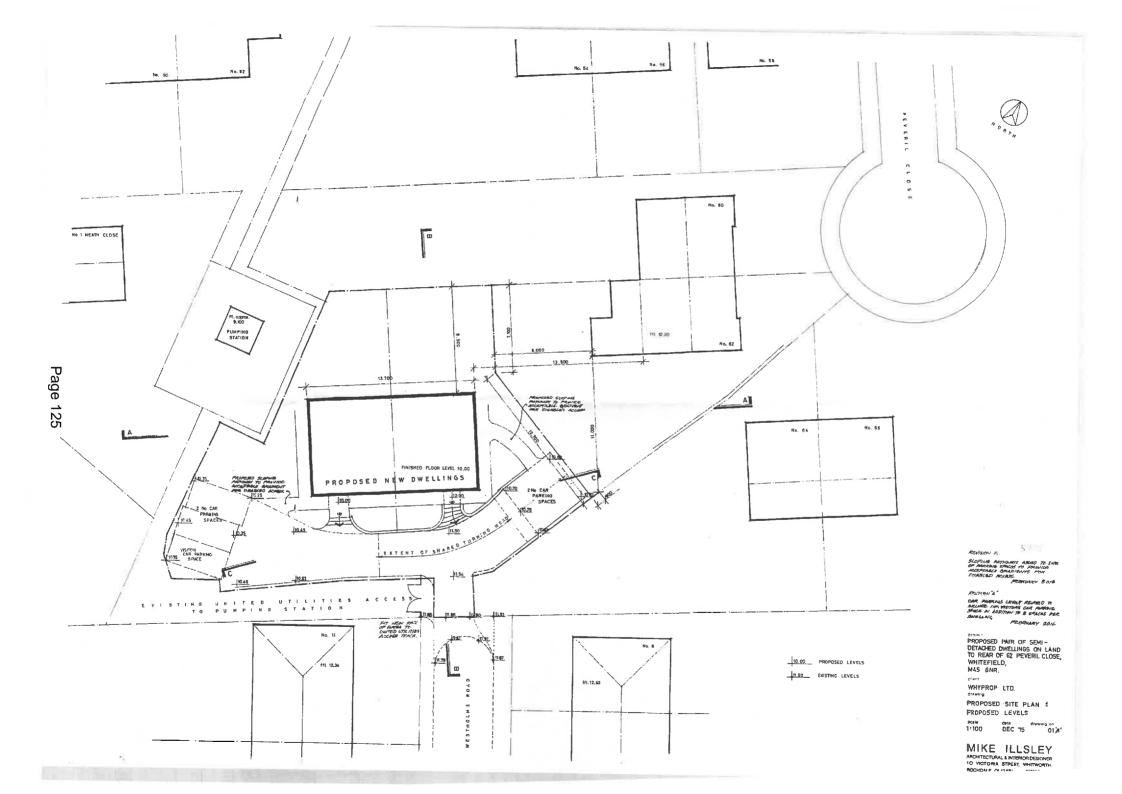


Photo 4



Photo 5



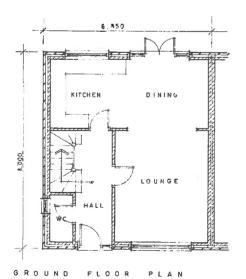


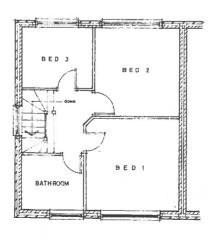












FIRST FLOOR PLAN

PROPOSED WORKS

Form 2 no. semi-detached dwellings with associated vehicular access and two no. parking spaces per dwelling.

WALLS

New external walks to be constructed using facing brickwork, type, colour, texture and size to be agreed.

WINDOWS & DOORS

New windows to be powder coated, self finished, metal framed, double glazed units.

New external doors to be self finished, double glazed, set in self finished, powder coated, metal frames.

ROOF

New roof to be finished with concrete interlocking tiles. Colour and specific type to be agreed.

Fit new upvc gutters, fascies, soffits, bergeboerds, rain water pipes, etc.

EXTERNAL WORKS

Wastholme Road to be extended into site to form a new turning lead.

Turning head to be surfaced with termac finish to match Weatholme Road and defined using concrete edgings set to level of adjacent road surface.

Access drives and 2 no. parking spaces per dwelling to be formed using porous surfacing and concrete kerb edgings.

Proposed levels of turning head and access drives to be finalised or site to reduce impact of level differential between proposed dwellings and existing level of Westholme Road.

Existing detected garage to be completely removed from site.

Form perimeter permeable paving to dwellings approximately 900 mm wide but increasing to accommodate waste bins locally to rear corners of dwellings. Bin stores to have treated, vertically boarded streen feedback expensionally 1200 mm bins.

Form new 1.800 mm high, vertically boarded, treated timber fencing to north east and north west boundaries (separating gardens to number 62 and 60 respectively).

Existing fencing to south east boundaries to be retained and made good where necessary.

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ROOF PLAN

59713

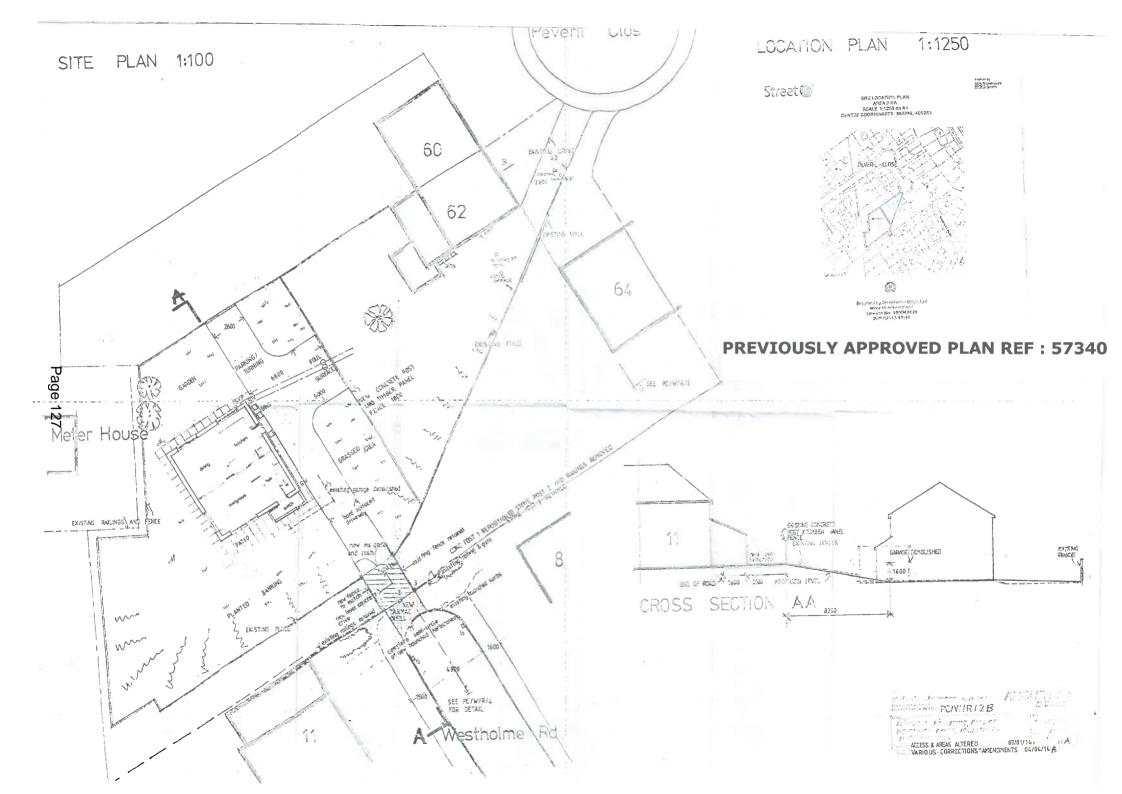
PROPOSED PAIR OF SEMI -DETACHED DWELLINGS ON LAND TO REAR OF 62 PEVERIL CLOSE WHITEFIELD, M45 6 NR.

WHYPROP LTD.

diawing
PROPOSED PLANS &
ELEVATIONS

1:100, 1:50 DEC, 15 01

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Ward: Whitefield + Unsworth - Unsworth Item 10

**Applicant:** H3G Ltd & EE Ltd

Location: Land at junction of Sunny Bank Road and Wastdale Avenue Bury, BL9 8HJ

**Proposal:** Prior notification of proposed telecomunications development comprising of

replacement 10 metre monopole with 14.7 metre phase 4 monopole and 1 no.

additional equipment cabinet

**Application Ref:** 59714/Telecom **Target Date:** 29/03/2016

Determination (56 Days )

**Recommendation:** Approve with Conditions

## Description

The site is a grass verge at the back edge of a pavement which is located at the junction of Sunnybank Road and Wastdale Avenue, infront of the Sunnybank Service Station. The site is within a Local Shopping Centre (UDP Policy S1/4) with a row of shops to the west and opposite to the north. To the east and south are residential properties.

The application seeks the erection of a 14.7m high telecommunications mast which would replace the existing 10m high mast, and is required for a site upgrade to add additional 4G coverage. The mast would contain 3 antenna within a shroud at the top pole and it would have a light grey finish.

It is also proposed to site an additional equipment cabinet on the north eastern side of the existing cabinet. It would be 2.1m high and the same grey colour as the mast.

The applicant has confirmed the existing pole is 10m in height, not 12.5m as granted in the 2005 approval reference 44811.

## **Relevant Planning History**

44811 - Telecommunications installation - 12.5m high slimline streetworks monopole, 3 antennae concealed in a cylindrical shroud, 0.3m dish with ground based equipment cabinet - 27/7/2005.

37570 - Prior approval - 10m street lamp telecommunications column and ancillary apparatus - Granted 2001 (Structure opposite the site).

## **Publicity**

64 letters sent on 3/2/2016 to addresses at Sunnybank Road, Lindale Avenue, Hathaway Road, Ventnor Avenue, Wastdale Avenue, Langdale Drive. Site notice posted 5/2/2015.

Two letters of objection received, from No 84 Sunnybank Road, and by e mail (no address), which raise the following issues;

- There are already two mobile phone masts situated on this junction of a mainly residential area. Are these not already producing enough coverage/emissions for the area?:
- The two telecommunication masts were opposed when they were first sited and they are an eyesore just as much today as when they were erected;
- To suggest they should be higher is an outrage to local residents they are monstrosities that the council allowed to be erected;
- There is so much street traffic on Sunnybank already which was once a nice residential area, with signs everywhere that makes me want to move;

Page 128

Listen to the residents and not large companies.

The objectors have been informed of the Planning Control Committee meeting.

#### Consultations

Traffic Section - No objection.

## **Unitary Development Plan and Policies**

EN1/10 Telecommunications

EN1/2 Townscape and Built Design S1/4 Local Shopping Centres

NPPF National Planning Policy Framework

## **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Principle** - The site already accommodates a monopole and the replacement mast would enable the site to be upgraded to provide 4G coverage without the need for extensive works. The applicant has provided sufficient information to justify the need for the development which would improve network coverage and facilitate mast sharing between operators and as such would demonstrate compliance with the NPPF and UDP Policy EN1/10.

**Health issue** - The NPPF states that applications for telecommunications development should include a statement that self certifies that the cumulative exposure, when operational, will not exceed the International Commission on non-ionising radiation protection guidelines. Local Planning Authorities must determine applications on planning grounds. They should not seek to determine health safeguards if the proposal meets International Commission guidelines for public exposure. In this case, the applicant has indicated that the proposal would meet the ICNIRP guidelines, through the submission of a certificate.

Visual amenity - The replacement mast would be sited on the footprint of the existing mast. The monopole would have a similar slimline and coloured appearance to the existing pole and topped with a shroud covering. The additional height of 4.7m is considered to be relatively minimal and would not impact on the visual amenity of the area or street scene, as it would be viewed against the backdrop of commercial buildings and not visually perceptible from short or long range views.

The equipment cabinet would be sited adjacent to the existing cabinet, set against the back edge of pavement and would be lower in height. It would be the same colour as the proposed monopole and similar to that of the existing cabinet, and as such considered not to significantly add to street furniture.

As such, it is considered the proposed development would not have an significant adverse impact on the visual amenity of the area and would comply with EN1/2, EN1/10 and the NPPF.

**Highways issues** - The mast would be sited on the footprint of the existing structure, set against the back edge of pavement and grass verge. Similarly, the cabinet would be set back from the pedestrian footpath which in this location is wider than the standard pavement widths and would allow sufficient space for pedestrians to pass without adverse safety

issues.

The Highway's Section have raised no objection to the application and as such the development is considered to comply with EN1/10.

## Response to objectors -

- The proposed mast would be a replacement and not an additional structure;
- Impact on the street scene and visual amenity have been covered in the above report.

Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The proposal complies with the development plan and would improve the economic, social and environmental conditions of the area. It therefore comprises sustainable development and the Local Planning Authority worked proactively and positively to issue the decision without delay. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

**Recommendation:** Approve with Conditions

#### **Conditions/ Reasons**

- The development must be begun not later than three years beginning with the date of this permission.
   Reason. Required to be imposed by Section 91 Town & Country Planning Act 1990.
- 2. This decision relates to drawings numbered Site location BRY046 -001 Rev A; Proposed site plan BRY046 -002 Rev A; Proposed elevation A BRY046 -003 Rev A; Cabinet and Antenna Details BRY -004 Rev A; Supplementary Information Form January 2016 ref. BRY046 and the development shall not be carried out except in accordance with the drawings hereby approved.
  Reason. For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.

For further information on the application please contact **Jennie Townsend** on **0161 253-5320** 

# Viewpoints



## PLANNING APPLICATION LOCATION PLAN

APP. NO 59714

**ADDRESS: Land at Sunny Bank Road** 

**Bury** 

Planning, Environmental and Regulatory Services

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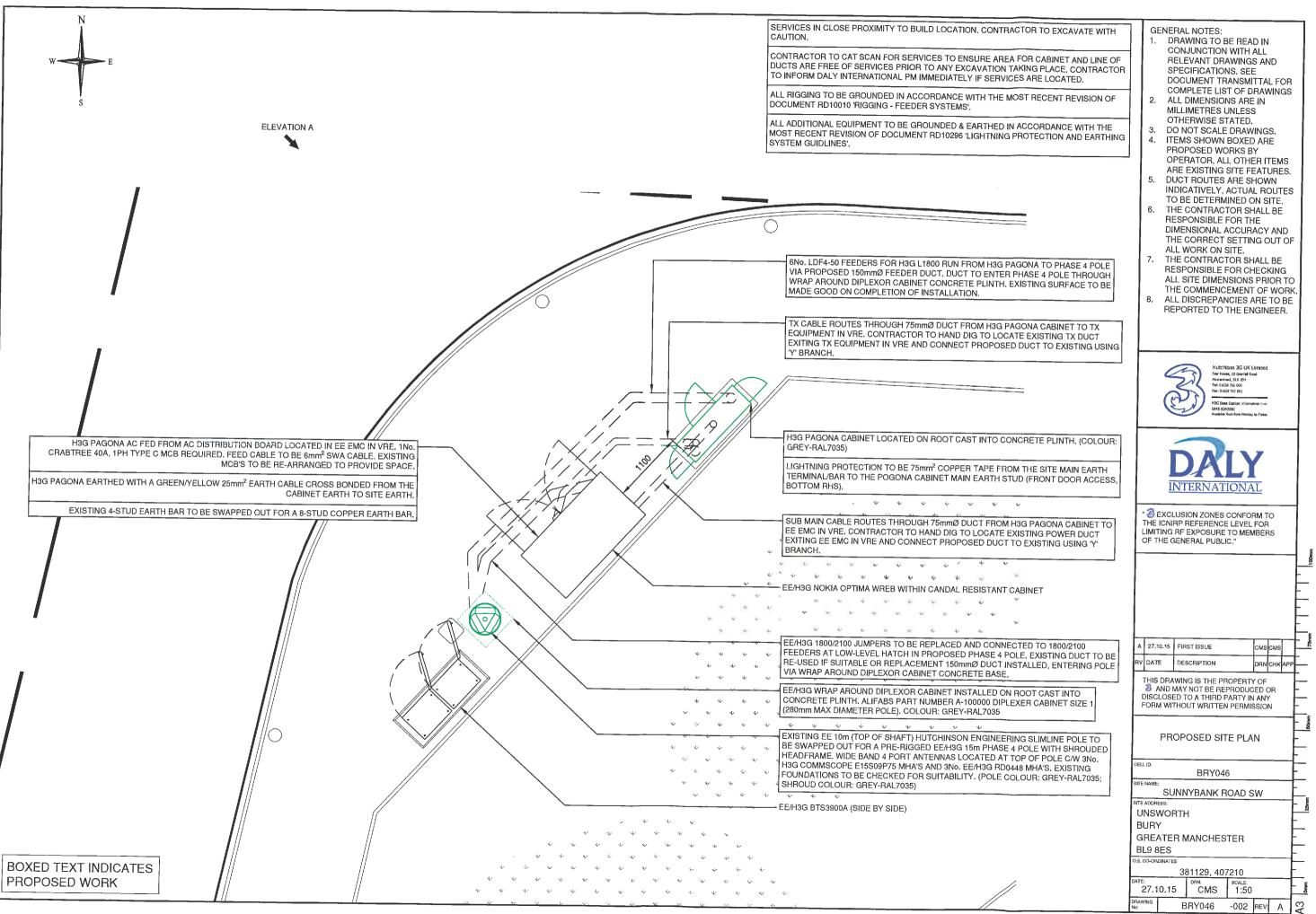
## 59714

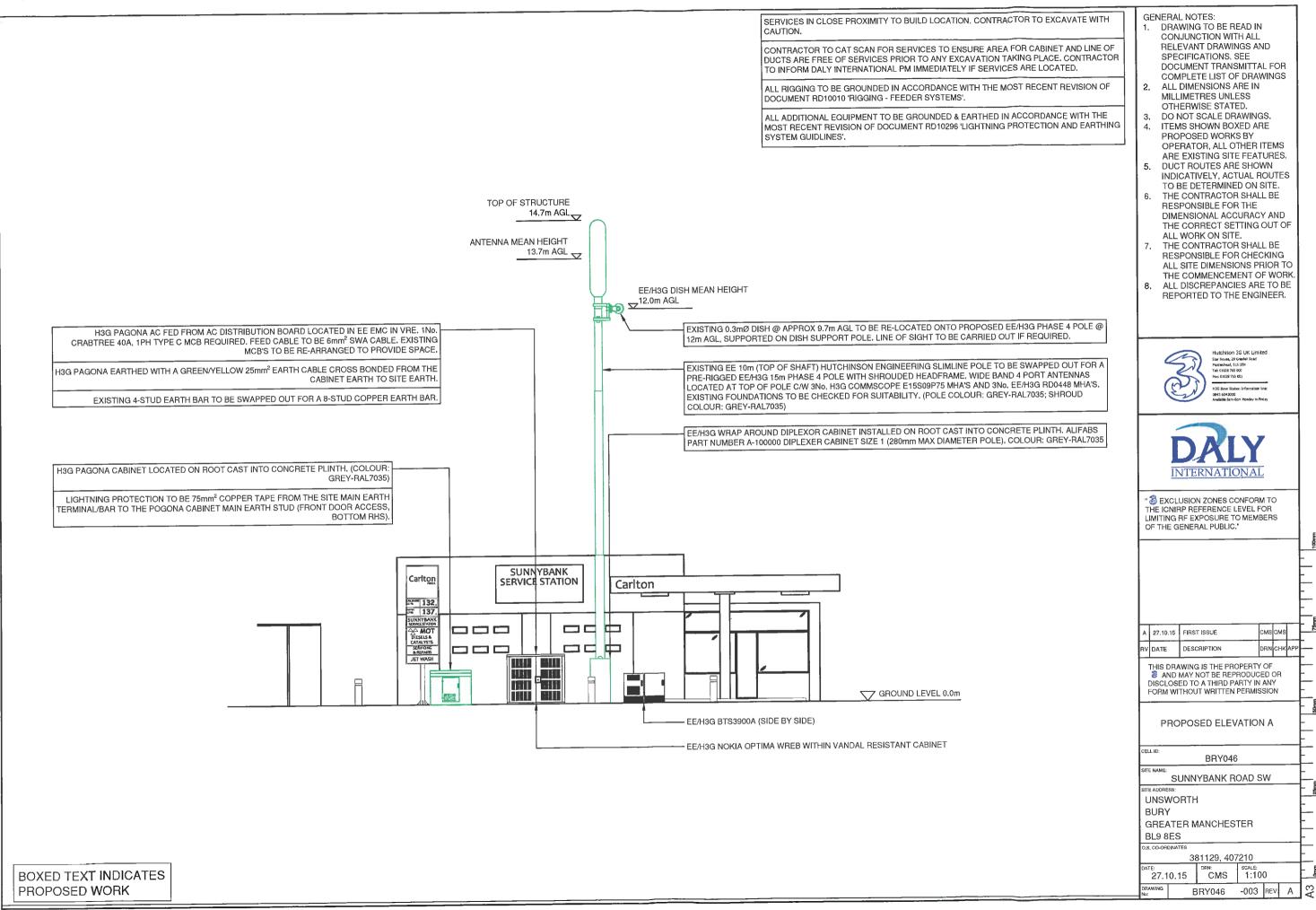
# Photo 1



Photo 2







Ward: Whitefield + Unsworth - Pilkington Park Item 11

Applicant: Mr A Crawford

**Location:** 18 Dales Lane, Whitefield, Manchester, M45 7WW

Proposal: Variation of condition no. 2 (approved drawings) of application 51241 for addition of

rear dormer (resubmission)

**Application Ref:** 59722/Full **Target Date:** 31/03/2016

**Recommendation:** Approve with Conditions

## **Description**

The application relates to a previously approved scheme to erect a detached dwellinghouse in the side garden of 18 Dales Lane, a residential road characterised by detached and semi-detached houses.

The proposal is to retain a second floor dormer at the rear that was not part of the original approved scheme (51241). The extension is constructed in brick with a tiled pitched roof and extends off the side and rear walls of the dwelling and measures 4.5m across. It has a pitched roof extending up to the main ridge and the main roof wraps around the base and side, creating the appearance of a dormer rather than a second floor extension.

The applicant has constructed the dormer in the light of what could be normally built as 'permitted development' if the approved dwelling were occupied. However as the dwelling is not occupied yet, it is not classed as a dwelling and therefore does not currently have any 'permitted development' rights, hence the need for planning approval.

### **Relevant Planning History**

51241 - Erection of a two storey detached dwelling - Approved 29/06/2009

55126 - Application to extend the time limit for implementation of extant planning permission

51241 for erection of 2 storey detached dwelling - Approved 31/07/2012

59116 - Variation of condition no. 2 (approved drawings) of applications 51241 two storey dwelling and 55126 (extension of time for 51241) for addition of rear dormer - Refused 19/10/2015

15/0495 - Enforcement - Not built to approved plan - application received.

### **Publicity**

The following neighbours notified by letter dated 08/02/16.

12 - 20 (Even) and 11 - 17 (odd) Dales Lane, 54 - 66 Ashbourne Grove. Objection received from the resident of 66 Ashbourne Grove on grounds that a three storey house is built and overshadows his garden.

The objector has been notified of the Planning Control Committee.

#### Consultations

None relevant.

### **Unitary Development Plan and Policies**

H2/3 Extensions and Alterations

SPD6 Supplementary Planning Document 6: Alterations & Extensions

NPPF National Planning Policy Framework

### **Issues and Analysis**

The following report includes analysis of the merits of the application against the relevant policies of both the National Planning Policy Framework (NPPF) and the adopted Bury Unitary Development Plan (UDP) together with other relevant material planning considerations. The policies of the UDP that have been used to assess this application are considered to be in accordance with the NPPF and as such are material planning considerations. For simplicity, just the UDP Policy will be referred to in the report, unless there is a particular matter to highlight arising from the NPPF where it would otherwise be specifically mentioned.

**Visual amenity** - When viewed from the rear, the proposed dormer, with a pitched roof that does not extend above the main ridge and the main roof extending around the base and sides, whilst not ideal in terms of proportion, does not appear to be grossly out of keeping with the rear elevation of the house.

On balance, the proposed dormer is considered to be acceptable in terms of visual amenity and complies with UDP Policy and guidance.

**Residential amenity** - With regard to the concerns of the neighbours about overlooking or overshadowing, there is a distance of over 40m between the rear elevation of the new house and the neighbour's houses to the rear, on Ashbourne Grove. This is well in excess of the separation distance required in the Council's adopted guidance. Despite the tree loss on the rear boundary, the proposal is considered acceptable in terms of residential amenity and complies with UDP policy and guidance.

**Objections** - The issues raised by the objector have been addressed in the above report.

Statement in accordance with Article 35(2) Town and Country Planning (Development Management Procedure) (England) (Amendment) Order 2015

The proposal complies with the development plan and would improve the economic, social and environmental conditions of the area. It therefore comprises sustainable development and the Local Planning Authority worked proactively and positively to issue the decision without delay. The Local Planning Authority has therefore implemented the requirement in Paragraphs 186-187 of the National Planning Policy Framework.

**Recommendation:** Approve with Conditions

### **Conditions/ Reasons**

1. This decision relates to drawings numbered (00).001/B, (00).002/B, (10).001/B, (10).002/B and the development shall not be carried out except in accordance with the drawings hereby approved.

<u>Reason.</u> For the avoidance of doubt and to ensure a satisfactory standard of design pursuant to the policies of the Bury Unitary Development Plan listed.

For further information on the application please contact **Tom Beirne** on **0161 253 5361** 

# Viewpoints



## PLANNING APPLICATION LOCATION PLAN

**APP. NO 59722** 

**ADDRESS: 18 Dales Lane** 

Whitefield

Planning, Environmental and Regulatory Services

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## 59722

## Photo





SECOND FLOOR PLAN

Rev Date In'I Description A 10.08.15 DB FIRST ISSUE B 20.01.16 DB RESUBMISSION OF PLANNING APPLICATION 59116



E: dean@vision-architecture.co.uk
W: www.vision-architecture.co.uk

PROJECT

## LAND ADJOINING No18 DALES LANE, WHITEFIELD, M45 7WW

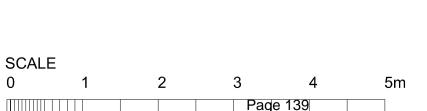
TITLE

## PROPOSED PLANS

DRAWING STATUS							
☐ FEASIBIL	ITY PLAI	NNING	☐ CONTRACT				
☐ TENDER ☐		DING CONTROL	☐ AS BUILT				
SCALE	CONTRACT	DRWG No.	REV				
1:50 @ A1 1:100 @ A3	VA1554	(10).001	В				

GROUND FLOOR PLAN

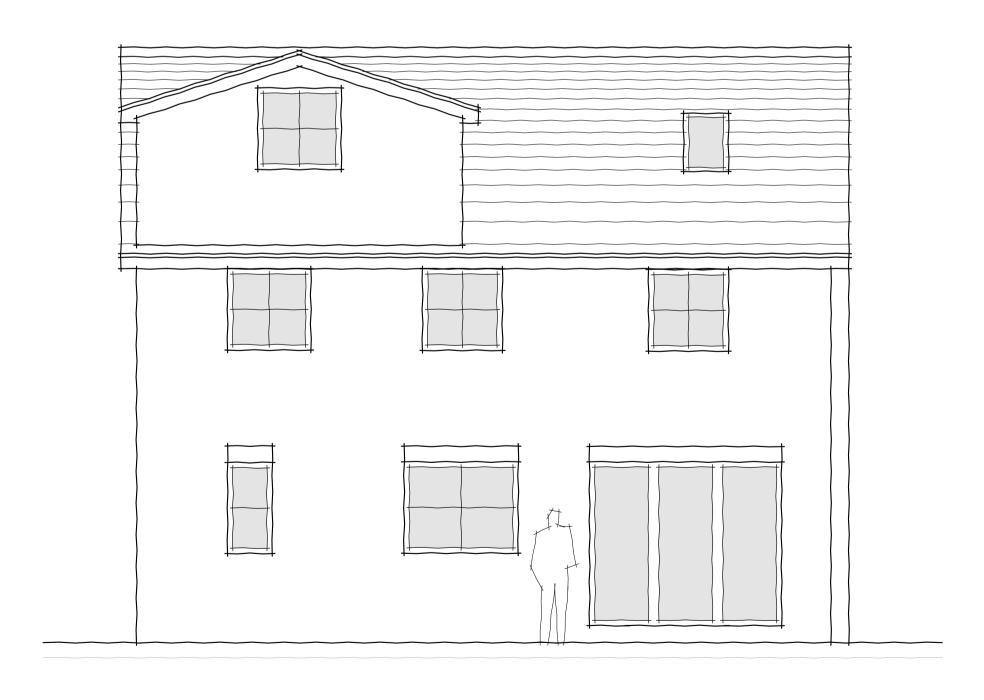
FIRST FLOOR PLAN







FRONT ELEVATION (1)



SIDE ELEVATION (4)

SIDE ELEVATION (3)

LAND ADJOINING No18 DALES LANE, WHITEFIELD, M45 7WW

Vision Architectural Consultancy T: 0161 456 3389 M: 0782 555 6071

E: dean@vision-architecture.co.uk
W: www.vision-architecture.co.uk

PROJECT

Rev Date In'I Description

A 10.08.15 DB FIRST ISSUE

B 20.01.16 DB RESUBMISSION OF PLANNING APPLICATION 59116

PROPOSED ELEVATIONS

TITLE

DRAWING STATUS					
☐ FEASIBIL	ITY PLA	NNING	☐ CONTRACT		
☐ TENDER	☐ BUIL	DING CONTROL	☐ AS BUILT		
SCALE	CONTRACT	DRWG No.	REV		
1:50 @ A1 1:100 @ A3	VA1554	(10).002	В		

SCALE 0 1 2 3 4 5

REAR ELEVATION (2)

# BURY COUNCIL DEPARTMENT FOR RESOURCES AND REGULATION PLANNING SERVICES

PLANNING CONTROL COMMITTEE

15 March 2016

SUPPLEMENTARY INFORMATION

### Item:01 Unit 2, Victoria Retail Park, Victoria Street, Bury, BL8 1LE Application

**No.** 59488

Change of use from Class B1/B8 to any use within Class A1/A3/A5/B1/B8

Nothing further to report.

# Item:02 Land at rear of 7-11 Carisbrook Avenue, Whitefield, Manchester, M45 6UP Application No. 59509

Erection of 1 no. bungalow

Nothing further to report

# Item:03 Summerseat House, Summerseat Lane, Ramsbottom, Bury, BL0 9UD Application No. 59596

Internal and external alterations of Summerseat House and including stable block, kitchen/dining block and link detached teaching block to create a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking works for 114 spaces and landscaping

### **Amended Condition (3)**

To require details/samples of materials for areas of hardstanding and parking to be approved prior to commencement of development.

3. Details/Samples of the materials to be used in the external elevations and surfacing, including all fenestration and areas of hardstanding and parking, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials shall be used for the construction of the development.

<u>Reason</u>. No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policies EN1/1 Visual Amenity and EN2/3 Listed Buildings.

### Item:04 480 Bolton Road West, Ramsbottom, Bury, BL0 9RU Application No. 59630

Demolition of existing dwelling and erection of 2 no. dwellings

#### Clarification.

**Access** - Rather than a shared access as mentioned in the issues section, each dwelling would have an access onto Bolton Road West as shown in the proposed site plan.

# Item:05 William Kemp Heaton Centre, 1 Howarth Close, Bury, BL9 9SB Application No. 59636

Demolition of existing day care centre and the erection of 60 no. extra care apartments, communal facilities and external works

### Consultations

**Greater Manchester Police - Design for Security** - No objection in principle. Recommend a single pedestrian access into the site; signage to the car park and enclosure of the car park with walls/railings; ground floor external patio doors should not be accessible.

**Response by applicant** - The entrance to the site would be delineated by brick walling; details of signage to be submitted at a later date; apartment patios to be overlooked by a communal patio, protected by a 2.1m high protection fence and cctv.

#### Plane

Site plan included to show the location of Bronte Avenue.

## Item:06 Summerseat House, Summerseat Lane, Ramsbottom, Bury, BL0 9UD Application No. 59645

Listed Building Consent - Internal and external alterations of Summerseat House and including stable block, kitchen/dining block and link detached teaching block to create a development & training centre (DTC); Demolition of detached single storey teaching block and addition of new enclosed link corridor, associated car parking works for 114 spaces and landscaping

### Amended condition (3) -

To require details/samples of materials for areas of hardstanding and parking to be approved prior to commencement of development.

3. Details/Samples of the materials to be used in the external elevations and surfacing, including all fenestration and areas of hardstanding and parking, together with details of their manufacturer, type/colour and size, shall be submitted to and approved in writing by the Local Planning Authority before the development is commenced. Only the approved materials shall be used for the construction of the development.

<u>Reason</u>. No material samples have been submitted and are required in the interests of visual amenity and to ensure a satisfactory development pursuant to UDP Policies EN1/1 Visual Amenity and EN2/3 Listed Buildings.

# Item:07 Site of Olives Paper Mill, Tottington Road, Bury, BL8 1RU Application No. 59693

Application to remove planning obligation under Section 106A of the Town and Country Planning Act 1990 to provide a bridge link across the Kirklees Brook

This item is deferred to the April Planning Control Committee meeting so the comments from Design for Security (which represents the Greater Manchester Police), which were received yesterday, can be fully considered and assessed as part of the application to discharge the planning obligations.

### Item:08 Moorgate Retail Park, Bury, BL9 7AQ Application No. 59699

28 No. non-illuminated pole mounted car park management signs (retrospective)

### **Publicity**

Two further objections have been received. Their concerns in summary are:-

- Object to the signs and cameras at this site. The ANPR system is notoriously unreliable. There have been many occasions when people have been to a shop twice and the camera has only registered them entering the first time and leaving the second time, making them appear to have overstayed the limit.
- There is insufficient regulation of these companies as it is self-regulated and corrupt. It is therefore unacceptable to allow this practise until proper Government regulation is put in place in order to protect peoples' rights.
- Advertisement consent for the 28 signs should have been requested when parking eye took over.
- Although there may be 28 signs on the site there is still only 1 exit and during busy periods customers cannot get off the site within the 2 hour timescale due to the layout
- The car park should be properly managed using barriers.
- The simple fact is a company as big as this should have known consent was needed and the fact they did not get this and continued to charge customers unlawfully isn't acceptable.
- Giving consent undermines the fact they've been trading for years without consent.

### Response to objection

The issues with regard to the application being retrospective are addressed in the main report.

The cameras are not part of this application.

The regulation of companies, the layout of the site or use of barriers are not planning matters for consideration under this advertisement application.

# Item:09 Land at rear of 62 Peveril Close, Whitefield, Manchester, M45 6NR Application No. 59713

Erection of 2 no. semi-detached dwellings (resubmission)

#### **Publicity**

One letter of objection received from No 54 Peveril Close:

- The dwelling would be on higher land than ours, ugly and out of keeping with the rest of the properties;
- The builders have already left a mess in the garden and there is liter and fencing all over the place. Damage has been caused to the fence next to them, and not bothered to repair it, appears they do not care about the area;
- If damage is caused to one of the water pipes it will be left to the Council to put right;
- The garden is not big enough to accommodate a double property leaves no privacy for us;
- The opening in the cul de sac will make our back gardens unsafe and publicly accessible we should be allowed some privacy in our gardens.

### Response to objector:

 The issues raised of impact on residential amenity have been covered on the Officer Report.

- Damage to property is a private matter and not a material planning consideration;
- The opening of Westholme Road to create an access would not be accessible to members of the public.

# Item:10 Land at junction of Sunny Bank Road and Wastdale Avenue Bury, BL9 8HJ Application No. 59714

Prior notification of proposed telecomunications development comprising of replacement 10 metre monopole with 14.7 metre phase 4 monopole and 1 no. additional equipment cabinet

Nothing further to report

18 Dales Lane, Whitefield, Manchester, M45 7WW Application No. 59722 Variation of condition no. 2 (approved drawings) of application 51241 for addition of rear dormer (resubmission)

#### Additional conditions.

Required to maintain consistency with the previous approval.

- 2. All instances of contamination encountered during the development works which do not form part of an approved Remediation Strategy shall be reported to the Local Planning Authority (LPA) immediately and the following shall be carried out where appropriate:
- Any further investigation, risk assessment, remedial and / or protective works shall be carried out to agreed timescales and be approved by the LPA in writing;
- A Site Verification Report detailing the conclusions and actions taken at each stage of the works including validation works shall be submitted to, and approved in writing by, the LPA prior to the development being brought into use.

Reason. No information regarding contamination encountered (if any) has been submitted to the Local Planing Authority and to secure the satisfactory development of the site in terms of human health, controlled waters and the wider environment and pursuant to Planning Policy Statement 23 - Planning and Pollution Control.

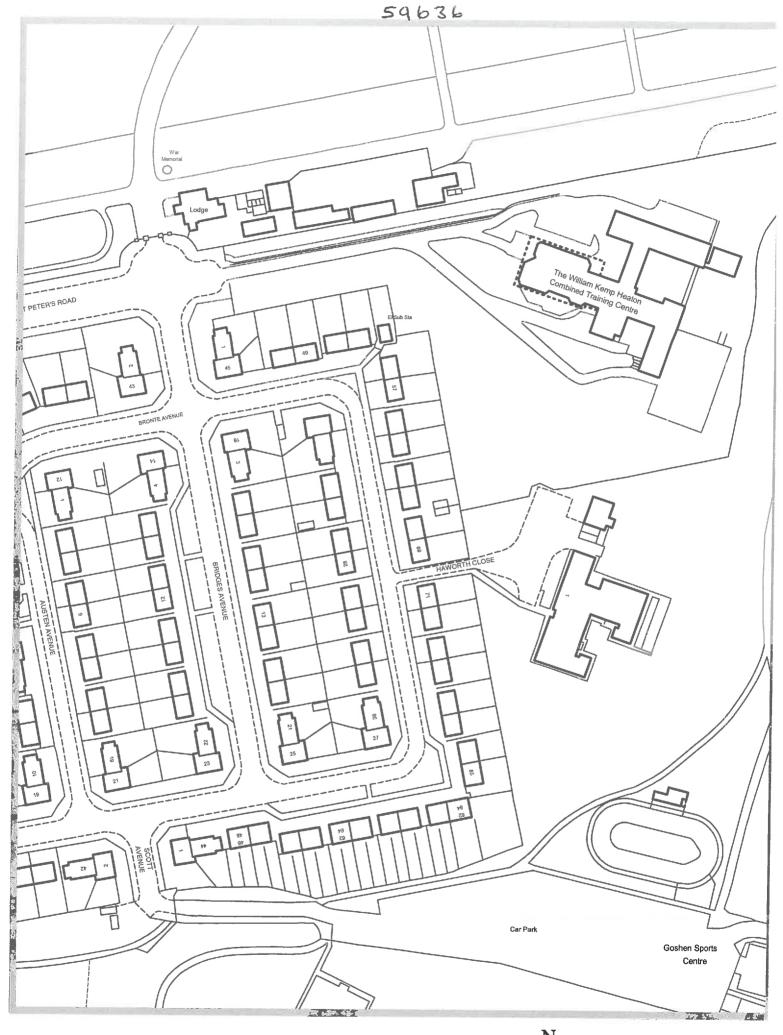
- 3. The turning facilities at the front, indicated on the approved plans shall be maintained free of obstruction at all times.
- <u>Reason</u>. To minimise the standing and turning movements of vehicles on the highway in the interests of road safety.
- 4. The proposed driveway and paved area at the front of the property shall be constructed of permeable/porous materials as set out in the Dept of Communities and Local Government publication "Guidance on the Permeable Surfacing of Front Gardens".

Reason. To secure the satisfactory development of the site pursuant to Policy EN1/2 - Townscape and Built Design of the Bury Unitary Development Plan.

### Agenda item 7 - Development Management Validation Checklist Criteria

On pages 176, 177, 178, the text under the respective titles should read: Please note that if the application is submitted electronically via the Planning Portal your application will be processed quicker. Please only submit a paper copy of an application as a last resort and if you have any doubts about what is needed, please contact us before you submit your application.

Under Section 2 – Planning Obligations on page 182 of the Local Requirements, the section relating to Employment land contributions is at section 23, not section 24.



SCALE: 1:1250 DATE: 14/03/2016
Page 147
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### REPORT FOR DECISION



Agenda I tem

5

DECISION OF:	PLANNIN	IG CONTROL COMMITTEE		
DATE:	15 March	2016		
SUBJECT:	DELEGATED DECISIONS			
REPORT FROM:	HEAD OF DEVELOPMENT MANAGEMENT			
CONTACT OFFICER:	DAVID M			
TYPE OF DECISION:	COUNCIL			
FREEDOM OF INFORMATION/STATUS:	This paper	is within the public domain		
SUMMARY:	The report lists: Recent delegated planning decisions since the last PCC			
OPTIONS & RECOMMENDED OPTION	The Committee is recommended to the note the report and appendices			
IMPLICATIONS:				
Corporate Aims/Policy Framework:		Do the proposals accord with the Policy Framework? Yes		
Statement by the S151 Officer: Financial Implications and Risk Considerations:		Executive Director of Resources to advise regarding risk management		
Statement by Executive Director of Resources:		N/A		
Equality/Diversity implications:		No		
Considered by Monitoring	Officer:	N/A		
Wards Affected:		All listed		
Scrutiny Interest:		N/A Page 149		

### TRACKING/PROCESS

### DIRECTOR:

Chief Executive/ Strategic Leadership Team	Executive Member/Chair	Ward Members	Partners
Scrutiny Committee	Committee	Council	

### 1.0 BACKGROUND

This is a monthly report to the Planning Control Committee of the delegated planning decisions made by the officers of the Council.

### 2.0 CONCLUSION

That the item be noted.

### List of Background Papers:-None

#### Contact Details:-

David Marno, Head of Development Management Planning Services, Department for Resources and Regulation 3 Knowsley Place Bury BL9 0EJ

Tel: 0161 253 5291

Email: <u>d.marno@bury.gov.uk</u>

# Planning applications decided using Delegated Powers Between 08/02/2016 and 06/03/2016



Ward: Bury East

Application No.: 59543 App. Type: FUL 16/02/2016 Approve with Conditions

Location: 2 Cook Street, Bury, BL9 ORP

**Proposal:** Change of use of part of ground floor from shop (Class A1) to hot food takeaway (Class A5);

Canopy at rear

Application No.: 59609 App. Type: FUL 25/02/2016 Approve with Conditions

Location: Unit 6 Kay Gardens, 7-11 Market Street, Bury, BL9 OBL

**Proposal:** Redecoration of existing shop front

Application No.: 59610 App. Type: ADV 25/02/2016 Approve with Conditions

Location: Unit 6 Kay Gardens, 7-11 Market Street, Bury, BL9 OBL

Proposal: 4 No. internally illuminated fascia signs and 1 no. internally illuminated projecting sign

Application No.: 59665 App. Type: FUL 23/02/2016 Approve with Conditions

Location: 5 Kelwood Avenue, Bury, BL9 6TP

**Proposal:** Two storey side extension and single storey rear extension

Application No.: 59709 App. Type: FUL 03/03/2016 Approve with Conditions

Location: 44 James Street, Bury, BL9 7EG

Proposal: Loft conversion with rear dormer and 2 no. velux roof lights to front elevation

Ward: **Bury East - Moorside** 

**Application No.:** 59656 **App. Type:** FUL 03/03/2016 Approve with Conditions

Location: 71 Rochdale Old Road, Bury, BL9 7LP

**Proposal:** Single storey rear extension

Application No.: 59671 App. Type: FUL 01/03/2016 Approve with Conditions

Location: 1-97 Goldfinch Drive, Bury, BL9 6JT

**Proposal:** Replacement boundary walls and fencing to No.s 1 to 97 inclusive Goldfinch Drive.

Part retrospective for new existing replacement boundary walls and fencing to No.s 1 to 10 inclusive Goldfinch Drive; proposed new boundary walls and fencing to No.s 11 to 17 inclusive Goldfinch Drive with same design and materials as No.s 1 to 10 Goldfinch Drive; proposed new

boundary walls and fencing to No.s 18 to 97 inclusive Goldfinch Drive.

Application No.: 59723 App. Type: FUL 03/03/2016 Approve with Conditions

Location: 59 Fairlands Road, Bury, BL9 6QB

**Proposal:** Single storey rear extension (part retrospective)

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Ward: **Bury East - Redvales** 

**Application No.:** App. Type: FUL 25/02/2016 Refused 59638

38 Manchester Old Road, Bury, BL9 OTR Location:

Proposal: Erection of spiral external staircase to access (retrospective)

Application No.: 59697 App. Type: FUL 03/03/2016 Approve with Conditions

7 Whelan Avenue, Bury, BL9 9QD Location:

Proposal: Single storey extension at rear

Application No.: 59708 App. Type: FUL 03/03/2016 Approve with Conditions

41 Dorset Drive, Bury, BL9 9DN Location:

Proposal: Single storey rear extension and additional window to existing gable elevation

Application No.: 59710 App. Type: FUL 03/03/2016 Approve with Conditions

5 Harrington Close, Bury, BL9 9GH Location:

Proposal: First floor extension at front; Single storey extension at rear and widening of driveway to

accommodate 2 no. vehicles

Ward: **Bury West - Church** 

Application No.: App. Type: FUL 59664 23/02/2016 Approve with Conditions

58 Holcombe Avenue, Bury, BL8 2RN Location:

Proposal: Two storey extension at side/rear and single storey extension at rear; Front porch

Ward: **Bury West - Elton** 

Application No.: 59545 App. Type: FUL 16/02/2016 Approve with Conditions Former Units 24a & 24b, Woolfold Trading Estate, Alston Street, Bury, BL8 1SB

Location:

Proposal: Erection of 3 no. new industrial units and offices (Classes B1a & B1c)

Application No.: 59649 App. Type: FUL 23/02/2016 Approve with Conditions

1 Burrs Close, Bury, BL8 1JT Location:

Proposal: Single storey extension at rear

Application No.: 59688 App. Type: FUL 25/02/2016 Approve with Conditions

6 Brandlesholme Close, Bury, BL8 1AE Location:

Proposal: First floor extension over garage

**North Manor** Ward:

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**Application No.:** 59555 **App. Type:** FUL 08/02/2016 Approve with Conditions

Location: 14 Ashborne Drive, Summerseat, Bury, BL9 5PD

Proposal: Two storey side extension

**Application No.:** 59603 **App. Type:** FUL 09/02/2016 Approve with Conditions

Location: 114 Railway Street, Summerseat, Bury, BL9 5QD

Proposal: Demolition of existing lean to at side and erection of two storey extension at side

Application No.: 59687 App. Type: LDCP 16/02/2016 Lawful Development

Location: 10 Station Road, Greenmount, Bury, BL8 4BJ

**Proposal:** Certificate of lawfulness for proposed single storey rear extension

Ward: **Prestwich - Holyrood** 

**Application No.:** 59531 **App. Type:** FUL 25/02/2016 Approve with Conditions

Location: 11 Sandgate Road, Whitefield, Manchester, M45 6WG

**Proposal:** Single storey extension at front and side

**Application No.:** 59582 **App. Type:** FUL 12/02/2016 Approve with Conditions

Location: 13 Guest Road, Prestwich, Manchester, M25 3DJ

Proposal: Conversion of existing cellar with installation of lightwell and creation of stepped access at side

Application No.: 59681 App. Type: FUL 25/02/2016 Approve with Conditions

Location: 27 St Margarets Close, Prestwich, Manchester, M25 2LY

**Proposal:** Two storey extension at side

Application No.: 59738 App. Type: CON 01/03/2016 Raise No Objection

Land at Hares Hill Farm, Hareshill Road, Heywood. OL10 2TB

Proposal: Article 18 Consultation from Rochdale Council - Variation of conditon 2 of planning permission

14/00779/VRCON in order to allow a two year extension (until 11 February 2018) to the period for the deposit of materials and restoration of the site in connection with a development for the construction of equestrian facilities, stables for 40 horses and associated development, horse

cross country track and formation of fishing lodges for recreational use

Ward: **Prestwich - Sedgley** 

**Application No.:** 59396 **App. Type:** FUL 18/02/2016 Approve with Conditions

Location: Unit B The Village Workshops, George Street, Prestwich, Manchester, M25 8WB

Proposal: Retrospective application for change of use from storage and distribution (Class B8) to retail

club warehouse (Sui Generis)

**Application No.:** 59462 **App. Type:** FUL 16/02/2016 Approve with Conditions

**Location:** Hilton House, Bland Road, Prestwich, Manchester, M25 9WL

**Proposal:** Erection of boundary wall and gates

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**Application No.:** 59569 **App. Type:** FUL 10/02/2016 Approve with Conditions

Location: 15 Meade Hill Road, Prestwich, Manchester, M25 0DH

**Proposal:** Two storey rear extension

**Application No.:** 59607 **App. Type:** FUL 16/02/2016 Approve with Conditions

Location: 14 Bland Road, Prestwich, Manchester, M25 9WL

Proposal: Single storey extension at side and rear with part conversion of basement as storage area

Application No.: 59612 App. Type: FUL 03/03/2016 Approve with Conditions

Location: 4 Breeze Mount, Prestwich, Manchester, M25 OAH

Proposal: Single/two storey extensions at side and rear

Application No.: 59618 App. Type: FUL 25/02/2016 Refused

Location: 30 & 32 Parksway, Prestwich, Manchester, M25 OJB

Proposal: Two storey extension at side/rear, first floor extension at rear and single storey extensions at

front and rear (no. 30 Parksway); Raise ridge height of roof with roof extension, loft

conversion and dormers at front and rear (nos. 30 & 32 Parksway)

Application No.: 59637 App. Type: FUL 25/02/2016 Approve with Conditions

Location: 9 Windsor Crescent, Prestwich, Manchester, M25 0DD

**Proposal:** Single storey and first floor extensions to side and rear

Application No.: 59652 App. Type: GPDE 09/02/2016 Prior Approval Not Required - Extension

Location: 37 Tewkesbury Drive, Prestwich, Manchester, M25 OHR

Proposal: Prior notification of proposed single storey extension at rear

**Application No.:** 59660 **App. Type:** FUL 12/02/2016 Approve with Conditions

**Location:** 2 Balmoral Grange, Prestwich, Manchester, M25 0GZ

**Proposal:** Retrospective application for single storey rear extension

Application No.: 59672 App. Type: GPDE 18/02/2016 Prior Approval Not Required - Extension

Location: 10 Meade Hill Road, Prestwich, Manchester, M25 0DJ

Proposal: Prior notification of proposed single storey extension at rear

Application No.: 59698 App. Type: FUL 03/03/2016 Refused

Location: 3 Cranbrook Drive, Prestwich, Manchester, M25 OJZ

**Proposal:** Raising of roof ridge height by 955mm with roof extension and dormer at rear (resubmission)

Ward: **Prestwich - St Mary's** 

Application No.: 59629 App. Type: FUL 12/02/2016 Approve with Conditions

Location: 9 Sandy Meade, Prestwich, Manchester, M25 9PR

**Proposal:** Single storey extension at rear and alterations to external steps and driveway

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Ward: Radcliffe - East

Application No.: 59621 App. Type: FUL 16/02/2016 Split Decision

Location: 20 Thorp Avenue, Radcliffe, Manchester, M26 2GW

**Proposal:** Proposal A - Erection of shed in rear garden.

Proposal B - Part single/part two storey extension; Front porch and installation of front bay

window.

Ward: Radcliffe - North

Application No.: 59731 App. Type: LDCP 12/02/2016 Lawful Development

Location: 23 High Beeches, Radcliffe, Bolton, BL2 6SG

Proposal: Lawful development certificate for proposed single storey extension at side

Ward: Radcliffe - West

Application No.: 59654 App. Type: FUL 23/02/2016 Approve with Conditions

**Location:** 16 Overton Close, Radcliffe, Manchester, M26 1UH

Proposal: Two storey extension at rear

Ward: Ramsbottom + Tottington - Tottington

**Application No.:** 59391 **App. Type:** FUL 18/02/2016 Approve with Conditions

Location: 102 Watling Street, Tottington, Bury, BL8 3QL

Proposal: Demolition of existing stables and erection of bed and breakfast unit

**Application No.:** 59625 **App. Type:** FUL 16/02/2016 Approve with Conditions

Location: 33 Sunny Bower Street, Tottington, Bury, BL8 3HL

**Proposal:** Demolition of existing garage and car port and construction of new car port with storage area

(Amendment to approved application 59006).

Ward: Ramsbottom and Tottington - Ramsbottom

Application No.: 59586 App. Type: FUL 12/02/2016 Approve with Conditions

Location: 22 Marlborough Close, Ramsbottom, Bury, BLO 9YU

**Proposal:** First floor and two storey side extensions

**Application No.:** 59598 **App. Type:** FUL 09/02/2016 Approve with Conditions

**Location:** Ramsbottom Pentecostal Church, Carr Street, Ramsbottom, Bury, BLO 9AE

**Proposal:** Single storey extension at side

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Application No.: 59611 App. Type: FUL 16/02/2016 Refused

Location: 29 Stanley Street, Ramsbottom, Bury, BLO 9JG

Proposal: Dormer at rear

**Application No.:** 59639 **App. Type:** FUL 12/02/2016 Approve with Conditions

Location: 6 Coniston Close, Ramsbottom, Bury, BLO 9YE

**Proposal:** Single storey side extension

Application No.: 59641 App. Type: FUL 16/02/2016 Refused

Location: 22 Beechwood Avenue, Ramsbottom, Bury, BLO 0BH

**Proposal:** Erection of detached rear garage with roof terrace above

Ward: Whitefield + Unsworth - Besses

**Application No.:** 59602 **App. Type:** FUL 22/02/2016 Approve with Conditions

Location: 98 Bury Old Road, Whitefield, Manchester, M45 6TQ

Proposal: Change of use from car showroom (Sui Generis) to veterinary hospital (Sui Generis) and

external alterations

**Application No.:** 59620 **App. Type:** FUL 09/02/2016 Approve with Conditions

Location: 89 Cunningham Drive, Bury, BL9 8PD

**Proposal:** Two storey extension at side with single storey extension at rear (Resubmission of 59024)

**Application No.:** 59635 **App. Type:** FUL 04/03/2016 Approve with Conditions

Location: 10 Oxbow Way, Whitefield, Manchester, M45 8SG

**Proposal:** Two storey side and rear extensions and creation of new side access (resubmission)

**Application No.:** 59653 **App. Type:** FUL 23/02/2016 Approve with Conditions

Location: 51C Albert Road, Whitefield, Manchester, M45 8NN

**Proposal:** Single storey garage extension at side and extension to porch at front (resubmission)

**Application No.:** 59704 **App. Type:** FUL 25/02/2016 Approve with Conditions

Location: 18 Harris Drive, Bury, BL9 8PS

**Proposal:** Single storey extension at rear

Ward: Whitefield + Unsworth - Pilkington Park

Application No.: 59676 App. Type: FUL 23/02/2016 Approve with Conditions

Location: 2 Birch Avenue, Whitefield, Manchester, M45 7HW

Proposal: Two storey extension at side

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**Application No.:** 59677 **App. Type:** FUL 25/02/2016 Approve with Conditions

Location: 5 Avondale Road, Whitefield, Manchester, M45 7JR

**Proposal:** Garage conversion with alterations to front elevation and extension of existing driveway

Application No.: 59683 App. Type: FUL 03/03/2016 Approve with Conditions

Location: 1-3/7C Moss Lane, Whitefield, Manchester, M45 6QE

Proposal: Change of use from Class A1/A2 to Class A3 (Previously granted for A1 to A3 under

Ref: 59293) incorporating additional spaces to first floor rear, proposed area to provide

additional toilets and fire escape stairs

Application No.: 59694 App. Type: FUL 25/02/2016 Approve with Conditions

Location: 11 Grosvenor Avenue, Whitefield, Manchester, M45 6GN

Proposal: Single storey extension at side

Ward: Whitefield + Unsworth - Unsworth

**Application No.:** 59548 **App. Type:** DEM 12/02/2016 Prior Approval Required and Granted

Location: Vue Cinema, Megabowl, Pizza Hut, Frankie & Bennys, Chiquitos, Pilsworth Road, Bury, BL9 8RD

Proposal: Prior notification of proposed demolition of Vue Cinema, Megabowl Bowling Alley, Pizza Hut,

Frankie & Bennys and Chiquitos

Application No.: 59695 App. Type: FUL 03/03/2016 Approve with Conditions

Location: 18 Bowlee Close, Bury, BL9 8NQ

**Proposal:** Single storey extension at side, alterations to roof of existing rear extension, alterations to

front elevation

Application No.: 59716 App. Type: FUL 03/03/2016 Approve with Conditions

Location: 51 Bloomfield Drive, Bury, BL9 8JX

Proposal: Single storey extension to side and rear

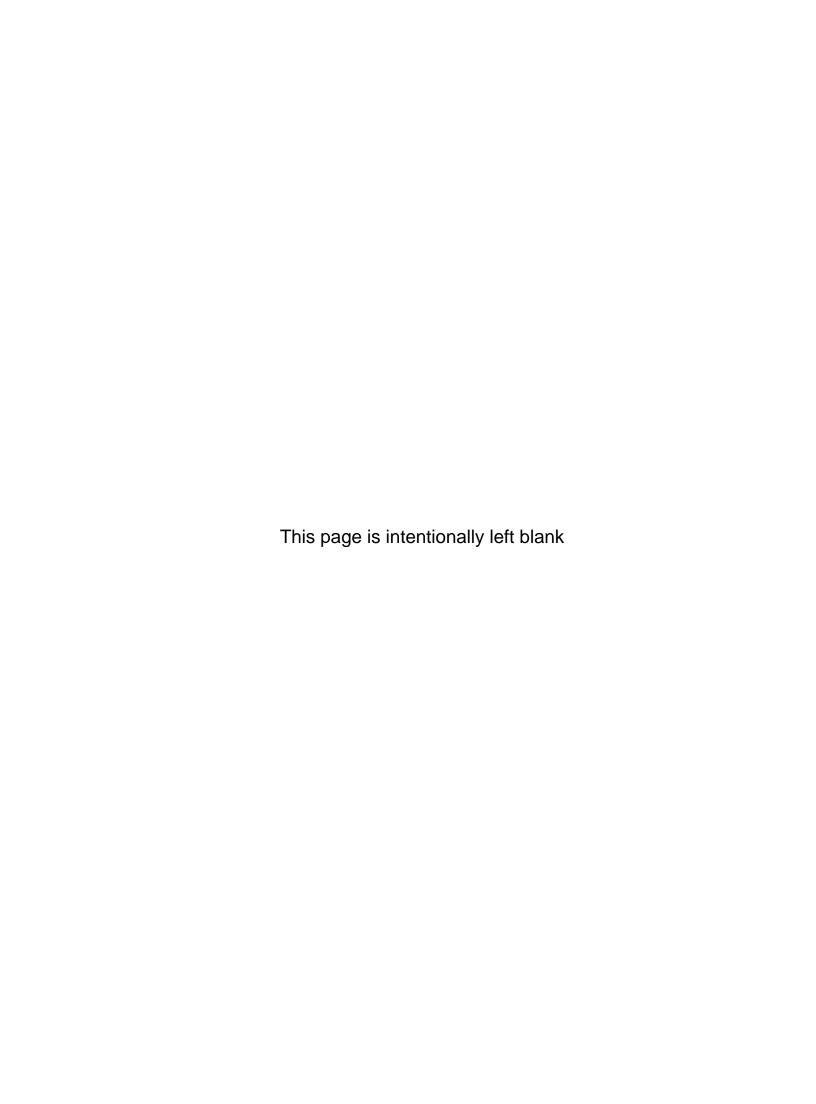
Application No.: 59717 App. Type: LDCP 12/02/2016 Lawful Development

Location: 3 Haddon Close, Bury, BL9 8BP

**Proposal:** Certificate of lawfulness for proposed single storey extension at side and rear

Total Number of Applications Decided: 58

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### REPORT FOR DECISION



Agenda I tem

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	1	1		
DECISION OF:	PLANNII	NG CONTROL COMMITTEE		
DATE:	15 Marcl	15 March 2016		
SUBJECT:	PLANNING APPEALS			
REPORT FROM:	HEAD OF	DEVELOPMENT MANAGEMENT		
CONTACT OFFICER:	DAVID	MARNO		
TYPE OF DECISION:	COUNCII	L		
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain			
SUMMARY:	Planning Appeals:     - Lodged     - Determined  Enforcement Appeals     - None to report			
OPTIONS & RECOMMENDED OPTION	The Committee is recommended to the note the report and appendices			
IMPLICATIONS:				
Corporate Aims/Policy Framework:		Do the proposals accord with the Policy Framework? Yes		
Statement by the S151 Officer: Financial Implications and Risk Considerations:		Executive Director of Resources to advise regarding risk management		
Statement by Executive D of Resources:	irector	N/A		
Equality/Diversity implications:		No		
Considered by Monitoring	Officer:	N/A		
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Wards Affected:	All listed
Scrutiny Interest:	N/A

### TRACKING/PROCESS

### **DIRECTOR:**

Chief Executive/ Strategic Leadership Team	Executive Member/Chair	Ward Members	Partners
Scrutiny Committee	Committee	Council	

### 1.0 BACKGROUND

This is a monthly report to the Committee of the Planning Appeals lodged against decisions of the authority and against Enforcement Notices served and those that have been subsequently determined by the Planning Inspectorate.

Attached to the report are the Inspectors Decisions and a verbal report will be presented to the Committee on the implications of the decisions on the Appeals that were upheld.

### 2.0 CONCLUSION

That the item be noted.

### **List of Background Papers:-**

### Contact Details:-

David Marno, Head of Development Management Planning Services, Department for Resources and Regulation, 3 Knowsley Place, Bury BL9 0EJ

Tel: 0161 253 5291

Email: d.marno@bury.gov.uk

## Planning Appeals Lodged between 08/02/2016 and 06/03/2016



**Application No.**: 59535/ADV **Appeal lodged**: 16/02/2016

**Decision level:** COM **Appeal Type:** Written Representations

Recommended Decision: Approve with Conditions

Applicant: Mr Muhammed Mir

Location 609-621 Rochdale Old Road, Bury, BL9 7TL

**Proposal** A: 2 No. internally illuminated canopy fascia signs (Signs A & B); 6.5m high double

sided internally illuminated free standing sign (retrospective)

B: 1 No. non illuminated canopy fascia sign (Sign C) (Resubmission of application

59312)

Total Number of Appeals Lodged: 1

### Planning Appeals Decided between 08/02/2016 and 06/03/2016



**Application No.:** 58513/FUL **Appeal Decision:** Allowed

**Decision level:** DEL **Date:** 25/02/2016

**Recommended Decision:** Refuse **Appeal type:** Written Representations

**Applicant:** Cocklestorm Fencing Ltd

Location: Land adjacent to Cocklestorm Fencing, Bury Road, Radcliffe, Manchester, M26

**Proposal:** Retrospective application for change of use from vacant land to part car park, part

storage area (resubmission)

**Application No.:** 58807/FUL **Appeal Decision:** Dismissed

Decision level: COM Date: 23/02/2016

**Recommended Decision:** Minded to Approve **Appeal type:** Written Representations

**Applicant:** Astim Ltd

Location: Land to rear of Grants Arms Hotel, Market Place, Ramsbottom, Bury, BLO 9AJ

**Proposal:** Erection of 24 (Cat C) flats for retirement housing for the elderly, communal

facilities, landscaping and car parking

**Application No.:** 59110/FUL **Appeal Decision:** Dismissed

**Decision level:** DEL **Date:** 13/02/2016

**Recommended Decision:** Refuse **Appeal type:** Written Representations

**Applicant:** Mr Christian Pickford

Location: 215 Ainsworth Road, Bury, BL8 2RU

**Proposal:** Creation of new vehicular access (retrospective)

**Application No.:** 59322/FUL **Appeal Decision:** Dismissed

Decision level: DEL Date: 10/02/2016

**Recommended Decision:** Refuse **Appeal type:** Written Representations

**Applicant:** Mr Andrew Burdaky

Location: 9 Cheviot Close, Ramsbottom, Bury, BLO 9LL

**Proposal:** Two storey extension at side

### **Appeal Decision**

Site visit made on 8 February 2016

### by Sarah Housden BA (Hons) BPI MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

**Decision date: 25 February 2016** 

### Appeal Ref: APP/T4210/W/15/3137071 Cocklestorm Fencing, Bury Road, Radcliffe, Manchester M26 2UT

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr Jamie Sutcliffe against the decision of Bury Metropolitan Borough Council.
- The application Ref 58513, dated 6 March 2015, was refused by notice dated 8 June 2015
- The development proposed is 'change of use from vacant land to part car park, part storage area'.

#### Decision

- 1. The appeal is allowed and planning permission is granted for change of use from vacant land to part car park, part storage area at Cocklestorm Fencing, Bury Road, Radcliffe, Manchester M26 2UT in accordance with the terms of the application, Ref 58513, dated 6 March 2015, and drawing number 14/325.10 submitted with it, subject to the following conditions:
  - 1) The development hereby permitted shall be carried out in accordance with the following approved plans: 14/325.10 dated March 2015.
  - 2) Materials shall not be stacked or deposited to a height exceeding 1.7 metres above ground level.
  - 3) There shall be no parking of vehicles in the car park hereby permitted or activity in the storage area hereby permitted outside the following times:
    - 07.30 to 18.00 Monday Friday
    - 08.00 to 17.00 Saturdays
    - 10.00 to 16.30 Sundays and Public Holidays
  - 4) Unless within 2 months of the date of this decision a scheme for landscaping and boundary treatments and a timetable for the implementation of the approved details and the installation of the screening between the storage areas is submitted in writing to the local planning authority for approval, and unless the approved scheme is implemented in accordance with the details and timetable so approved, the use of the site for the storage area and car park hereby approved shall cease until such time as a scheme is approved and implemented.
  - 5) All planting, seeding or turfing comprised in the approved details of landscaping shall be carried out in the first planting and seeding seasons

- following the completion of the development and any trees or plants which within a period of 5 years from the completion of the development die, are removed or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species, unless the local planning authority gives written approval to any variation.
- 6) No later than 2 months from the date of this decision, details of any lighting proposed to be installed shall be submitted to and approved in writing by the local planning authority. The development shall be carried out in accordance with the approved details and maintained in that condition unless the local planning authority gives written approval to any variation.

### **Procedural Matters**

- 2. At the time of my site visit, the area was being used for the storage of materials in association with the appellant's business including fencing posts, gravel and paving slabs. However, the fences sub-dividing the storage area had not been installed and the car parking area had not been laid out. The appeal is therefore partly retrospective and I have dealt with it on that basis.
- 3. The previous condition of the site and the sequence of events relating to its clearance including the removal of trees is not a matter for the appeal and I have assessed the proposal on its merits having regard to the evidence before me and my observations at the site visit. The Council's handling of the application and the timescales within which it was determined are similarly not matters for consideration as part of this appeal.

### **Main Issue**

4. The main issue in this case is whether or not the proposal would be in an appropriate location having regard to adjoining land uses and the effect on the living conditions of adjoining occupiers, with particular regard to the effect on outlook and noise and disturbance.

### Reasons

- 5. The appeal site is located to the west of Bury Road, between residential properties on Olsberg Close and the Metrolink tram line. It adjoins the main yard and customer and staff car park for Cocklestorm Fencing through which it is accessed via double gates. The business occupies a large warehouse building accessed off Bury Road with an open storage yard and product display area to the front. The appeal site was formerly a railway siding and is at a marginally higher level than the access road on Olsberg Close. It is surfaced with macadam planings.
- 6. Olsberg Close is a pleasant residential cul-de-sac served by an access road running alongside the south-east boundary of the appeal site. The common boundary with the appeal site is delineated by a timber fence with retaining concrete sleepers at the base due to the level of the appeal site being raised above the road. The fence has been heightened with the addition of trellis sections on the appeal site side taking the overall height to approximately 2 metres. The fence extends along the side boundary and rear garden of No 23 Olsberg Close (No 23). A 2 metre wire fence runs along the common boundary with the Metrolink line.

- 7. The appellant indicates that the additional storage area and car parking is needed to support the efficient running of the business, meet customer demand for the supply of materials and relieve pressure on the existing storage and display yard.
- 8. Policy H3/1 of the Bury Unitary Development Plan 1997 (UDP) deals with non-conforming uses in residential areas and seeks to resist proposals that are incompatible taking account of factors including noise, visual intrusion, traffic generation, parking arrangements and hours of operation. Policy EC6/1 of the UDP requires new commercial development to be of a high standard of design and appearance and to take account of the surrounding environment including the amenity of adjacent occupiers. Policy EN7/2 of the UDP resists proposals which could lead to an unacceptable noise nuisance to nearby occupiers. These policies are consistent with the aims of the Framework to secure high quality design as part of sustainable development and to ensure a good standard of amenity for existing and future occupiers and I afford them full weight in coming to my decision.
- 9. Whilst it is alongside residential properties, the appeal site is contained by the Metrolink line and existing commercial buildings to the north-east. The proposal would extend commercial uses alongside the tram line and would be visible to tram users. However, such uses are commonly located and seen alongside rail and tram lines in urban areas, particularly sites that were formerly used for railway purposes. When viewed from wider vantage points such as the canal towpath to the north-west, the stored materials and car park would be seen in conjunction with the existing commercial uses at the appeal premises.
- 10. The Council's decision notice refers to the potential for the intensification of the use of the site which has not been in active use as a railway siding for 20 years. However, the lack of an ongoing use could generate other problems such as fly tipping which was evident at my site visit, which could adversely affect the residential environment for occupiers.
- 11. The Council refers to the potential for noise and disturbance from vehicles manoeuvring and their reversing alarms and the dropping of materials to be harmful to the living conditions of the occupiers of dwellings on Olsberg Close. Before the site visit, I noted that from Olsberg Close, tram noise was audible at regular intervals but was relatively low level and in intervening periods the noise environment was characterised by traffic noise from Bury Road.
- 12. Given the proximity of the tram line, commercial activities to the north-east and traffic noise from Bury Road, I do not consider that vehicles using the car park and lifting vehicles including their reversing sirens would create additional noise and disturbance to a level that would be materially harmful to the living conditions of adjoining occupiers. The nature of the access to the site through the customer car park and the layout of the storage areas would be likely to restrict use by heavy goods vehicles and there is nothing to suggest that materials would be dropped as suggested by the Council. Furthermore, a condition could be imposed to ensure that the use of the site and any associated noise and disturbance would be restricted to specified times and would be necessary, reasonable and enforceable and in accordance with the tests for conditions set out in the Framework and the Planning Practice Guidance (the Practice Guidance).

- 13. The site would be visible from the first floor windows of properties on Olsberg Close. No 23 has a first floor window in the side gable facing onto the site. However, this is obscure glazed and the adjacent downpipe indicates that it serves a bathroom. The side gable of No 21 has a similar arrangement. The first floor windows of Nos 2 to 8 face directly over the site.
- 14. The tram line and associated fencing cabling and supporting poles are already visible from Olsberg Close. The open areas alongside the canal to the northwest of the tram line would still be visible in longer distance views. Provided that the stored materials do not exceed a height that would protrude above the fence, I am not persuaded that there would be a loss of outlook that would be materially harmful to the living conditions of occupiers on Olsberg Close or that the use would have a harmful effect on the wider area. A condition to control the height at which materials are stored would be necessary, reasonable and enforceable and in accordance with the tests for conditions set out in the Framework and the Practice Guidance.
- 15. For the reasons outlined above, I conclude in relation to the main issue in this case that subject to the use of conditions to control the height at which materials are stored and the times at which the site would be used, the proposal would be compatible with surrounding uses and would not cause material harm to the living conditions of adjoining occupiers having regard to outlook and noise and disturbance. As such, there would be no conflict with Policies H3/1, EC6/1 and EN7/2 of the UDP nor with the provisions of the Framework to ensure a good standard of amenity for existing and future occupiers.
- 16. The proposal would make a contribution to sustainable economic development to which the Framework attaches significant weight and would also comply with Policies EC3/1 and EC4/1 of the UDP which seek to bring derelict and vacant land into use and indicate that proposals for small businesses will be acceptable when the use is environmentally compatible with the surrounding area in which it is to be located. These benefits also weigh in favour of the proposal.

### **Conclusion**

17. For the reasons outlined above and having had regard to all other matters raised, I conclude that the appeal should be allowed.

### **Conditions**

- 18. I have considered the conditions suggested by the Council in light of the advice in paragraphs 203 and 206 of the Framework and the Practice Guidance. In the interests of precision and enforceability, and to accord more closely with advice in the Practice Guidance, I have amended the Council's suggested wording where appropriate.
- 19. Although the Council has suggested a standard time limit condition, the appeal is partly retrospective and a commencement condition is not necessary. A condition requiring that the development is carried out in accordance with the approved plans is necessary for the avoidance of doubt and in the interests of proper planning.
- 20. A condition controlling the height of stored materials and restricting activity in the storage area and use of the car park to specified times is necessary to

protect the living conditions of adjoining occupiers and the appearance of the wider area. I note that the hours proposed by the Council in the suggested list of conditions vary from those in the officer report. I have taken account of the hours of use proposed as part of a previous planning application (Ref 57593) and in order to allow sufficient flexibility in arrival and departures to and from the site, I have imposed a condition which would enable it to be used from 7.30 to 18.00 Monday to Friday with shorter hours for Saturdays, Sundays and Public Holidays.

- 21. The fence on the common boundary with Olsberg Close has already been raised in height. I have therefore imposed a condition requiring details of any further boundary treatments considered necessary and landscaping to be agreed and installed within specified time periods together with the installation of the fences sub-dividing the storage areas, in the interests of the character and appearance of the area and the living conditions of adjoining occupiers.
- 22. No details of external lighting have been supplied. Although there are street lights along Olsberg Close, the installation of lighting with a stronger intensity or at a greater height could be harmful to the living conditions of adjoining occupiers. I have therefore attached a condition requiring details of any lighting, including the hours of operation, to be agreed with the Local Planning Authority within two months of the date of the permission and for the lighting to accord with the approved details.

Sarah Housden

**INSPECTOR** 

### **Appeal Decision**

Site visit made on 4 February 2016

### by S. Ashworth BA (Hons) BPI MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

**Decision date: 23 February 2016** 

### Appeal Ref: APP/T4210/W/15/3135919 Land to the rear of Grant Arms Hotel, Market Place, Ramsbottom, Bury BLO 9AJ

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Astim Ltd against the decision of Bury Metropolitan Borough Council.
- The application Ref 58807/FUL, dated 3 June 2015, was refused by notice dated 4 September 2015.
- The development proposed is erection of 24 (Cat C) flats for retirement housing for the elderly, communal facilities, landscaping and car parking.

#### **Decision**

1. The appeal is dismissed.

### **Preliminary matters**

- 2. A copy of a completed obligation in the form of a planning agreement under S106 of the Town and Country Planning Act 1990 has been submitted during the course of the appeal. The agreement provides, in essence, for the payment of a contribution towards the enhancement of existing off-site recreational facilities and a restriction on the age of the occupants of the proposed units. I have taken this into account in the determination of the appeal.
- 3. The proposal is for the erection of 24 flats on a former bowling green. The site lies within the Ramsbottom Town Centre Conservation Area and close to Grant Arms Hotel, a grade II listed building. Although the matter did not constitute a reason for refusal, the impact of the development on the Conservation Area is a matter of concern to local residents and other third parties including the Ramsbottom Heritage Society, the Friends of Ramsbottom Civic Hall and Friends of Nuttall Park. The appellants are aware of the representations received in this respect and have had the opportunity to comment on them. Moreover, under S72 (1) of the Planning (Listed Buildings and Conservation Areas) Act 1990 (the Act) I have a duty to pay special attention to the desirability of preserving or enhancing the character or appearance of the Conservation Area. Under S66 (1) I am obliged to have special regard to the desirability of preserving the listed buildings or their settings or any features of special architectural or historic interest.

### **Main Issues**

4. Consequently, the main issues in this case are:

- The effect of the proposal on recreational facilities in Ramsbottom.
- Whether the proposal would preserve or enhance the character or appearance
  of the Ramsbottom Town Centre Conservation Area and the effect of the
  proposal on the setting of the grade II listed building, the Grant Arms Hotel.

#### Reasons

- 5. Planning law requires that applications for planning permission must be determined in accordance with the development plan unless material considerations indicate otherwise. In this case the development plan includes the Bury Unitary Development Plan 1997 (UDP).
- 6. The appeal site is designated as 'Protected Recreation Provision' under Policy RT/1 of the UDP. This policy aims to safeguard the existing level of provision for recreation in the urban areas and states that 'Development will not be allowed where it would result in the loss of existing and proposed outdoor public and private recreation facilities (shown on the proposals map)'. The justification for the policy highlights the need for urban regeneration to retain the quality of life in an urban area. This chimes with a core principle of the National Planning Policy Framework 2012 (the Framework) that planning should 'take account of and support local strategies to improve health, social and cultural wellbeing for all and to deliver sufficient community and cultural facilities to meet local needs.'
- 7. The use of the site as a bowling green dates back to the 19<sup>th</sup> century. The use ceased over four years ago and since that time the bowling green has been left untended and has therefore become overgrown. I have taken into account the appellant's comments that the closure came about because of lack of interest but I also note resident's claims that pricing had been increased such that membership had become unviable. However, from the number and nature of the letters of objection submitted with the application and appeal, and by the recent listing of the bowling green as an Asset of Community Value, albeit subject to an appeal to the Council, it is clear that the bowling green is a valued community recreational facility. The Council advise that there is a shortage of recreational land in the Borough and I understand from local residents that other bowling clubs in the area are oversubscribed.
- 8. Although privately owned, and not currently available for recreational purposes, Policy RT/1 relates to both public and private facilities. My attention has been drawn to the 2006 Greenspace Strategy Audit which rated the site as 'poor'. However, there is no evidence before me of the criteria used to assess the site or whether any improvements were or could be made to improve the rating and I can therefore give this audit little weight. On the basis of the evidence before me therefore, I am unconvinced that the site is no longer appropriate for a recreational use and as such the proposal represents a loss of such provision contrary to the aims of Policy RT1/1.
- 9. However, the policy states that exceptions may be permitted in certain circumstances including where alternative provision of equivalent community benefit is made available. In order to mitigate against the loss of the recreational facility, the appellant is proposing the sum of £68,328.84, to be secured through the legal agreement, to provide enhancements to Nuttall Park Bowling Green and Pavillion, the resurfacing of Nuttall Hall Road and improvements to Tottington Bowling Green and Pavillion. The test as set out in

Policy RT/1 is that the alternative provision is equivalent, in terms of community benefit, to that which is lost. The test set out in the Framework paragraph 74, is that the loss can be justified where it is 'replaced by equivalent or better provision in terms of quantity and quality in a suitable location.'

- 10. There are no details before me of the need for improvements in the alternative bowling clubs and park specified. Moreover there is no evidence that such investment would increase capacity at these alternative venues, such improvements would not be equivalent to the loss of a valued facility as required by the Policy RT/1 and, furthermore, would not constitute equivalent or better provision in terms of quantity and quality as required by the Framework.
- 11. Consequently the proposal is contrary to Policy RT/1 of the UDP and advice in the Framework.

The effect of the proposal on the character and appearance of the Conservation Area and on the setting of the listed building

- 12. The Conservation Area in which the site is located, is centred around the Market Place as the historic centre of the town. The bowling green lies within this historic core, immediately adjacent to the Civic Hall and in close proximity a number of listed buildings including Grant Arms Hotel. The contribution the bowling green makes to the significance of the Conservation Area is set out in the Council's 'Ramsbottom Conservation Area Appraisal and Management Plan' 2011, (Conservation Area Appraisal) which states that the bowling green is 'an important green open space, and is shown on the 1842 tithe map, and is a valued recreational asset.' The appraisal goes on to point out that the space contrasts with the adjacent car park which does not currently form a positive part of the area's character.
- 13. Historic England advise that the loss of the bowling green represents some harm to the significance of the Conservation Area. Given that the space makes a positive contribution to the Conservation Area both in terms of its historic contribution to the development of the town and in terms of the physical role it plays in providing a green space within the town centre that off-sets the other civic and historic buildings, there is no reason for me to disagree.
- 14. In addition the site lies within the setting of the Grant Arms Hotel to which, the appellant's Heritage Statement advises, it may have been historically associated. The bowling green is separated from the hotel by the car park but nevertheless the development of the bowling green and the loss of the open setting would detract further from the significance of the heritage asset. The Framework at paragraph 137 supports proposals that preserve those elements of the setting that make a positive contribution to or better reveal the significance of the asset. For the above reasons the proposal does not achieve these aims.
- 15. The Council has raised no concern about the design of the development and I accept that it has been designed with window details to reflect those of the Civic Hall and Grant Arms, and would be constructed in natural materials. However, it seems to me that it would be a dominant structure, the proportions of which would not reflect those of the surrounding buildings. Moreover, the position and appearance of the proposed car park at the front of the building

- would compound the visual impact of the existing car park, which is assessed in the Conservation Area Appraisal as not being a positive feature in the Conservation Area. This matter adds weight to my conclusion.
- 16. For these reasons the proposal would neither preserve nor enhance the character or appearance of the Conservation Area. Consequently it would be contrary to Policy EN2/1 of the UDP which seeks to ensure that the character or appearance of a Conservation Area is enhanced or preserved, including through the retention and restoration of features of historical interest.
- 17. In terms of the approach in the Framework the harm the development would cause to the significance of the heritage assets would be less than substantial. In that case, paragraph 134 advises that the harm should be weighed against the public benefits of the proposal.
- 18. The government seeks to significantly boost the supply of housing and thus the provision of 24 units of residential accommodation close to local services is a public benefit of the scheme. The proposal would provide some economic benefit during the construction period and in providing on-going support for local facilities and services. It would also have a social benefit in terms of provision of accommodation for people of 55 and over, although the steep access may not be suitable for all.
- 19. However, the proposal does not constitute sustainable development when considered against the provisions of the Framework taken as a whole. It would result in the loss of a protected recreational facility and cause harm to the character and appearance of the Conservation Area and setting of a heritage asset; harm that must attract considerable importance and weight on the negative side of the balance, taking into account the requirements of the Act as set out above. Consequently the moderate benefits of the scheme do not outweigh the harm.

### **Other Matters**

- 20. I have considered the concerns of local residents about the access to the site and the potential for increased traffic in the area. I noted at my site visit that the access is steep and has a cobbled surface. However, there is no specific evidence before me to suggest that the access does not function well or that the increased use of it as a result of the development would significantly worsen any existing issues.
- 21. I have taken into consideration the other provisions of the planning obligation including a recreation contribution of £37.085.76 and a restriction limiting the occupation of the flats to persons of 55 years of age and over, except in specific circumstances. These provisions would have been necessary to make the planning application acceptable, in line with Council policy, but have no bearing on the main issues.

### **Conclusion**

22. For the reasons set out above, and taking into account all other matters raised, the appeal is therefore dismissed.

Susan Ashworth

**INSPECTOR** 

peal Decision APP/T4210/W/15/3135919					

### **Appeal Decision**

Site visit made on 2 February 2016

### by V Lucas-Gosnold LLB MCD MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

Decision date: 13 February 2016

### Appeal Ref: APP/T4210/D/15/3139170 215 Ainsworth Road, Bury, BL8 2RU

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr C Pickford against the decision of Bury Metropolitan Borough Council.
- The application Ref 59110, dated 28 July 2015, was refused by notice dated 12 October 2015.
- The development is 'The excavation of front garden to be replaced by double driveway with retaining walls and steps on lhs leading to front door. The steps will be enclosed and will have a return at the bottom enabling a wall to be constructed behind lamp post. Utilities have been detected and will lie under steps negating need for adaption'.

#### **Decision**

1. The appeal is dismissed.

### **Procedural Matter**

2. The scheme which is the subject of this appeal has already been carried out. Retrospective planning permission for the development is therefore sought.

### **Main Issues**

- 3. The main issues are:
  - The effect of the development on the character and appearance of the area;
     and
  - The effect of the development on highway safety and pedestrian safety.

### Reasons

### Character and appearance

- 4. The appeal property, No. 215 Ainsworth Road (No. 215), is a semi-detached dwelling. The ground levels rise steeply from the highway up to No. 215. The appeal dwelling is therefore set at a significantly higher level than the highway.
- 5. In order to carry out the development that has taken place, the front garden of No. 215 has been excavated. Retaining walls have then been constructed in an angular 'U' shape, with the open side facing towards the highway and serving as the access point. Steps have been constructed behind the wall on the left hand side leading up to the front door of the dwelling. At ground level, a block paved area has been constructed that is roughly level with the back edge of the

- pavement and this serves as the driveway for the dwelling. The retaining walls that form part of the development have been rendered and painted a buttercream colour.
- 6. The majority of dwellings in proximity to No. 215 have a driveway situated at the side of the dwelling that slopes up gradually from the highway. Front boundary treatments facing towards the highway are largely defined by red brick walls topped with terracotta tiles.
- 7. During the site visit, I did not observe any dwellings close to No. 215 where the front boundary treatment was defined by extensive retaining walls with a similar render finish. Although, further along the road there are dwellings with front elevations featuring a light coloured render and these are visible from the appeal dwelling. However, as these are set back from the highway the render is not unduly noticeable in the streetscene.
- 8. The development that has taken place is close to the highway. The road is linear at this point and sight lines extend along it for some distance. The development is therefore highly visible in the streetscene and the buttercream colour of the render applied does draw the eye as a result. However, I am in agreement with the observations made in the Council officer's report that if the render were a darker colour, for example terracotta, then the development would be more sympathetic in appearance and would assimilate better with the character of the area.
- 9. Paragraph 203 of the National Planning Policy Framework (Framework) is clear that it should be considered whether otherwise unacceptable development could be made acceptable through the use of conditions. In the case of this appeal scheme, it would be possible to attach a planning condition requiring the walls to be painted a darker colour. This would mitigate the harm to the character and appearance of the area as a result of the appeal scheme. Even though the development has taken place, it would still be possible to attach an appropriately worded condition.
- 10. Accordingly, I conclude that the development would not be harmful to the character and appearance of the area. The development would therefore not conflict with policy H2/3 of the Bury Unitary Development Plan (UDP) (Adopted August 1997) and the Council's Supplementary Planning Document 6 'Alterations and Extensions to Residential Properties' (Adopted 2004 and amended 2010) which, together, seek to ensure that alterations to residential properties are of a high standard.

### Highway safety and pedestrian safety

- 11. The development has created a driveway intended for two vehicles with street level access. The application states that the length of the spaces created is 5800mm (or 5.8m) and that is has been constructed with a permeable surface.
- 12. During the Council's determination of the application, the highway authority visited the site and measured the drive. They found that the length of the driveway is 4.5m. This would fall short of the 5m minimum length required by the Council's SPD (section 7.1). The highway authority objected to the application on that basis.
- 13. Information submitted by the appellant with the appeal does include a photograph which shows the two cars owned by the occupants of No. 215

fitting into the two spaces provided. However, the fit looks very snug and both the cars shown are small models. Indeed, the appellant acknowledges that an estate car would not be able to fit into the space provided. In the event that the existing occupants of the dwelling (or indeed future occupants should the dwelling be sold) chose to own larger cars then they would not be able to fit on the drive provided and would overhang the pavement.

- 14. This would cause an obstruction that would be likely to require pedestrians, particularly mothers with pushchairs or wheelchair or mobility scooter users, to step into the highway in order to pass by the appeal dwelling. Ainsworth Road is a busy, well used route with a steady flow of vehicles passing along it. There is also a bus stop situated close to No. 215. In such circumstances, it would be neither safe nor desirable to permit a development that would be likely to require pedestrians to step into the highway in order to navigate past it.
- 15. The appellant has suggested that altering the driveway to provide only one parking space may overcome these concerns. Whilst that may be so, any revised scheme would, in the first instance, need to be submitted to the Council for their consideration.
- 16. Accordingly, the development will be harmful to highway safety and pedestrian safety. The development would therefore conflict with policies H2/3 and H2/4 of the UDP which state that applications for house alterations will be considered with regard to factors, including, visibility for pedestrians, cyclists and drivers of motor vehicles; and all development will be required to make adequate provision for their car parking and servicing requirements and SPD 6 (section 7.1 specifically).
- 17. The Council officer's report refers specifically to SPD 6, as does the highway authority's comments in relation to the requirement for driveways to be a minimum length of 5m. However in relation to this particular reason for refusal, the Council's decision notice lists SPD 11'car parking standards' and not SPD 6. Although specifications are given for car parking spaces, there is no specific reference in SPD 11 to driveway measurements for existing dwellings. Additionally, the Council have not raised any specific concern in relation to the developments conformity with their car parking standards. Based on the information before me, the SPD is not therefore directly relevant to this issue.

### **Other Matters**

18. A third reasons for refusal given by the Council is that insufficient information was submitted to enable the application and plans to be assessed. The Council officer's report does not refer specifically to this issue. Although comments from the highway authority suggest that this relates to the extent of the footway crossing that forms part of the scheme and any remedial works required on the highway as a result of the construction of the hardstanding and associated works. In line with paragraph 203 of the Framework, this is a matter that could have been addressed via a planning condition requiring a scheme of the works carried out to be submitted to the local planning authority and agreed in writing.

### **Conclusion**

19. In summary, I have found that the harm to the character and appearance of the area as a result of the development that has taken place is a matter that

could be addressed via a planning condition. I have also found that a condition could be attached requiring a scheme to be submitted to and agreed with the local planning authority regarding the footway crossing and associated remedial works to the highway. I acknowledge that the appellant wishes to have a safe means of access to his property and an off-street space to store his cars. I also appreciate that the appellant has incurred expense in constructing the appeal scheme.

- 20. On the other hand, I have found that the development will be harmful to pedestrian and highway safety in the event that cars using the driveway overhang the pavement thereby causing an obstruction. This is a significant disadvantage of the scheme that cannot be mitigated or made acceptable. I conclude that this harm does outweigh the other considerations I have identified and the development would therefore conflict with the development plan overall, specifically policy H2/4 of the UDP and SPD 6 (section 7.1) (as set out in my reasoning above.)
- 21. For the reasons given above, I conclude that the appeal should be dismissed.

V Lucas-Gosnold

**INSPECTOR** 

## **Appeal Decision**

Site visit made on 2 February 2016

#### by V Lucas-Gosnold LLB MCD MRTPI

an Inspector appointed by the Secretary of State for Communities and Local Government

Decision date: 10 February 2016

## Appeal Ref: APP/T4210/D/15/3140206 9 Cheviot Close, Ramsbottom, Bury, BL0 9LL

- The appeal is made under section 78 of the Town and Country Planning Act 1990 against a refusal to grant planning permission.
- The appeal is made by Mr Andrew Burdaky against the decision of Bury Metropolitan Borough Council.
- The application Ref 59322, dated 3 October 2015, was refused by notice dated 19 November 2015.
- The development proposed is two storey side extension.

#### **Decision**

1. The appeal is dismissed.

#### **Procedural Matter**

2. In addition to the appeal proposal before me, a front porch was proposed along with alterations to an existing rear extension at the appeal dwelling. These elements of the scheme were not assessed by the Council as part of the application as the appellant's agent stated that they amounted to permitted development. Based on the information before me, I see no reason to disagree with that assessment and have determined this appeal accordingly.

#### **Main Issue**

3. The main issue is the effect of the development proposed on the character and appearance of the area.

#### Reasons

- 4. The appeal dwelling, No. 9 Cheviot Close (No. 9), is a semi-detached property situated on a modern housing estate. Dwellings along the Close are similar in appearance to No. 9, albeit some have been extended over time.
- 5. There are some examples of two storey side extensions that have been erected in proximity to No. 9, including at No. 7. However, the majority of side extensions are single storey. Where two storey side extensions have been erected, then the neighbouring dwelling immediately next to it has generally been extended at first floor level only. This pattern of development has ensured that some separation distance between dwellings at first floor level has been maintained.
- 6. The character of the area is therefore defined by a row of semi-detached dwellings with space in between each pair, whether at ground floor or first floor

level. This establishes a sense of spaciousness in the streetscene, with the gaps in between the dwellings acting as a form of relief in the pattern of the built environment along the Close and preventing a terracing effect from occurring between properties.

- 7. The appeal proposal would see the construction of a two storey side extension. It would project outwards from the existing side elevation of No. 9 by approximately 2.9m. There is an existing rear extension at the dwelling and the proposal would run flush with this at the rear. The proposed front elevation of the extension would be set back by approximately 0.9m from the main front elevation of the original dwelling. The proposal would have a gable roof that would sit approximately 0.1m below the ridge of the existing roof.
- 8. The proposed extension would be built up to the boundary with No. 7. That dwelling already has a two storey side extension in place. Even taking into account the set back proposed and the fact that No. 7 is situated at a slightly higher level than No. 9 due to the gradual slope in the highway, the appeal proposal would result in the loss of the gap between the dwellings which would create a terracing effect between them. The proposal would therefore reduce the spaciousness in the streetscene at this point, would not reflect the pattern of development in the area and would be harmful to the character and appearance of the area as a consequence.
- 9. As to whether or not the appeal proposal would be acceptable if it were to incorporate a greater set back distance of approximately 1.5m, any revised scheme would in the first instance need to be submitted to the Council for their determination. Whilst I note that the extension at No. 7 may not fully meet the requirements of the Council's Supplementary Planning Document 6 (SPD) in this respect, I understand that the scheme was granted permission in 2000 which is prior to the adoption of the SPD in 2004 (and updated 2010). I must have regard to the up to date policy position in my determination of this appeal.
- 10. SPDs may well be intended to act as guidance but the wording of the SPD does specifically state that all two-storey side extensions should have regard to issues including, to avoid the appearance of uncharacteristic terracing, the front elevation at first floor level should be set back by at least 1.5m from the main frontage of the original house. Although the SPD goes on to list a number of instances where this requirement can be relaxed, the difference in ground levels between Nos. 7 and 9 are not significant and none of the other instances described are relevant.
- 11. Accordingly, I conclude that the development proposed would be harmful to the character and appearance of the area. Notwithstanding the age of the Bury Unitary Development Plan (UDP), the proposal would therefore conflict with policy H2/3 of the UDP and the SPD which seek to ensure that applications for house extensions and alterations have regard to factors, including, the character of the property in question and the surrounding area; and that extensions and alterations to residential properties are of a high standard.
- 12. The proposal would also conflict with paragraph 64 of the National Planning Policy Framework (Framework) which states that permission should be refused for development of poor design that fails to take the opportunities available for improving the character and quality of an area and the way it functions.

### **Other Matters**

- 13. Based on the information before me, the proposal would not be harmful to the living conditions of neighbouring residents. However, a lack of harm in this respect is a neutral consideration that does not weigh in favour of the appeal scheme. Whilst neighbours may not have specifically objected to the proposal, this may be for a variety of reasons and does not necessarily indicate support.
- 14. The proposal would provide additional living accommodation for the appellant and his family. It is also stated that as part of the appeal scheme, rain water harvesting and solar thermal heating would be installed at the dwelling. I acknowledge these social and environmental factors in favour of the proposal. However, due to the small scale nature of the appeal proposal these do not amount to considerations that would outweigh the harm that would occur to the character and appearance of the area as a result of the proposal. No specific examples of economic factors relevant to the proposal were identified in the documents submitted with the appeal. The development proposed would not therefore represent sustainable development as described in the Framework.
- 15. There is no specific evidence before me to indicate that the Council failed to determine the application in a positive manner, in line with the Framework.

#### **Conclusion**

16. For the reasons given above, I conclude that the appeal should be dismissed.

V Lucas-Gosnold

**INSPECTOR** 



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Agenda Item

7

## REPORT FOR DECISION

DECISION OF:	PLANNING CONTROL COMMITTEE		
DATE:	15 <sup>th</sup> MARCH 2016		
SUBJECT:	DEVELOPMENT MANAGEMENT VALIDATION CHECKLIST CRITERIA		
REPORT FROM:	HEAD OF DEVELOPMENT MANAGEMENT		
CONTACT OFFICER:	DAVID MARNO		
TYPE OF DECISION:	COUNCIL		
FREEDOM OF INFORMATION/STATUS:	This paper is within the public domain		
SUMMARY:	The report outlines the updated checklists that are required for the validation process of planning applications submitted		
OPTIONS & RECOMMENDED OPTION	The Committee is recommended to note and approve the report.		
IMPLICATIONS:			
Corporate Aims/Policy Framework:		Do the proposals accord with the Policy Framework? YES	
Statement by the S151 Officer: Financial Implications and Risk Considerations:		Executive Director of Resources to advise regarding risk management N/A	
Statement by Executive Director of Resources:		N/A	
Equality/Diversity implications:		N/A	
Considered by Monitoring Officer:		N/A	
Wards Affected:		ALL	
Scrutiny Interest:		N/A	

#### TRACKING/PROCESS

#### DIRECTOR:

Chief Executive/ Strategic Leadership Team	Executive Member/Chair	Ward Members	Partners
Scrutiny Committee	Committee	Council	

## 1.0 Background

- 1.1 The Town & Country Planning (Development Management Procedure) (England) (Amendment) Order 2013 at that time required validation checklist criteria, required in connection with the documents that would be needed to be submitted with planning applications, to be kept up to date and reviewed every two years. This order has since been withdrawn and replaced by the Town & Country Planning (Development Management Procedure) (England) Order 2015.
- 1.2 The regulations introduced are set out in the Article 12 Validation Dispute and enacted through Article 34 Time Periods for Decisions, that validation checklists should be updated every two years and that they are published on the Council's website, require information for applications that are commensurate with the scale of development proposed and require *material* planning information in relation to a scheme.
- 1.3 Bury's checklists are now due for review and renewal and they are duly attached to this report.

## 2.0 Bury's Checklists

- 2.1 Bury has always acted in a reasonable way in terms of validating applications and it has not insisted on reports being submitted for submitting sake, simply because an item is on a checklist. Instead, the Local Planning Authority has always been reasonable, and always considered what a development is and whether the proposals can reasonably be consulted upon and determined with the submitted information. Where it was considered that information was required, this is requested. Where an agent or applicant disagreed, an application will be validated and will be considered on its merits, taking on board the representations made by an applicant or their agent.
- 2.2 It is reasonable that all participants in the planning process are operating on a level playing field with no ambiguity over what is needed to accompany a development proposal, so that all who are involved, including the public during consultation, can see and understand a development proposal.
- 2.3 The validation checklist criteria sets a local standard by which information accompanying planning applications can start and ensure that applications are reasonably standardised when submitted.
- 2.4 It must be noted that the process of validation is not a judgement on the merits of a scheme. Validation is about whether there is sufficient information to understand a proposal and compade uson it. The assessment process is then carried out by the team, who then determines the acceptability of a proposal,

following the usual steps of consultation and consideration and where required, referral to the planning committee for determination.

#### 3.0 Conclusion

- 3.1 The attached validation checklists attached have been updated to reflect the current requirements for planning applications, particularly in light of various changes to legislation and of course the introduction of the NPPF. These include:
  - Advertisement Consent
  - Householder development
  - Prior Notifications
  - Wind Turbine developments
  - SuDS advice note (AGMA note)
  - Local Requirements All Applications
  - Waste applications
- 3.2 It is therefore requested that the Committee endorse and accept the validation lists.

## List of Background Papers:-

SI. 2015 - No. 595 - Town & Country Planning (Development Management Procedure) (England) Order 2015

Contact Details:David Marno
Development Manager
Development Management
Department of Communities and Neighbourhoods
3 Knowsley Place
Bury
BL9 0EJ

Tel: 0161 253 5291

Email: d.marno@bury.gov.uk

## **ADVERTISEMENT CONSENT APPLICATIONS VALIDATION CHECKLIST 15 March 2016**

Please note that if the application is submitted electronically via the Planning Portal your application will be processed quicker. Please only submit the application as a last resort and if you have any doubts about what is needed, please contact us before you submit your application.

Your application MUST include the following:	
2 copies of the completed planning application form, signed and dated (unless submitted electronically)	Yes/No
Have you spoken about the scheme with any planning staff before? Please tell us who you spoke to and send in any copies of letters or emails you have received:	Yes/No
The correct fee can be found on the planning portal website.	Yes/No
The following plans will be required: (all dimensions must be metric)	
2 copies of an Ordnance Survey based location plan. It should  • be at a scale of 1:1250 or 1:2500  • show at least two (if practicable) named roads  • show surrounding buildings (named and numbered) and  • show the direction of North.  The application site should clearly be edged with a red line and any other land you own should be edged with a blue line.  In the case of advertisements to be erected on land - 2 copies of the existing and proposed site layout or block plan (where changes are proposed) at a scale of 1:100 or 1:200 or 1:500. This should include:	Yes/No
<ul> <li>direction of north</li> <li>all buildings and structures, property/ownership boundaries, gardens, walls, hedges and fences, open spaces, roads, footpaths, access and car parking at your property:</li> <li>position of all trees on Land adjoining the site:</li> <li>hard and soft landscaping details: and</li> <li>adjacent houses and buildings including the location of any windows</li> </ul> In the case of advertisements on buildings – 2 copies of the existing and proposed relevant elevations drawn at a scale of not less than 1:100	Yes/No
2 copies of the Advertisement drawings at a scale of not less than 1:100 showing – Size, siting, materials, colour, height above ground level, extent of projection and details of method and colours of illumination	Yes/No
The following information may assist your application, if in doubt please check with us at the number or via email.	er below
Photographs and montage	Yes/No
A Tree Survey if any trees are to be removed, lopped or topped	Yes/No

All sections must be answered for an application to be valid.

If you are in any doubt about the information you are submitting please email the Development Management team on development.control@bury.gov.uk or phone them on 0161 253 5432.

Bury Council ChecklistPagter184 February 2014

## **HOUSEHOLDER APPLICATIONS VALIDATION CHECKLIST 15 March 2016**

Please note that if the application is submitted electronically via the Planning Portal your application will be processed quicker. Please only submit the application as a last resort and if you have any doubts about what is needed, please contact us before you submit your application.

Your application MUST include the following:	
2 copies of the completed planning application form, signed and dated (unless submitted electronically)	Yes/No
<ul> <li>A signed Certificate of Ownership and Agricultural Holdings Certificate (or declaration made if submitted electronically)</li> <li>The Certificates of Ownership are at the end of the application form. If you own the application site complete Certificate A. If not, you will need to complete Certificate B and notify the owner that you are making a planning application (or C or D if you do not know who the owner is – please seek advice if this applies)</li> <li>Have you spoken about the scheme with any planning staff before?</li> </ul>	Yes/No
Please tell us who you spoke to and send in any copies of letters or emails you have received:	1 65/110
The correct fee can be found on the planning portal website.	Yes/No
The following plans will be required: ( all dimensions must be metric)	
<ul> <li>2 copies of an Ordnance Survey based location plan. It should</li> <li>be at a scale of 1:1250 or 1:2500</li> <li>show at least two (if practicable) named roads</li> <li>show surrounding buildings (named and numbered) and</li> <li>show the direction of North.</li> <li>The application site should clearly be edged with a red line (including all the necessary land and land required for access to/from the adopted highway) and any other land you own should be edged with a blue line.</li> </ul>	Yes/No
<ul> <li>2 copies of the existing and proposed site layout or block plan (where changes are proposed) at a scale of 1:100 or 1:200 or 1:500. This should include: <ul> <li>direction of north</li> <li>all buildings and structures, property/ownership boundaries, gardens, walls, hedges and fences, open spaces, roads, footpaths, access and car parking at your property:</li> <li>position of all trees on Land adjoining the site:</li> <li>hard and soft landscaping details: and</li> <li>adjacent houses and buildings including the location of any windows</li> </ul> </li> </ul>	Yes/No
2 copies of the existing and proposed relevant elevations at a scale of not less than 1:100	Yes/No
2 copies of the existing and proposed relevant floor plans at a scale of not less than 1:100	Yes/No
The following information may be needed to validate your application, if in doubt please check with u number below or via email.	s at the
<b>Details of any new or altered access</b> to any, Public Highway, access ways or a Public Right of Way inc. footpaths	Yes/No
Details of any works that need to be taken in the proposed development to prevent any risk from <b>land contamination</b> . i.e. gas protection membranes (to prevent ingress of landfill gas or other gases) and garden cover systems (to prevent contact with contaminated soils).	Yes/No
Listed Building Character Assessment/Conservation Area Appraisal if applicable	Yes/No
Ecological Assessment/survey where protected species may be affected by the development	Yes/No

All sections must be answered for an application to be valid.

If you are in any doubt about the information you are submitting please email the Development Control team on <a href="mailto:development.control@bury.gov.uk">development.control@bury.gov.uk</a> or phone them on 0161 253 5432.

## PRIOR APPROVAL FOR TELECOMMUNICATIONS EQUIPMENT VALIDATION CHECKLIST 15 March 2016

Please note that if the application is submitted electronically via the Planning Portal your application will be processed quicker. Please only submit the application as a last resort and if you have any doubts about what is needed, please contact us before you submit your application.

bout what is needed, please contact us before you submit your application.	
Your application MUST include the following:	
2 copies of the completed planning application form, signed and dated (unless submitted electronically)	Yes/No
Have you spoken about the scheme with any planning staff before? Please tell us who you spoke to and send in any copies of letters or emails you have received:	Yes/No
The correct fee can be found on the planning portal website.	Yes/No
Ownership certificates	Yes/No
Evidence that the developer has given notice of the development	Yes/No
The following plans <u>will</u> be required: ( all dimensions must be metric)	
2 copies of an Ordnance Survey based location plan. It should	
<ul> <li>be at a scale of 1:1250 or 1:2500</li> </ul>	
show at least two (if practicable) named roads	
show surrounding buildings (named and numbered) and	Yes/No
show the direction of North.  The second secon	
The application site should clearly be edged with a red line and any other land you own should be edged	
with a blue line.  2 copies of the existing and proposed site plans of the equipment showing:	
Siting and layout (with dimensions) at a scale of 1:100 or 1:200 or 1:500	
direction of north	
<ul> <li>all buildings and structures, property/ownership boundaries, gardens, walls, hedges and fences,</li> </ul>	
open spaces, roads, footpaths and access:	Yes/No
position of all trees on Land adjoining the site:	
hard and soft landscaping details: and	
adjacent houses and buildings including the location of any windows	
<ul> <li>accurate and dimensioned siting/position of any free standing equipment</li> </ul>	
2 copies of all elevation plans at a scale of not less than 1:100	Yes/No
2 copies of the supporting statements including:	
ICNIRP certificate	
Evidence of the need for the facility	Yes/No
<ul> <li>Evidence of alternative locations, areas of search and alternative solutions</li> </ul>	1 03/140
<ul> <li>Map showing relationship to schools and other telecommunications equipment in the vicinity</li> </ul>	
Supplementary information template (Annex F of the Code of best practice)	
The following information may be needed to validate your application, if in doubt please check with us at the number below or via e-mail	Yes/No
Environmental pollution	
Statement of community involvement	
Photographs and montage	
Tree survey	
Listed building character assessment/conservation area appraisal	
Visual impact assessment	

All sections must be answered for an application to be valid.

If you are in any doubt about the information you are submitting please email the Development Management team on development.control@bury.gov.uk or phone them on 0161 253 5432.

# **Wind Turbine Validation Checklist 15 March 2016**

Document or information required	Description	
Application form/Certificate of ownership/Fee	Complete all questions Check declaration and appropriate certificate signed.	
Location plan	To a scale of 1:1250 or 1:2500 with a north point. All development must be within a red edge shown on the location plan and to include any ancillary equipment and access to an adopted highway.  Show 2 named roads Show the position of public roads, footpaths and bridleways	
Site layout plan/block plan/levels plan	To a scale of 1:500 or 1:250 showing position of wind turbine and related ancillary equipment.  Provide a six figure easting and northing grid reference for the equipment.	
Elevation plans	To a scale of 1:100 or 1:50 for the turbine/s and ancillary equipment	
Design and access Statement	Consider – Use – why this particular site, for what means Amount – why the quantity/type of turbine/s applied for Layout – explain chosen position and a site sequential approach if taken. Annotate to scale the proximity of nearest properties. Scale – details of the wind turbine/s height, blade length, numbers of blades, output, power connections. Landscaping – if to be provided Appearance – type and colour Access – explain chosen access route for construction, service or dismantle. Inclusive access – if accessed publically provide details.	
Planning Statement	To demonstrate how the proposed scheme fits into current national and local planning policy context.	
Landscape and Visual Impact Assessment	Demonstrate how visual impacts have been minimised/mitigated and how the proposal will fit into the landscape. A clear demonstration should be provided of how the chosen arrangements represent the best options.  Cumulative visual impacts with other existing operational or permitted turbines should be addressed.	

	Reference should be made to the Landscape Capacity Study for Wind Energy Developments on the South Pennines (Julie Martin Associates 2010).  An assessment of the impacts of the proposed turbine/s on cultural, recreational or heritage assets should be included.  Provide a Zone of Theoretical Visibility Study and photomontages from the 4 cardinal direction points provided by a suitably qualified person.	
Public Rights of Way	Identify on a scaled plan within a radius of 10 times turbine height from the base of the turbine.	
Ecological Assessment	A clear methodology/evidence of a desk based study at the least should be provided detailing any ecological investigations, to include impact on nesting birds, bats, hedgerow and any other relevant wildlife consideration.	
Noise and Shadow Flicker	Site specific noise assessments/surveys shall be provided, carried out by a suitable qualified person or organisation and full details and recommendations included within a report accompanying the application. The report should demonstrate that any noise is compliant with ETSU-R-97. Submission of a manufacturer's standard noise output specifications for a given turbine model is not sufficient.  A report should be submitted which demonstrates that any properties within a radius of 10 times the turbine height will not be subject to any shadow flicker effect. Again, to be carried out by a suitably qualified person and set out clear recommendations.	
Peat and hydrology Assessment	Identify whether peat exists on site and include details of any mitigation measures if required.	
Coal Mining Risk Assessment	If any part of the development is located within a Coal Mining Referral Area, the applicant should contact the Coal Authority for advice.	
Community Benefits	Consider the provision of a community benefit scheme. However, this is not a material consideration in the determination of planning applications.	
Community Engagement	To be carried out for 3 or more turbines OR any turbine with a hub height which exceeds 15m.	
Environmental Impact Assessment	Some developments of a certain size or in certain locations may need to be accompanied by an	

	Environmental Statement/Environmental Impact Assessment. Applicants are advised to contact the Council to seek a screening opinion as to whether this is required, prior to submission of an application.	
Electro Magnetic Interference	Provide evidence the proposed turbine/s will not cause any interference to the operation of any communications or broadcast equipment through consultation with operators of any masts or antennae which may be subject to adverse effects.	

All sections must be answered for an application to be valid. If you are in any doubt about the information you are submitting please email the Development Management team on <a href="mailto:development.control@bury.gov.uk">development.control@bury.gov.uk</a> or phone them on 0161 253 5432.

## LOCAL REQUIREMENTS

**1. Supporting Planning Policy Statement -** To explain how the proposal relates in policy terms to national and regional planning guidance, the development plan and adopted Supplementary Planning Guidance; and as they emerge, the Local Development Framework (LDF) and Supplementary Planning Documents.

#### Threshold:

- > All "major" developments
- > Developments not in accordance with the development plan
- ➤ And other developments if specified in pre-application advice.

The Town & Country Planning (General Development Procedure) (England) Order 2015 Article 9 sets out the requirements for a Design and Access Statement. These should genuinely adds value to the application. This includes major development, listed building consents and developments in conservation areas where one or more dwellings are proposed or the floor space to be created would exceed 100m2.

## 2. Planning Obligations/Draft Heads of Terms

To explain how the applicant proposes to resolve planning requirements in relation to infrastructure and service provision made necessary by the development and any other matters which it is anticipated would need to be the subject of a s106 planning agreement or planning obligation.

#### Threshold:

- ➤ All applications which generate requirements for planning obligations in accordance with the Council's adopted Unitary Development Plan and the associated Supplementary Planning Guidance Notes on specific topics;
- ➤ Other developments if specified in pre-application advice; and in all cases
- ➤ The submission of a proforma stating contact details of the acting solicitor including title documents and deed plans (to be no older than 6 months from the submission date).

Examples of such requirements include: -

- o recreation provision for future residents of a housing development or in the local area (see 5)
- the provision of affordable housing (see 3)
- Employment land contributions (see 24)

 Canal improvements as required by UDP policies R4/7, EN1/7, EN10/2 and OL5/3

One of the reasons for delays on major applications is the failure to reach completion on a s106 Agreement without which the proposal would be unacceptable. The complex nature of legal agreements means that it can lead to a lengthy process for drafting them. It is, therefore, a requirement that all such legal agreements and their contents should be discussed with the Council as fully as possible **during pre-application discussions** and that all applications where such an agreement is required shall include with them Heads of Terms and all the required information required via the s106 pro-forma in order to make the application valid. Where this information is not submitted the application will be considered to be invalid.

## 3. Affordable Housing Statement

To explain what, if any provisions are to be made for affordable housing, including size and tenure of dwelling units and arrangements with social housing providers. Statements should take into account the Council's adopted Supplementary Planning Guidance contained in Development Control Policy Guidance Note 5 – Affordable Housing Provision in New Residential Developments.

#### Threshold:

- All applications providing 25 or more dwellings,
- ➤ Other cases where the proposal specifically provides for affordable housing.

Furthermore, a pro-forma is available on request and should be completed and accompany any application where there is an intention to complete a s106 Agreement concerning affordable housing provision.

#### 4. Sunlighting/Daylighting Assessment

To assess the impact of proposals on adjoining properties, including associated gardens or amenity space, in respect of day lighting and sun lighting.

#### Threshold:

- All applications involving new buildings of four or more storeys in height, where adjoining other developed land,
- Situations where the application site is itself subject to significant shading from adjoining buildings or trees.
- And other developments if specified in pre-application advice.

## **5. Amenity Space/ Recreational Provision**

All applications involving new residential development will be required to show amenity space to be associated with the development or justify under provision.

#### Threshold:

- A new residential development of 10 units with a maximum combined floorspace exceeding 1000 square metres; and
- ➤ All new residential proposals of 11 dwellings or more; and
- ➤ Any other developments if specified in pre-application advice.

Applications involving dwellings will be required to make provision for the recreation needs of the prospective residents in accordance with Policy RT2/2 of the Bury Unitary Development and Supplementary Planning Document1 – Open Space, Sport and Recreation provision in New Housing Development (adopted June 2015 or as subsequently amended) by either on site provision or by providing a commuted sum to the Council for the equivalent enhancement of public open space or recreational provision in the nearby area. The provision through a commuted sum will require a s106 Agreement and the application needs to accompanied by a completed pro-forma which will be provided on request.

## 6. Heritage Statements/ Listed Building Character Assessment/Conservation Area Appraisal

Applications for listed building consent will be required to be accompanied by a heritage - design and access statement. The statements should indicate the design principles and concepts that have been applied to the proposed works, and (other than in the case of works only affecting the interior of the building) how issues relating to access to the building and its fabric have been considered. The statement should explain how the principles and concepts referred to, have been applied to the aspects of scale, layout and appearance, and have taken account of

- (i) the special architectural or historic interest of the building;
- (ii) the particular physical features of the building that justify its designation as a listed building; and
- (iii) the building's setting.

A contextual Conservation Area Appraisal will be required for applications for planning permission (apart from change of use) on sites within conservation areas, or affecting the setting of a conservation area.

The appraisal should address how the proposal has been designed to have regard to the character and/or appearance of the conservation area and to explain how the proposal enhances or preserves the character or appearance of the conservation area. The appraisal could form part of a Design and Access Statement.

Any proposals that involve a Listed Building or may affect the setting of a Listed Building, scheduled monument or conservation area will be required to be accompanied by a statement of any impact. Any statements, assessments or appraisals submitted should reflect the content of "A Charter for English Heritage Advisory Services" produced by Historic England.

Any Design and Access Statement or Conservation Area Appraisal should be accompanied by appropriate photographs.

## 7. Transport Assessment/Transport Statement

A Transport <u>Assessment</u> will be required for developments likely to have significant transport impacts. It should quantify and assess the impact of the proposals on traffic movement and highway safety; the availability of alternative transport modes and how alternative modes would be promoted, including, where appropriate, green travel plans; and providing details of any proposals for access or transport improvements.

A Transport <u>Statement</u> will be required when the development is expected to generate relatively low numbers of trips or traffic flows with minor transport impacts. Its purpose would be to cover matters such as trip generation resulting from the development, improvements to site accessibility, car parking provision and internal vehicular circulation, traffic impacts of servicing requirements and the net level of change over any current development within the site.

#### Thresholds:

Land use	No assessment	Transport Statement	Transport Assessment and Travel Plan
A1 Food Retail	<250m2	>250 <800m2	>800m2
A1 Non-Food Retail	<800m2	>800 <1500m2	>1500m2
B1 Business	<1,500m2	>1,500 <2,500m2	>2,500m2
B2 General Industrial	<2,500m2	>2,500 <4,000m2	>4,000m2
B8 Storage or Distribution	<3,000m2	>3,000 <5,000m2	>5,000m2
C1 Hotels	<30 beds	>30 <50 beds	>50 beds
C3 Dwelling Houses	<50 units	>50 <80 units	>80 units

The above requirements are not exhaustive and there may be a need for additional information and assessments, depending on local circumstances. The key issue is that the scope of any Transport Statement or Transport Assessment should be agreed at the pre-application stage between the appropriate authorities and the developer. In addition to the thresholds which relate to the size of the development, there are also a number of other factors which would indicate that a development may require a full Transport Assessment. These include any development:

- ➤ That does not conform to the local development plan
- > Generating 30 or more two-way vehicle movements in any hour
- Generating 100 or more two-way vehicle movements per day
- Proposing 100 or more parking spaces
- > That is likely to increase accidents
- > Generating significant freight movements
- Proposed in a location where local transport infrastructure (including public transport, walking/cycling facilities) is inadequate
- Proposed in a location within or adjacent to an Air Quality Management Area

## 8. Parking and Servicing Details

Details of existing and proposed parking provision, including cycle parking, and to justify the level of provision.

## Thresholds:

- > All non householder applications
- For major applications, applicants will be required to justify proposals which exceed the Council's maximum parking standards.
- ➤ In the case of householder applications, details of existing and proposed parking details may be required for proposals where existing parking would be lost.
- And other developments if specified in pre-application advice.

#### 9. Environmental Pollution

In situations not covered by the Regulations, Environmental Assessments may nevertheless be required, to explain how the proposal addresses and mitigates against issues such as air quality, external noise and contaminated land.

#### Thresholds:

- ➤ A) Air Quality To cover where a development because of its scale and nature is likely to have significant impacts on air quality particularly where such impact is likely to be particularly important, for example as follows:
  - Where the development is being proposed inside or adjacent to an Air Quality Management Area (AQMA)
  - Where it could in itself result in the designation of an AQMA
  - Where a development would conflict with or render unworkable elements of the Council's Air Quality Action Plan.
- ➤ **B) Noise** For developments that could lead to a noise nuisance to nearby occupiers and/or amenity users and for development close to a permanent source of noise e.g. a main road or motorway.

During pre-application discussions advice should be sought from both the planning officer and the environmental health officer about requirements for sound insulation in residential and commercial developments.

Sound insulation issues should be covered in the supporting statement for applications for change of use of premises under, over or adjacent to residential development or which propose noise sensitive uses adjacent to sources of noise or for uses that would in themselves be a noise source adjacent to noise sensitive uses such as houses, hospitals or schools.

➤ C) Contaminated Land – For all new development with a sensitive end use (e.g. residential, nurseries, schools) a minimum of a Preliminary Risk Assessment (PRA) will be required regardless of the history of the site, contaminated or otherwise. Also, for all new developments on land which has the potential to be affected by contamination a PRA will be required as a minimum.

Dependent on the site and end use and the potential for contamination to affect the development proposals, it may be a requirement that a PRA, Site Investigation and Risk Assessment and Remediation Strategy need to be submitted with the application.

In regard to householder applications it will not be a requirement to for a PRA to accompany these. However, in cases where the property is within 250m of a known landfill site then remediation/precautionary measures may be required.

It is essential for applicants to address potential pollution matters early in pre application discussions with planning officers. Also, additional technical advice should be sought from Environmental Services or, in the case of water environment pollution concerns, from the Environment Agency.

#### **10. Retail Impact Assessment**

To assess the impact of a retail development on the vitality and viability of the town centre and other local shopping centres, in accordance with the NPPF and Local Plan.

#### Thresholds:

- Assessments will be required in respect of all proposals resulting in significant changes in the level of retail floor space on site.
- ➤ Retail developments of over 2,500 sq metres gross floor space (if there is no locally set floorspace threshold).
- and other developments if specified in pre-application advice.

#### 11. Flood Risk Assessment

A food risk assessment (FRA) should address the issue of flood risk to both property and people. The NPPF Chapter 10 – Meeting the challenge of climate change, flooding and coastal change, and its accompanying technical notes, provides guidance in relation to the undertaking of flood risk assessments and the responsibilities for controlling development where it may be directly affected by flooding or affect flooding elsewhere.

#### Thresholds:

- Development within in flood zone 2 or 3 including minor development and change of use;
- Development of more than 1 hectare (ha) in flood zone 1;
- Development of less than 1 hectare in flood zone 1, including a change of use in development type to a more vulnerable class (eg from commercial to residential), where they could be affected by sources of flooding other than rivers and the sea (eg, surface water drains, reservoirs)
- in an area within flood zone 1 which has critical drainage problems as notified by the Environment Agency

## 11 (b) Sustainable Urban Drainage Systems (SuDS)

From April 2015 planning applications relating to major development will ensure that Sustainable Urban Drainage systems (SuDs) for the management of run-off are put in place, unless demonstrated to be inappropriate for reasons of ground suitability, safety or viability. Alongside the legislative changes to implement SuDs through the planning process, the Lead Local Flood Authorities (LLFAs) are now

statutory consultees to Planning Authorities in the role of providing technical advice with regard to local flood risk.

The legislation is aimed at major developments to promote good practice for a SuDS approach to be considered on all development sites, whilst it is acknowledged that each site may present constraints and may limit the potential for a solution to achieve maximum benefits for all functions, it is important that it can be demonstrated that consideration has been given to the hierarchy of drainage techniques and run-off destinations in all instances and opportunities to incorporate SuDS measures into drainage schemes maximised.

To support the design and delivery of sustainable drainage the Government have published Non-Statutory Technical Standards<sup>1</sup> which should be used in conjunction with the National Planning Policy Framework (NPPF), and the associated National Planning Practice Guidance (NPPG).

#### Thresholds:

## **Major Developments**

- ➤ A Residential Development consisting of 10 dwellings or more or residential development with a site area of 0.5 hectares or more where the number of dwellings is not yet known.
- ➤ A Non-Residential Development with provision of a building or buildings where the total floor space to be created is 1000m² or more where the floor area is not yet known, a site area of 1 hectare or more.

Planning applications for major development shall be accompanied by a site-specific drainage strategy or statement that demonstrates that the drainage scheme proposed is in compliance with the both the NPPF / NPPG and the Non-Statutory Technical Standards.

### **Minor Developments**

- A residential development where the number of properties to be constructed is between 1 and 9 inclusive or where the number of properties to be constructed is not given in the application, a site area of less than 0.5 hectares.
- For all other uses, the floor space to be built is less than 1,000 square metres or where the site area is less than 1 hectare. The density, topography and site history of a proposed development can impact on the types of SuDS features that would be applicable due to previous use and pressures on the area available, often set aside for other uses such as public open space and recreational activities. For this reason it is really important that early consideration and integrated design with respect to

SuDS is given which can promote innovative, sustainable and cost effective schemes delivering multiple benefits.

Within Appendix 1 is the full technical guidance note to accompany this section on the provision of SuDS within development that should form part of applications subject to the stated thresholds and details expected.

## 12. Archaeology

To address issues relating to archaeological investigation of the site and the preservation and/or recording of archaeological deposits.

#### Thresholds:

- ➤ Development involving the disturbance of ground in areas that are the subject of major development proposals or significant infrastructure works, where archaeological remains may survive, or where archaeological remains may survive as identified in the Sites and Monuments Register.
- > And other developments if specified in pre-application advice.

#### 13. Ecology Assessment

An ecological impact report shall be provided to assess the impacts up on protected flora and fauna and potential impacts and the mitigation for such impacts.

#### Thresholds:

- ➤ Proposals on sites within or adjacent to Sites of Biological Importance, Local Nature Reserves and Wildlife Links and Corridors as identified in the Unitary Development Plan.
- Proposals to demolish or remove a building, roof or roof space, remove trees, scrub, and hedgerows or alter water courses will need to include information on species present and potential impacts and the mitigation for such impacts.
- ➤ In respect of sites with known protected or priority species and habitats. Further information can be accessed through

<u>www.bury.gov.uk/Environment/LandAndPremises/Conservation/Biodiversity/interest.</u>

## 14. Tree Surveys

The survey should be undertaken by or under the guidance of a qualified arboriculturalist in accordance with the recommendations set out in BS 5837:2005 and should include the positions of all trees of 75mm stem diameter at a height of 1.5 metres within the site and adjoining or overhanging the site boundaries; the canopy spread of such trees; all shrub masses and hedges, and any other relevant features of the site such as

banks, slopes, walls and fences and water features. Details of the trees should be recorded and the trees should be categorised in accordance with the tree categorisation method set out in BS 5837:2005.

#### Thresholds:

- All applications involving new development on sites containing significant tree cover, or individual specimen trees, or trees which are the subject of a Tree Preservation Order,
- For householder applications, any proposals involving development within two metres of the canopy spread of any tree(s) should indicate the position and spread of the tree(s) on the application plans.

## 15. Hard and Soft Landscaping Details

All developments (apart from change of use not involving works) should be formulated with the landscaping of the site in mind. Landscaping should form part of the design concept for the site, and not as a separate process or afterthought after the buildings have been designed. There should be reference to landscaping in the design and access statement and detailed landscaping proposals should be included which follow from the design concept. Existing trees and other vegetation should, where practicable, be retained in new developments and protected during the construction of the development.

Landscaping schemes should include:

- (a) Proposed finished ground levels or contours; means of enclosure; car parking layouts; other vehicle and pedestrian access and circulation areas hard surfacing materials, structures and ancillary objects (refuse bins, lighting columns etc);
- (b) Proposed and existing functional services above and below ground (e.g. drainage, power, communications cables, pipelines etc. indicating lines, manholes etc.);
- (c) Planting plans; written specifications (including cultivation and other operations associated with plant and grass establishment); schedules of plants, noting species, planting sizes and proposed numbers/planting densities where appropriate;
- (d) Existing vegetation to be retained together with measures for its protection during the course of construction.

#### Thresholds:

- Applications for full planning permission (apart from change of use) should preferably be accompanied by a fully detailed scheme, as above. There is a minimum requirement for proposals to indicate the intended landscape structure, which should be cross-referenced with the design and access statement.
- Applications for reserved matters for landscaping will not normally be considered separately from layout and scale.

- ➤ Householder applications should be accompanied by landscaping proposals, in circumstances where the proposal would be particularly prominent or result in the loss of significant existing landscape features.
- ➤ And other developments if specified in pre-application advice.

### 16. Ventilation/Extraction Details

Details are required for the position and design of ventilation and extraction equipment, including elevational plans of the ducting, odour abatement techniques and acoustic (Noise) characteristics.

## **Thresholds:**

- ➤ All applications for the use of premises for purposes within Use Classes A3. A4 and A5.
- This information should be accompanied with HVAC compliance specialist confirmation of acceptability (excluding odour abatement techniques unless specifically required) and will also be required for significant retail, business, industrial or leisure or other similar developments where substantial ventilation or extraction is proposed to be installed.

#### 17. Refuse Disposal Details

Details of proposed facilities for the storage and collection of refuse, including recycling facilities and access for refuse collection vehicles.

#### Thresholds:

- ➤ All proposals involving the creation of new dwellings or new retail, business, industrial or leisure or other similar developments; and
- And other developments if specified in pre-application advice.

#### 18. External Lighting Details

Details of any external lighting and the proposed hours when the lighting would be switched on will be required where they are proposed. These details shall include a layout plan with beam orientation, a schedule of the equipment in the design, and a lighting diagram showing the intensity of illumination.

#### Thresholds:

- All proposals involving the provision of publicly accessible developments, in the vicinity of residential property, a Listed Building or a Conservation Area, or open countryside, where external lighting would be provided or made necessary by the development,
- And other developments if specified in pre-application advice.

## 19. Statement of Community Involvement

This will be required where proposals are likely to generate significant public interest and the statement shall include the views of the local community, and where appropriate the views of Statutory Consultees have been sought and taken into account in the formulation of development proposals.

#### Thresholds:

- All major planning applications
- > And other developments if specified in pre-application advice.

## **20. Structural Survey**

This will be required to support applications for the conversion of a rural building in the Green Belt to demonstrate that it is capable of conversion without major or complete reconstruction.

To support applications for the erection of buildings on sites where there is a possibility of land instability.

In some cases structural information would be required to support applications for listed building consent or conservation area consent.

## 21. Existing and Proposed Levels

It is necessary for applications to demonstrate how proposed buildings relate to existing site levels and neighbouring development.

Plans should, therefore, show existing site levels and finished floor levels (with levels related to a fixed datum point off site) and also show the proposals in relation to adjoining land and buildings. Levels should also be taken into account in the formulation of design and access statements.

#### Thresholds:

➤ All applications involving new buildings or extensions.

## 22. Crime Impact Statements

A statement of how the application has taken into account existing crime in the area and how the development has been designed to both address issues of crime and minimise its impact on the safety and security of the area.

#### Thresholds:

- > All major planning applications
- > Residential
  - Residential Development (new or conversions) where ten or more units are created
  - New build or conversion to student accommodation where six or more units are created
  - New build schemes or conversions for supported housing e.g. rest homes, nursing homes and hostels

## > Office/ Industrial / Warehousing

➤ Any scheme where 500sqm gross or more of floor space is created

#### > Retail

Any retail scheme where 500sqm gross or more of floor space is created

## > Community facilities

- ➤ All schools new or significant extensions thereof where 500sqm gross or more of floor space is created
- ➤ All health facilities new or significant extensions thereof where 500sqm gross or more of floor space is created
- Community centres / meeting halls
- Religious buildings
- Day nurseries / crèches

#### Leisure / Recreation

- All new leisure/recreation facilities, both public and private, or significant extensions thereof where 500sqm gross or more of floor space is created
- New Public open space, canal developments
- New Hotels
- Licensed premises
- Clubs/discos

## **Transport Infrastructure**

- ➤ New train /tram stations or significant alterations / extensions to existing facilities.
- New bus / coach stations or significant alterations / extensions to existing facilities.
- All free standing and multi storey car parks.
- And other developments if specified in pre-application advice.

### 23. Employment Land

In situations where permission is proposed to develop existing employment land for an alternative use (eg residential) a report will be required justifying the proposals in the context of UDP policy EC2/2 where the Council are seeking to retain existing employment land and premises. The report will need to demonstrate that the site is no longer suited to employment use and further satisfy the requirements of the Development Control Policy Guidance Note 14 – Employment land and Premises.

#### 24. Coal Mining Reports

All new developments will need to have regard to previous or current mine workings and features. For the majority of the Borough, standing advice will suffice. In some instances there may be a higher level of risk and in these instances, a coal mining report assessing the proposal and the ground will be required.

#### **Thresholds**

- ➤ All development that breaks the ground within areas of pre-identified area of high risk (using Coal Authority mapping),
- Areas of land subject to development that have known mine shafts or capping.

## **25. TV Impact Assessment**

To assess the impact of proposals on adjoining properties in respect of TV reception.

## Threshold:

- > All applications involving new buildings of four or more storeys in height, where adjoining other developed residential land,
- ➤ And other developments if specified in pre-application advice.

#### **APPENDIX 1**

## Sustainable Drainage Pre-application Standing Advice Bury Council

From April 2015 planning applications relating to major development will ensure that Sustainable Urban Drainage systems (SuDs) for the management of run-off are put in place, unless demonstrated to be inappropriate for reasons of ground suitability, safety or viability.

Alongside the legislative changes to implement SuDs through the planning process, the Lead Local Flood Authorities (LLFAs) are now statutory consultees to Planning Authorities in the role of providing technical advice with regard to local flood risk.

The legislation is aimed at major developments to promote good practice for a SuDS approach to be considered on all development sites, whilst it is acknowledged that each site may present constraints and may limit the potential for a solution to achieve maximum benefits for all functions, it is important that it can be demonstrated that consideration has been given to the hierarchy of drainage techniques and run-off destinations in all instances and opportunities to incorporate SuDS measures into drainage schemes maximised.

To support the design and delivery of sustainable drainage the Government have published Non-Statutory Technical Standards<sup>2</sup> which should be used in conjunction with the National

Planning Policy Framework (NPPF) <sup>3</sup>, and the associated National Planning Practice Guidance (NPPG).

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<sup>&</sup>lt;sup>2</sup> The Non-Statutory Technical Standards provided by Government relate to the design, construction, operation and maintenance of sustainable drainage systems (SUDS) and have been published as guidance for those designing schemes.

<sup>&</sup>lt;sup>3</sup> The NPPF (and associated PPG) related to Government policy on the provision and long term maintenance of sustainable drainage systems.

## **Major Developments**

- A Residential Development consisting of 10 dwellings or more or residential development with a site area of 0.5 hectares or more where the number of dwellings is not yet known.
- A Non Residential Development with provision of a building or buildings where the total floor space to be created is 1000m<sup>2</sup> or more where the floor area is not yet known, a site area of 1 hectare or more.

Planning applications for major development should be accompanied by a site-specific drainage strategy or statement that demonstrates that the drainage scheme proposed is in compliance with the both the NPPF / NPPG and the Non-Statutory Technical Standards.

## **Minor Developments**

- A residential development where the number of properties to be constructed is between 1 and 9 inclusive or where the number of properties to be constructed is not given in the application, a site area of less than 0.5 hectares.
- For all other uses, the floor space to be built is less than 1,000 square metres or where the site area is less than 1 hectare.

The density, topography and site history of a proposed development can impact on the types of SuDS features that would be applicable due to previous use and pressures on the area available, often set aside for other uses such as public open space and recreational activities. For this reason it is really important that early consideration and integrated design with respect to SuDS is given which can promote innovative, sustainable and cost effective schemes delivering multiple benefits.

#### The benefits of sustainable drainage systems (SuDS)

Development can harm water resources if a traditional approach to drainage is adopted. Removing water from site too quickly through piped systems can increase flood risk downstream and reduce infiltration impacting on ground water levels. Surface water run off can also contain contaminates such as oil, toxic metals etc. and can affect water quality in rivers and steams.

SuDS mimic natural drainage processes to reduce the effect on the quality and quantity of run-off from developments. This approach uses a range of techniques including swales, permeable paving and green roofs to mimic the natural drainage of a site. They increase infiltration of water where it lands and reduce the speed of run-off and in addition can provide amenity and

biodiversity benefits. When specifying SuDS, early consideration of the potential multiple benefits and opportunities will help deliver the best results.

## Hierarchy of drainage techniques

A prioritised order of methods for management of surface water, which is to be considered at all stages of design. Wherever possible the natural drainage of surface water from new developments into the ground will be preferred. Surface water runoff should be managed as close to its source as possible in line with the following drainage hierarchy

The hierarchy of techniques to be used is:

- Prevention of runoff by good site design and reduction of impermeable areas.
- Source control, dealing with water where and when it falls (e.g. infiltration techniques).
- Site control, management of water in the local area (e.g. swales, detention basins).
- Regional control, management of runoff from sites (e.g. balancing ponds, wetlands).

Developers should demonstrate how they have considered and used these techniques.

### **Runoff Destinations**

Surface water runoff not collected for use must be discharged to one or more of the following in the order of priority shown:

- Ground (infiltration),
- Surface water body,
- · Surface water sewer, highway drain or other drain,
- Combined sewer.

All SuDS feature design should be completed in accordance with the SuDS Manual (CIRIA C697) with consideration of CIRIA C609B, Sustainable drainage systems: hydraulic, structural and water quality advice.

#### **Pre-application engagement**

National Planning Practice Guidance stresses the importance of preapplication engagement with stakeholders to improve efficiency and effectiveness of the planning application system, the planning applications and likelihood of success. Drainage systems considered at the earliest stages of site selection and design are easier to integrate into developments influencing other aspects of the site (i.e. design, layout and function) and reducing impermeable areas wherever possible.

Evidence from case studies suggests that SuDS are cheaper to install and maintain for

many new developments. Where SuDS are predominantly green landscaped SuDS measures such as swales and basins much of the maintenance forms part of the site landscaping and is at little or no extra cost.

Effective early engagement can also help deliver SuDS as part of a developments core green infrastructure e.g. in multi-functional spaces such as car parks, landscaped areas, communal spaces etc. and improve cost effectiveness and integration within the development.

Bury Council encourages prospective developers to first contact the local planning authority as in doing so it can help to determine whether your development proposal is acceptable in principle and reduce the likelihood of submitting invalid applications.

The following points should be noted:

- Pre-application advice may be charged for...
- The Environment Agency will continue to provide pre-application advice for developments within Flood Zone 2 or 3; however this is chargeable and needs to be addressed separately.
- The likely drainage method should be identified as early as possible to ensure appropriate drainage can be delivered through sustainable development.
- Bury Council have UDP planning policies which should be taken into account and identified at pre-application stage.

#### **Contact Details**

#### **Development Management Section**

Planning Services | Department for Resources and Regulation | Bury Council 3 Knowsley Place, Duke Street, Bury BL9 0EJ

Tel: +44 (0) 161 253 5432

Email to: <u>development.control@bury.gov.uk</u>
Web site: <u>www.bury.gov.uk/e-planning</u>

## **Outline Planning Application**

An application for outline planning permission allows for a decision on the general principles of how a site can be developed. Outline planning permission will be granted subject to conditions requiring subsequent approval of one or more reserved matters.

The applicant should include the following information as a minimum to enable the LLFA to provide an informed substantive response when advising applicants and when consulted by Local Planning Authorities on planning applications in their role as a statutory consultee.

## **Outline Planning Application**

## Compulsory information required to validate the applications.

## **Drainage statement which includes:**

Outline Drainage Assessment to incorporate the following:

- Topography of the development site, showing existing surface water flow routes, drains, sewers and watercourses
- Geological and soil types.
- Initial scoping of flood risk issues to inform where applicable the flood risk assessment which may include any of the following:
  - Flood risk from main river
  - Surface water
  - Groundwater flood risk

Indicative Site Drainage Strategy, including:

- Preliminary sustainable drainage proposals
- Outfall locations
- Discharge rates
- On-site storage requirements

## Further information that may be required to validate the application.

An appropriate/proportionate site-specific flood risk assessment where one is required. Guidance can be found:

- <a href="https://www.gov.uk/guidance/flood-risk-assessment-for-planning-applications">https://www.gov.uk/guidance/flood-risk-assessment-for-planning-applications</a>
- https://www.gov.uk/quidance/flood-risk-assessment-standing-advice
- <a href="http://planningguidance.planningportal.gov.uk/blog/guidance/flood-risk-and-coastal-change/site-specific-flood-risk-assessment-checklist/">http://planningguidance.planningportal.gov.uk/blog/guidance/flood-risk-and-coastal-change/site-specific-flood-risk-assessment-checklist/</a>

A flood risk assessment (FRA) will be needed for developments in:

- flood zone 2 or 3 including minor developments and change of use
- more than 1 hectare in flood zone 1
- less than 1 hectare in flood zone 1, including change of use in development type to a more vulnerable class (e.g. commercial to residential), where they could be affected by sources of flooding other than rivers (e.g. surface water, drains, reservoirs)
- in areas within flood zone 1 which has critical drainage problems as notified by the Environment Agency.

The information provided in the flood risk assessment should be credible and fit for purpose. Site-specific flood risk assessments should always be proportionate to the degree of flood risk and make optimum use of information already available, including information in a Strategic Flood Risk Assessment for the area, and the <u>interactive flood risk maps</u> available on the Environment Agency's web site.

## Full Planning Application, Reserved Matters, Discharge of Conditions

## Full Planning Application, Reserved Matters (in addition to the information required at Outline stage)

## Site and Drainage Layout

Proposed site plan showing excedance flow routes and identification of catchment area(s)

Drainage layout plan, to include:

- Sustainable drainage system
- Sewers
- Drains
- Watercourses

Site investigation report, including the results for each sustainable drainage system feature of:

- Boreholes or Trial Pits
- Infiltration (Permeability) Testing
- Factual Ground Investigation Report (GIR)
- Geotechnical Design Report (GDR)

Sustainable drainage system flow calculations (PDF files showing the input and output data for flow calculations) and storm simulation plan for:

- 1 in 1 year;
- 1 in 2 year;
- 1 in 30 year, and;
- 1 in 100 year + 30% climate change

## **Discharge of Conditions**

(in addition to the information required at Full/Reserved Matters)

## **Drawings and Calculations**

Detailed design drawings, including:

- Details of inlets, outlets and flow controls
- Long and cross section drawings of proposed drainage system(s), including design levels
- Details of appropriate water quality treatments

#### Construction

- Specification of materials
- Phasing of development including Construction Management Plan
- Construction phase Surface Water Management Plan
- Construction details
- Operational Maintenance Plan
- Location plan and as built drawings to be provided (Flood Risk Asset Register – Flood and Water Management Act 2010.

## Operation and maintenance plan for a full planning application.

- Whole life cycle costing for the SuDS including replacement cost.
- Details of funding arrangements for SuDS maintenance.
- Details of the party / organisation responsible for, and maintenance of, each feature.
- Specification for inspection and maintenance, including frequency of maintenance tasks required for each proposed SuDS, setting out a minimum standard to which the SuDS system must be maintained an estimate of the expected useful life of the suds provision before replacement required.
- Details of additional cleansing, repair and maintenance following flooding events where SuDS features are located in a designated flood zone.
- Where SuDS features are attached to private property, confirmation
  of any associated maintenance / adoption / ownership requirements
  should be provided. For example, if SuDS features are to be included
  in property deeds, or if householders are required to pay into a
  communal fund to fund ongoing maintenance.
- Details of proposed contingency plans for failure of any part of the drainage system that could present a hazard to people.

### **Adoption**

 Proposed arrangements for adoption / ownership to secure the operation of the scheme throughout its lifetime, including physical access arrangements for maintenance and establishment of legal rights of access in perpetuity.

## **Safety and Access**

Consideration should always be given to safety in design and appropriate consideration of access during the design of SuDS. CDM Regulations 2015 must also be considered and applied to the planning, design and construction and long term maintenance of SuDS systems.

## GUIDANCE NOTES FOR WASTE PLANNING APPLICATIONS

#### WASTE PLANNING APPLICATION GUIDANCE NOTE

Detailed Checklist of Mandatory and Additional Information to Assist with the Preparation of Applications for Waste Management Facilities

**Pre-Application Discussions** - In light of the rapidly evolving policy context and the legislative, commercial and timetabling drivers that affect Greater Manchester, and of course the complex nature of proposals in these categories, **all applicants are encouraged to seek pre-application discussions with the relevant LPA and WDA**.

## WASTE PLANNING APPLICATION GUIDANCE NOTE INTRODUCTION

All decisions on waste planning applications in Greater Manchester are made by the relevant local planning authority (referred to in this document as the 'Waste Planning Authority' (WPA).

To determine applications for waste development, the WPA must have sufficient information and clarity on which to base their development control decisions, and therefore will require submission of a full planning application for any such development. Developers should ensure that they have submitted alongside their applications any additional information which will support their application.

Pre-application consultation with the WPA is essential in terms of establishing what supporting information is likely to be required and as such is strongly encouraged as an important element of applying for permission for waste development. Such liaison will also help ensure that planning applications are processed efficiently and effectively. In line with good practice, it is strongly encouraged that developers consult on their proposals with the local community at the earliest stage.

## **INFORMATION REQUIRED**

The SI 2015 No. 595 - Town & Country Planning (Development Management Procedure) (England) Order 2015, sets out the scope of information nationally required prior to validation of an application for planning permission.

The list includes both compulsory requirements and additional information. Where the required information is not submitted the application will be declared invalid by the WPA unless the applicant can provide written justification as to why it is not appropriate to submit additional information in the particular circumstances.

## **COMPULSORY REQUIREMENTS**

**The Submission** - Agree with the WPA the way in which the application shall be submitted i.e. through the planning portal or directly to the WPA.

The application should be in digital format and no should not contain any reports exceeding 10Mb. If any documents do, then break the report down accordingly into separate files.

Unless the authority states otherwise, **2 hard copies** of the application form and **one electronic copy** are required to be submitted.

## 1 The completed application form

#### 2 The correct fee

#### **3 Ownership Certificates**

Under section 65(5) of the Town and Country Planning Act 1990, read in conjunction with section 5 of the Town and Country Planning (General Development Procedure) Order 1995 (GDPO), WPAs cannot entertain an application for planning permission unless the relevant certificates concerning the ownership of the application site have been correctly completed.

All applications **except** for approval of reserved matters, discharge or variation of conditions, tree preservation orders and express consent to display an advertisement must include the appropriate certificate of ownership.

An ownership certificate must be completed stating the ownership of the property (Certificates 2 A, B, C and D). For this purpose, an 'owner' is anyone with a freehold interest, or leasehold interest the unexpired term of which is not less than 7 years.

## **4 Agricultural Holdings Certificate**

This certificate is required whether or not the site includes an agricultural holding. All agricultural tenants must be notified prior to the submission of the application. This certificate is not required if the applicant is making an application for reserved matters, renewal of temporary planning permission, discharge or variation of conditions, tree preservation orders, or express consent to display an advertisement.

#### 5 Part 1 Notice - Requirements to serve notice before submitting

A notice to owners of the application site must be used if Certificate B has been completed and may be required if Certificate C has been completed. A copy should be served on each of the individuals identified in the relevant certificate.

#### 6 The location plan

All applications must include copies of a location plan based on an up-to date Ordnance Survey map at a scale of 1:1250 or 1:2500.

Plans should where ever possible show at least two named roads and surrounding buildings. The properties shown should be numbered or named to ensure that the exact location of the application site is clear.

The application site must be edged clearly with a **red** line. It should include all land necessary to carry out the proposed development for example, land required for access to the site from a public highway, visibility spays, landscaping, car parking and open areas around buildings.

A **blue** line must be drawn around any other land owned or controlled by the applicant, close to or adjoining the application site.

**7 Site Plan -** Copies of the site plan should be submitted. This should be drawn at a scale of 1:500 or 1:200 and should accurately show:

• The direction of North;

- The proposed development in relation to the site boundaries and other existing buildings on the site, with written dimensions including those of the boundaries outlined in red;
- All the buildings, roads and footpaths on land adjoining the site including access arrangements;
- The species, position and spread of all trees within 12 metres of any proposed building works;
- The extent and type of any hard surfacing;
- Boundary treatment including walls or fencing where this is proposed.
- **8 Drawings (including Floor Plans)** These should be drawn to a scale of 1:50 or 1:100 and show clearly the proposed works in detail. Where existing features, such as buildings, walls or hedges are to be demolished these should be clearly shown. The drawings submitted should show details of the existing building (s) and features as well as those for the proposed development. New buildings should also be shown in context with adjacent buildings (including property numbers where applicable).
- **9 Elevations** These should be drawn to a scale of 1:50 or 1:100 or as appropriate and show clearly the proposed works in relation to what is already there. All sides of the proposal must be shown and these should indicate, where possible, the proposed building materials and the style, materials and finish of windows and doors. Blank elevations must also be included; if only to show that this is in fact the case. Where a proposed elevation adjoins another building or is in close proximity, the drawings should clearly show the relationship between the buildings, and detail the positions of the openings on each property.
- **10 Section drawings** drawn at a scale of 1:50 or 1:100 or as appropriate showing a cross section(s) through the proposed building(s). In all cases where a proposal involves a change in ground levels, illustrative drawings should be submitted to show both existing and finished levels. On sloping sites, full information is required concerning alterations to levels, the way in which a proposal sits within the site and in particular the relative levels between existing and proposed buildings. The drawings may take the form of contours, spot levels or cross or long sections as appropriate.
- **11 Flood Risk Assessments** A flood risk assessment will be required in all cases.
- **12 Noise Impact Assessments -** Almost all minerals and waste applications have potential for generating noise, either through the operation of plant and machinery or from vehicle movements. Therefore unless otherwise agreed in writing by the WPA, all applications should be accompanied by a Noise Impact Statement prepared by a suitable qualified acoustician.
- **13 Transport Assessment -** The nature of waste applications are such that the impact upon and effects of traffic movement serving the site will require assessment. As such, the scope of a Transport Assessment should be first discussed with the Waste Planning Authority and any other required consultees.

#### **ADDITIONAL INFORMATION**

Where appropriate the Planning Application should be supported with the following additional information:

## 1 Supporting Planning Statement

Information will include how the proposed development accords with policies in the development plan and the National Planning Policy Framework. It should include details of consultations with the Waste Planning Authority and wider community/statutory Consultees undertaken prior to submission.

The statement should also include section on community involvement

The supporting planning statement could include information about the following:

- Site assessment location and setting including physical features and surroundings, as well as planning history (including details of previous planning permissions, applications and appeals and current planning permission).
- Need assessment in response to the Greater Manchester Joint Minerals and Waste Plan, as amended.
- Full description of the development and how it will operate development proposals including time-scale, types of waste to be managed, quantities of waste to be managed
- Development plan assessment planning policy context (national and local level) taking into account any provisions set out in the GMJMWP
- Restoration and aftercare proposals including timing for implementation.

## **2 Transport Assessment**

Information will include all existing and proposed commercial and residential vehicular and pedestrian movements to and from the site. Loading areas and arrangements for manoeuvring, servicing and parking of vehicles should also be clearly identified. It should describe and analyse existing transport conditions, how the development would affect those conditions and any measure proposed to overcome any problems.

## 3 Travel Plan

In certain instances it may be appropriate to submit a travel plan which outlines the way in which the transport implications of the development are going to be managed in order to ensure the minimum environmental, social and economic impacts.

#### 4 Planning Obligations

This could include brief draft heads of terms for a section 106 agreement or unilateral undertaking. Applicants should clarify the WPA requirements in pre-application discussions and confirm any planning obligations that they agree to provide in brief heads of terms.

## 5 Listed Building appraisal and Conservation Area appraisal (Heritage Statement)

A written statement which includes a schedule of works to the listed building(s) and an analysis of the significance of archaeology, history and character of the building/structure, the principles of and justification for the proposed works and their impact on the special character of the listed building or structure, its setting and the setting of adjacent listed

buildings may be required.

The scope and degree of detail necessary in the written justification will vary according to particular circumstances of each application. Applicants are advised to discuss proposals with either a planning officer or conservation officer before any application is made.

## **6 Sustainability Statements**

A sustainability statement should outline the elements of the scheme that address sustainability issues, including the positive environmental, social and economic implications.

## 7 Landscaping

Applications may be accompanied by landscaping details and include proposals for long term maintenance and landscape management.

#### **8 Tree Survey/Arboriculture Statements**

Where the application involves works that affect any trees within the application site, the species, spread, roots and position of trees should be illustrated accurately on the site plan. This must indicate any trees which are to be felled or affected by the proposed development. The location of any trees within adjacent properties that may be affected by the application should also be shown. A statement in relation to the measures to be adopted during construction works to protect those trees shown to be retained on the submitted drawings may also be necessary.

## 9 Historical Archaeological Features and Scheduled Monument information

Supporting information may include plans showing historic features that may exist on or adjacent to the application site including listed buildings and structures, historic parks and gardens, and historic battlefields. If an application affects such a site an applicant may need to commission an assessment of existing information and submit the results as part of the application in accordance with advice which should include discussions with the Greater Manchester Archaeological Advisory Service.

## 10 Nature Conservation/Ecological Assessment/Natural Beauty information

Plans should show any significant wildlife habitats or features and the location of habitats of any species protected under the Wildlife and Countryside Act 1981, Conservation (Natural Habitats etc) Regulations 1994 or Protection of Badgers Act 1992. Applications for development in the countryside that will affect sensitive areas must be accompanied by ecological assessments and include proposals for long term maintenance and management. This information might be incorporated into an Environmental Statement, if one is necessary.

## 11 Surface Water Drainage Strategies

This should include measures to show how surface water runoff will be dealt with within the application site area and the provisions for SUDS. The all applications checklist includes an appendix in relation to SuDS which should be referred to.

#### 12 Air Quality Assessments

Application proposals that impact upon air quality or are potential

pollutants should be supported by an air quality assessment indicating the change in air quality resulting from the proposed development and outlining appropriate mitigation measures as necessary.

#### 13 Assessments for the Treatment of Foul Sewage

This should include a description of the type, quantities and means of disposal of any trade waste or effluent.

#### **14 Utilities Statement**

This should include how an application connects to existing utility infrastructure systems.

#### **15 Energy Statements**

The statement should show the predicted energy demand of the proposed development and the degree to which the development meets current energy efficient standards.

## **16 Sound Insulation Requirements**

Advice should be sought from the local Environmental Health Service through a planning pre-application discussion for individual Council requirements for sound insulation in residential and commercial developments and from Building Control about the need to submit either a 'Full Plans' application under the building regulations or a Building Notice for the erection of most types of buildings, material alterations to existing buildings. Works will need to be inspected on site during the construction process.

# 17 Source of waste/details of plant capacity (minimum and maximum)/emergency storage capacity/destination of final endproduct (where appropriate)

Details of the likely sources of waste to be received at the proposed development, together with details of the plant capacity, and the destination of any end product from the site, should be submitted.

#### 18 Lighting Scheme/Light Pollution Assessment

Details of the method of lighting/illumination at the site, together with measure to minimise/avoid light pollution should be submitted.

## 19 Photographs/Photomontages

These provide useful background information and can help to show how large developments can be satisfactorily integrated within the street scene. Photographs should be provided if the proposal involves the demolition of an existing building or development affecting a conservation area or listed building.

## **ENVIRONMENTAL IMPACT ASSESSMENT**

Environmental Impact Assessment (EIA) is a means of drawing together in a systematic way an assessment of a project's likely significant effects. The result of an EIA is an Environmental Statement.

For planning applications, the EIA process is governed by the Town and Country Planning (Environmental Impact Assessment) (England and Wales) Regulations 2011. The WPA will refer to these Regulations and the National Planning Practice Guidance notes deciding whether an Environmental Statement should be submitted alongside a planning application for waste development. Planning applications falling within the scope of the Regulations will not be determined until a

satisfactory Environmental Statement has been submitted and its information taken into consideration.

Where an EIA is required, developers are encouraged to ask the WPA for an opinion as to what should be included in its scope, prior to submitting any application for planning permission. The WPA will consult other relevant conservation and information-holding bodies (including the Environment Agency) before an opinion is given to ensure that all relevant environmental issues are identified and addressed.

The Regulations prescribe two schedules of development that will either always require an EIA (Schedule 1 development) or may require an EIA if they are likely to have significant effects on the environment by virtue of factors such as their nature, scale or location (Schedule 2 development).

Waste developments that fall under Schedule 1 include proposals for:

- waste disposal installations for the incineration, chemical treatment or landfill of hazardous waste; and
- waste disposal installations for the incineration or chemical treatment of nonhazardous waste with a capacity exceeding 100 tonnes per day.

Waste developments that fall under Schedule 2 include installations for the disposal of waste (unless included in Schedule 1) where:

- the disposal is by incineration; or
- the are of the development exceeds 0.5 hectare; or
- the installation is to be sited within 100 metres of any controlled waters.

There are also circumstances concerning sensitive locations that are not identified in either Schedules 1 or 2 but which may be significantly affected by waste development. In such circumstances the waste planning authority will ask that an EIA be carried out as part of an application for development at that location.

Sensitive locations include Sites of Special Scientific Interest (SSSIs), Areas of Outstanding Natural Beauty (AONBs), locations in or near a designated area of nature conservation value, major or miner aquifers or locations in close proximity to drinking water supplies. The regulations provide further guidance and criteria to assess whether a development requires an EIA.

The 2011 Regulations require an outline of the main alternatives studied by the applicant, and an indication of the main reasons for the final choice taking into account the environmental effects, to be included in an Environmental Statement.

#### **RELATIONSHIP WITH POLLUTION CONTROL MATTERS**

Pollution control matters cover a range of issues that are of interest to the WPA and other agencies (in particular the Environment Agency (EA)), and it is important that the roles of each other are not confused. Decisions on land use planning matters are the responsibility of the WPA, not the EA. The WPA should, however, take the EA's advice into account when developing their policies and taking decisions.

The EA, as Waste Regulatory Authority (WRA), is concerned with controlling the pollution aspects of new waste facilities through waste management licensing and issues policy on the location of new waste treatment facilities. The EA is required to consult the WPA when waste management licence applications are being considered.

Where a waste management licence is sought for use of land for which planning permission is required, planning approval has to be obtained before the EA can grant a licence. This is also the case if the waste management facility is to be regulated through the Integrated Pollution Prevention and Control (IPPC) or Local Air Pollution Control (LAPC) regimes. All landfill sites will require an IPPC permit by 2007. The role of the WPA and the EA in the regulation and enforcement of waste management are therefore separate, but complementary. The Environment Agency also controls the aftercare of waste sites to prevent pollution at this stage.

The WPA works closely with the EA, and with other bodies responsible for pollution control, to ensure that best use is made of their expertise and information, and to avoid unnecessary duplication between the planning and pollution control systems. It is important to be aware however that both a planning permission and a waste management licence or PPC permit could legitimately address some of the same issues, although for different reasons.

## WASTE PLANNING APPLICATION GUIDANCE NOTE Content of Supporting Statements

## WASTE PLANNING APPLICATION GUIDANCE NOTE INTRODUCTION

All decisions on waste planning applications in Greater Manchester are made by the relevant local planning authority (referred to in this document as the 'Waste Planning Authority' (WPA).

To determine applications for waste development, the WPA must have sufficient information and clarity on which to base their development control decisions, and therefore will require submission of a full planning application for any such development. Unfortunately, the application form only provides space for brief details of the proposed development. How much information will be needed will depend on the scale, nature and location of the proposal. For all but the most minor of developments, it is strongly advised that additional detail is provided in the form of a supporting statement.

## **GENERAL CONTENT OF A SUPPORTING STATEMENT**

The information set out below provides guidance on the type of information that is often needed in support of a planning application, including:

- Site assessment;
- Need assessment;
- Full description of the development and how it will operate;
- Development plan assessment:
- Restoration and aftercare; and,
- Other information.

It is important to note that not all of the issues listed will be required in every instance, and similarly some proposals will require information not mentioned. Where a supporting statement is used, the applicant is requested to reply to each question on the application form by stating the page or paragraph number in the statement where the answer is given.

Pre-application consultation with the WPAs is essential in terms of establishing what supporting information is likely to be required and as such is strongly encouraged as an important element of applying for planning permission for waste development. Such liaison will also help to ensure that planning applications are processed efficiently and effectively. In line with good practice, the WPA's would strongly

encourage developers to consult on their proposals with the local community at the earliest stage.

#### **1 Site Assessment**

**Site Description** - Description of the physical features of site and its surroundings. Description of any Constraints - Land-use planning designations or physical constraints.

**Geological Assessment** – Where relevant include details of the geology and topography of the site including spot heights. Where necessary include an assessment of land stability on the site and its environs.

**Relevant Site History** - including details of previous planning permissions, applications, appeals and current planning permission.

#### **2 Needs Assessment**

You should refer to the Greater Manchester Joint Waste Development Plan Document which it may prove be useful to describe the benefits brought by the proposed development.

Applicants are advised to describe how the proposals will contribute to the relevant provisions of the Joint GMMWP. In particular it will be necessary to demonstrate existing and projected future demand as well as markets served. The latest position Statement will provide further assistance on this matter.

**3. Full description of the development, how it will operate and its effects Time-scale** – lifespan of the operation and its days and hours of operation.

**Types and quantities of waste to be managed** - including the daily throughput for which planning permission is being sought, estimated annual quantity of each waste type to be received, and estimated total capacity where relevant. Detail arrangements for the disposal of residues and any hazardous materials to be used or stored on the site.

**Design, layout, buildings and plant** – a full description of the proposed development including the processes involved, layout and design of buildings, plant, operational areas, haul roads and external lighting.

Details on landfill gas and leachate control infrastructure, and measures to control energy efficiency and recovery, should be included where relevant.

A design and access statement will be required in all cases.

Land and soil assessment and techniques of soil stripping, placement and storage – including the impact on the best and most versatile agricultural land (grades 1, 2 and 3a).

Method of working, filling and phasing, plant and machinery to be used - where relevant.

**Hydrology and hydro-geology** – geological and hydrogeological suitability of the site and its environs. The impacts of the development (including post restoration) on watercourses, water resources, abstraction rights, flood prevention and drainage on the site and the surrounding area.

A flood risk assessment will be required if a development falls within an Indicative Flood Plain or 'Flood Zone' – these maps are available from the Environment Agency. The EA provides comprehensive guidance for both WPA and applicants in relation to the undertaking of flood risk assessments and the responsibilities for controlling development where it may be directly affected by flooding of affect flooding elsewhere.

**Amenity and Nuisance** – The compatibility of the proposed development with existing or neighbouring land uses. Measures to prevent and control land contamination, light pollution, noise, smell, dust, birds and vermin, litter, and any emissions associated with the proposed operations. Details of landscaping management of existing screening, fencing, new planting and maintenance proposals. Where appropriate, the impact of the development on aircraft movements by virtue of bird strikes hazard.

Landscaping management of existing screening, fencing, new planting and maintenance proposals.

Application proposals that raise issues of noise disturbance or are considered to be a noise sensitive development should be supported by a Noise Impact Assessment prepared by a suitably qualified acoustician.

**Air pollution** – The impact of emissions to atmosphere of any product gasses resulting from specialist treatment/recovery processes.

Application proposals that impact upon air quality or are potential pollutants should be supported by an air quality assessment indicating the change in air quality resulting from the proposed development and outlining appropriate mitigation measures as necessary.

**Access, Highways and Traffic** – The transport arrangements for waste to be received by the site; including mode of transport, the number of traffic movements per day and per week to be generated by the proposal, access and routing and the impact of such journeys upon the existing highway network.

**Transport assessment** - may be required if considered necessary by the Highways Authority.

**Effect on rights of way** – The impact of the proposed development on public rights of way and access to the countryside.

**Effect on landscape** – The impact of the development on the landscape, including visual amenity.

**Effect on Ecology** – The impact of the development upon existing features of nature conservation, geological and wildlife value on the site and the surrounding area.

Plans should show any significant wildlife habitats or features and the location of habitats of any species protected under the Wildlife and Countryside Act 1981, Conservation (Natural Habitats etc) Regulations 1994 or Protection of Badgers Act 1992.

**Effect on Historic Environment and archaeology** – The impact of the development on areas of historical importance including listed buildings and structures, historic parks and gardens, historic battlefields, conservation areas, scheduled ancient monuments and their settings, and areas of archaeological interest.

**Economic and social implications** – including employment opportunities arising from the development.

**Environmental capacity** – an assessment of the environmental capacity of the site to accommodate the proposal.

#### **4 Development Plan Assessment**

Planning policy context including relevant Development Plan policies, other policy guidance issued by the Department for Communities and Local Government (and its predecessors, where documents still represent current policy) and current best practice. Within this context applicants need to consider the provisions set out in the latest JGMMWP Position Statement.

#### **5 Restoration and Aftercare**

(for waste disposal to land and temporary waste use proposals only)

A detailed restoration scheme addressing, where appropriate, measures taken and infrastructure to be provided to control and manage gas and leachate production; soil storage and handling methods; pre and post settlement levels, final contours and the relationship of any final landform with the surrounding area.

The planned after-use of landfill sites, including a 5-year aftercare scheme. Landfill sites are normally subject to two forms of control after waste disposal has ceased:-

- Under conditions attached to the planning permission there is likely to be a 5-year aftercare period, during which actions taken to restore the completed site are monitored. This work focuses upon the after-use and appearance of the site and covers such matters as restoration to agriculture and tree planting;
- Under the controls exercised by the Environment Agency the licence has to be retained by the site operator until the EA is satisfied that the site is stabilised and that there will be no pollution resulting form the breakdown of waste. The operator may not be able to surrender the licence for many years.

## **6 Other Information Included in the Supporting Statement**

Data – any survey data collected or other information used to support the proposal, e.g. data to calculate volumes, flows, inputs, etc. should be supplied with references as to their source and year of sample.